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6 MARKUP OF:

7 H.R. 338, TO PROMOTE A 21ST CENTURY ENERGY AND

8 MANUFACTURING WORKFORCE;

9 H.R. 627, STREAMLINING ENERGY EFFICIENCY FOR SCHOOLS

10 ACT OF 2017;

11 H.R. 723, ENERGY SAVINGS THROUGH PUBLIC-PRIVATE PARTNERSHIPS ACT

12 OF 2017;

13 H.R. 1109, TO AMEND SECTION 203 OF THE FEDERAL POWER ACT;

14 H.R. 446, TO EXTEND THE DEADLINE FOR COMMENCEMENT OF CONSTRUCTION

15 OF A HYDROELECTRIC PROJECT (FLANNAGAN, VIRGINIA);

16 H.R. 447, TO EXTEND THE DEADLINE FOR COMMENCEMENT OF CONSTRUCTION

17 OF A HYDROELECTRIC PROJECT (GATHRIGHT, VIRGINIA);

18 H.R. 951, TO EXTEND THE DEADLINE FOR COMMENCEMENT OF CONSTRUCTION

19 OF A HYDROELECTRIC PROJECT (W. KERR SCOTT, NORTH CAROLINA);

20 H.R. 2122, TO REINSTATE AND EXTEND THE DEADLINE FOR COMMENCEMENT

21 OF CONSTRUCTION OF A HYDROELECTRIC PROJECT INVOLVING JENNINGS

22 RANDOLPH DAM (WEST VIRGINIA);

23 H.R. 2274, HYDROPOWER PERMIT EXTENSION (HYPE) ACT;

24 H.R. 2292, TO EXTEND A PROJECT OF THE FEDERAL ENERGY REGULATORY

25 COMMISSION INVOLVING THE CANNONSVILLE DAM;

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26 H.R. 2457, J. BENNETT JOHNSTON WATERWAY HYDROPOWER EXTENSION ACT
27 OF 2017;

28 H.R. 1222, CONGENITAL HEART FUTURES REAUTHORIZATION ACT OF 2017
29 (AS AMENDED BY THE SUBCOMMITTEE ON HEALTH ON MAY 18, 2017);

30 H.R. 1492, MEDICAL CONTROLLED SUBSTANCES TRANSPORTATION ACT OF
31 2017;

32 H.R. 2410 SICKLE CELL DISEASE RESEARCH, SURVEILLANCE,
33 PREVENTION, AND TREATMENT ACT OF 2017; AND

34 H.R. 2430, FDA REAUTHORIZATION ACT OF 2017

35 (AS AMENDED BY THE SUBCOMMITTEE ON HEALTH ON
36 MAY 18, 2017).

37 WEDNESDAY, JUNE 7, 2017

38 House of Representatives

39 Committee on Energy and Commerce

40 Washington, D.C.

41

42

43

44 The committee met, pursuant to call, at 10:00 a.m., in Room
45 2123 Rayburn House Office Building, Hon. Greg Walden [chairman
46 of the committee] presiding.

47 Members present: Representatives Walden, Barton, Upton,
48 Shimkus, Murphy, Burgess, Blackburn, Scalise, Latta, McMorris
49 Rodgers, Harper, Lance, Guthrie, Olson, McKinley, Kinzinger,
50 Griffith, Bilirakis, Johnson, Long, Bucshon, Flores, Brooks,

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51 Mullin, Hudson, Collins, Cramer, Walberg, Walters, Costello,
52 Carter, Pallone, Rush, Eshoo, Green, DeGette, Doyle, Schakowsky,
53 Butterfield, Matsui, Castor, Sarbanes, McNerney, Welch, Lujan,
54 Tonko, Clarke, Loeb sack, Schrader, Kennedy, Cardenas, Ruiz,
55 Peters, and Dingell.

56 Staff present: Mike Bloomquist, Deputy Staff Director; Elena
57 Brennan, Legislative Clerk, Oversight and Investigations; Adam
58 Buckalew, Professional Staff, Health; Karen Christian, General
59 Counsel; Jordan Davis, Director of Policy and External Affairs;
60 Paul Edattel, Chief Counsel, Health; Wyatt Ellertson, Research
61 Associate, Energy/Environment; Blair Ellis, Digital
62 Coordinator/Press Secretary; Adam Fromm, Director of Outreach and
63 Coalitions; Giulia Giannangeli, Legislative Clerk, Digital
64 Commerce and Consumer Protection/Environment; Caleb Graff,
65 Professional Staff Member, Health; Jay Gulshen, Legislative
66 Clerk, Health; Tom Hassenboehler, Chief Counsel,
67 Energy/Environment; Zach Hunter, Director of Communications;
68 A.T. Johnston, Senior Policy Advisor/Professional Staff,
69 Energy/Environment; Peter Kielty, Deputy General Counsel; Ben
70 Lieberman, Senior Counsel, Energy; Drew McDowell, Executive
71 Assistant; Katie McKeough, Press Assistant; Alex Miller, Video
72 Production Aide and Press Assistant; Brandon Mooney, Senior
73 Policy Advisor, Energy; James Paluskiewicz, Professional Staff,
74 Health; Mark Ratner, Policy Coordinator; Annelise Rickert,
75 Counsel, Energy; Dan Schneider, Press Secretary; Kristen

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76 Shatynski, Professional Staff Member, Health; Jennifer Sherman,
77 Press Secretary; Danielle Steele, Policy Coordinator, Health;
78 John Stone, Senior Counsel, Health; Hamlin Wade, Special Advisor,
79 External Affairs; Jeff Carroll, Minority Staff Director;
80 Elizabeth Ertel, Minority Office Manager; Waverly Gordon,
81 Minority Health Counsel; Tiffany Guarascio, Minority Deputy Staff
82 Director and Chief Health Advisor; Rick Kessler, Minority Senior
83 Advisor and Staff Director, Energy and Environment; Jessica
84 Martinez, Minority Outreach and Member Services Coordinator; Dan
85 Miller, Minority Staff Assistant; Jon Monger, Minority Counsel;
86 Alexander Ratner, Minority Policy Analyst; Tim Robinson, Minority
87 Chief Counsel; Samantha Satchell, Minority Policy Analyst; Matt
88 Schumacher, Minority Press Assistant; Andrew Souvall, Minority
89 Director of Communications, Outreach and Member Services;
90 Kimberlee Trzeciak, Minority Health Policy Advisor; Tuley Wright,
91 Minority Energy and Environment Policy Advisor; and C.J. Young,
92 Minority Press Secretary.

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93 The Chairman. Good morning, everyone. If the committee
94 would come to order we will begin our markup, and I yield myself
95 such time as I may consume for opening statement.

96 Good morning, buckle up. We have 15 bills to consider today
97 in the Energy and Commerce Committee. Among these are important
98 health priorities like the Food and Drug Administration
99 Reauthorization Act of 2017. We have 11 bills aimed at advancing
100 our nation's energy infrastructure and improving energy
101 efficiency.

102 The FDARA is critically important legislation for patients,
103 drug and device manufacturers, and the millions of Americans who
104 work in the healthcare sector. FDARA would reauthorize the
105 agency's critically important drug and medical device user fee
106 programs, making improvements to each of them based on lengthy
107 deliberations involving the FDA, industry, patient groups, and
108 other stakeholders.

109 Under the leadership of Dr. Burgess, the Health Subcommittee
110 made several improvements to the underlying bill from how the FDA
111 inspects device establishments to enhanced generic drug
112 competition through new incentives. FDARA will make a number of
113 targeted, meaningful, and bipartisan steps to improve the process
114 for generic drug approval and close loopholes that allow companies
115 to increase prices for off-patent drugs when there is no
116 competition.

117 As I have said before in this room, if we do not have this

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118 bill to the President's desk in July, not only will thousands of
119 FDA employees be seeking new employment, but desperately needed
120 treatments and cures will not reach patients. We cannot and we
121 will not stand for that.

122 We are also considering three important public health bills.
123 These bills will advance research, surveillance, prevention, and
124 treatment relating to sickle cell disease, improve the CDC's
125 congenital heart disease surveillance system, and update the DEA
126 registration process for certain mobile medical practitioners
127 operating outside their principal place of practice.

128 These important public health bills aren't the only reason
129 we are here today. When Congress can take steps that allow for
130 more domestic energy output, lower costs for ratepayers, reduced
131 emissions, and more jobs, it should not hesitate to do so. This
132 is especially true if it can be done at little or no cost to
133 taxpayers. That is what we hope to accomplish with today's slate
134 of bipartisan energy bills.

135 From measures that facilitate increased generation of clean
136 and affordable hydropower to wider use of energy savings
137 performance contracts that cut down on energy use in federal
138 buildings to programs for reducing energy costs in public schools,
139 these bills will all lead us toward the common goal of smarter
140 energy use. These and other projects are also job creators, which
141 is why also have provisions to update and improve federal job
142 training programs for the energy and manufacturing sectors.

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143 So I look forward to advancing all of these important bills
144 and would like to thank the entire committee for its dedication
145 in identifying important ways to help patients and enact solutions
146 that put consumers first. I now recognize my friend from New
147 Jersey Mr. Pallone for 3 minutes for an opening statement.

148 Mr. Pallone. Thank you, Mr. Chairman. Today the committee
149 will consider 15 bills including the FDA Reauthorization Act of
150 2017. We will begin by marking up 11 bipartisan energy bills,
151 most of which were passed overwhelmingly by the House last
152 Congress. I support these bills and commend Chairman Walden and
153 Upton for working with us on them.

154 I am pleased that the majority agreed to mark up Ranking
155 Member Rush's bill to promote a 21st century energy and
156 manufacturing workforce. I am also encouraged that we will
157 consider Representative Peters' Hydropower Permit Extension
158 (HYPE) Act, and nine noncontroversial energy bills.

159 I also support the other health bills, H.R. 1222, the
160 Congenital Heart Futures Reauthorization Act, and H.R. 2410, the
161 Sickle Cell Disease Research, Surveillance, Prevention, and
162 Treatment Act. Both of these bills are bipartisan measures that
163 aim to improve outcomes for people with serious health conditions.
164 And I also want to voice my support for H.R. 1492 which would allow
165 registered physicians to transport controlled substances from
166 practice location to another.

167 Finally, we are considering critical legislation to

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168 reauthorize FDA's medical product user fee programs. The
169 reauthorization of FDA user fee programs have always been approved
170 in a strong bipartisan fashion. I am hopeful that tradition will
171 continue again this year so the medical product review process
172 will continue uninterrupted. This is a critical process that
173 ensures patients and families have access to the innovative
174 medical treatments they need to live longer and more productive
175 lives.

176 Mr. Chairman, I wanted to mention once again, I mentioned
177 it in the subcommittee, I ask that you hold a hearing on the rising
178 costs of prescription drugs. I made this same request when this
179 legislation was marked up in subcommittee because drug prices
180 continue to rise at an alarming rate and the American people are
181 rightfully demanding action.

182 A recent national poll found that 6 in 10 Americans believe
183 lowering the cost of prescription drugs should be a top priority
184 for the President and Congress and I certainly agree. Ensuring
185 patient access to affordable and innovative prescription drugs
186 should be a top priority of this committee and therefore I once
187 again request that this committee hold hearings to examine rising
188 drug costs.

189 And I would also point out that this is a bipartisan issue.
190 You will remember during the presidential campaign both Hillary
191 Clinton and President Trump mentioned prescription drug pricing
192 and the need for Congress in Washington to get behind legislation

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193 initiatives that would reduce drug prices and the President
194 continues to talk about ways to accomplish that. So I think it
195 is about time for this committee to have a hearing.

196 I look forward to our discussion on the bills before us and
197 hope that each can advance with strong bipartisan support. I
198 yield back.

199 The Chairman. The gentleman yields back. The chair now
200 recognizes the gentleman from Michigan, Mr. Upton.

201 Mr. Upton. Thank you, Mr. Chairman. So yesterday I was
202 proud to visit the Pfizer manufacturing facility in my district
203 in Kalamazoo and Portage, Michigan, their largest one, by the way,
204 in the world, and during our visit we talked about the facility's
205 economic impact.

206 Two billion dollars spent in local economic activity, \$6
207 billion in sales for Pfizer at that facility, thousands of jobs
208 obviously in Southwest Michigan after a recent expansion.

209 We also discussed the vital need to pass the FDA User Fee
210 Reauthorization bill on time so that they can capitalize on the
211 work as we did in passing 21st Century Cures and continue to bring
212 lifesaving drugs to market. We know that we heard from hearings
213 that as many as 70 percent of those regulators at the FDA would
214 be riffed without soon passage of this important legislation.

215 In addition to that Pfizer facility we have lots of other
216 jobs impacted by this legislation. I want to thank the chairman
217 for scheduling the markup on the 11 energy bills and I yield back

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218 the balance of my time.

219 The Chairman. The gentleman yields back the balance of his
220 time.

221 The chair recognizes the gentleman from Illinois, Mr. Rush.

222 Mr. Rush. I want to thank you, Mr. Chairman. Mr. Chairman,
223 I am pleased to be here today to advance these 15 bills to the
224 floor for their consideration. Most of these nine controversial
225 bills have received consideration before the House and passed with
226 overwhelming numbers.

227 Mr. Chairman, I am delighted to see the inclusion of my bill,
228 H.R. 338, a bill to promote a 21st century energy and manufacturing
229 workforce included at this markup, and I am grateful to my
230 colleagues on both sides of the aisle who have worked with me to
231 advance this bill.

232 I am so pleased by the committee's desire to promote
233 renewable energy sources, namely hydropower. I am encouraged by
234 the bipartisan manner in which we have approached this and I look
235 forward to working together to continue to increase the
236 availability of green energy in a manner that does not sacrifice
237 our overall environmental protection concern.

238 Mr. Chairman, as to the healthcare bills before us I want
239 to speak on an issue that is very personal to me. I am grateful
240 to all of you and the staff for your work on advancing H.R. 1222,
241 the Congenital Heart Futures Reauthorization Act of 2017. As you
242 know, Mr. Chairman, cardiovascular disease disproportionately

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243 affects African American women and at least 50,000 deaths annually
244 is the leading cause of their death. This is also a disease that
245 affects 49 percent of African American women 20 years and older.

246 Mr. Chairman, with that I yield back the balance of my time.

247 The Chairman. The gentleman yields back the balance of his
248 time.

249 The chair recognizes the gentlelady from Tennessee, Mrs.
250 Blackburn, for 1 minute.

251 Mrs. Blackburn. Thank you, Mr. Chairman. I have been so
252 pleased to work with Mr. Kennedy on the Over-the-Counter Hearing
253 Aid Act and am so pleased that it is included. This is a provision
254 that has bipartisan support. It came out of the Health
255 Subcommittee on May 18th.

256 We have continued to work with all the concerned stakeholders
257 on this legislation and know that this is a provision that is going
258 to bring relief to millions of Americans who suffer from untreated
259 hearing loss while assuring that the FDA will retain their
260 authority to ensure the safety and efficacy of these devices. And
261 I appreciate the support and help, yield back.

262 The Chairman. The gentlelady yields back. Are there other
263 members on the minority side seeking recognition?

264 Ms. Eshoo? Ms. Eshoo, no. Mr. Green recognized for 1
265 minute.

266 Mr. Green. Thank you, Mr. Chairman. We are considering a
267 number of bills today related to energy and health care, but I

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268 want to focus on my opening statement on the FDA user fee
269 agreements.

270 For many months now we have worked on a bipartisan basis in
271 our subcommittee to examine and prepare the four user fee
272 agreements for reauthorization. They must be reauthorized in a
273 timely manner to avoid a meltdown of the medical product
274 development pipeline. Failure to do so would lead to a huge
275 number of layoffs, investigational clinical trials grinding to
276 a halt, and as one person put it, a calamity of Titanic
277 proportions.

278 There have been great collaboration and strong working
279 relationships across party lines through the goals letter to the
280 subcommittee approval last month. This must-pass nature of this
281 package is important. We all understand and should resist
282 temptation to add last-minute, poison pill amendments that would
283 threaten the timely authorization of these user fees. These user
284 fees need to be reauthorized and we have done in this committee
285 for 20 years.

286 I hope to continue the bipartisan cooperation and look
287 forward to today's markup in this critically important package
288 and I thank the chair and yield back.

289 The Chairman. I thank the gentleman and now recognize the
290 gentleman from Ohio, Mr. Latta, for 1 minute.

291 Mr. Latta. Well, thank you very much, Mr. Chairman. I
292 applaud the committee's effort to bring forth numerous bipartisan

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293 pieces of legislation today. I am pleased to support the bills
294 before us that will promote sound energy policies, support public
295 health initiatives, and reauthorize essential FDA user fee
296 programs. Furthermore, I am glad to be leading an effort to
297 modernize another important FDA process, the over-the-counter
298 monograph system.

299 For the past year, I have been collaborating with our
300 colleagues Mr. Green, Ms. DeGette, and Mr. Guthrie to deliver much
301 needed reform as to how the FDA reviews the over-the-counter drug
302 medicines. Our bill will update an inadequate system that has
303 been in place for over 40 years to allow for advancements in
304 science that benefit consumers.

305 I look forward to continuing our work with this common sense
306 proposal that will facilitate innovation and growth in the
307 over-the-counter marketplace and increase consumer confidence
308 and choice. And with that Mr. Chairman, I yield back. Thank you.

309 The Chairman. The gentleman yields back.

310 Are there other members on the Democratic side seeking
311 recognition? Ms. Schakowsky, you are recognized for 1 minute.

312 Ms. Schakowsky. Thank you. There are so many provisions
313 in the user fee agreement that I support, but we are once again
314 passing up the opportunity to do something about reducing the cost
315 of prescription drugs, something the President has been
316 repeatedly talking about throughout the campaign and since.

317 I do want to thank the Republicans and my Democratic

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318 colleagues for supporting my bipartisan amendment that would
319 improve postmarket safety for medical devices through a voluntary
320 program, but I also want to say as the Chairman said, we need to
321 pass this bill or pink slips will appear at the FDA.

322 But I think the addition of an amendment that has not really
323 been discussed that could compromise safety, the off-label
324 communications amendment, should be dropped so that we can all
325 agree on passing this bill and making sure we protect the FDA.
326 I yield back.

327 The Chairman. The gentlelady yields back.

328 The chair now recognizes the whip of the House, Mr. Scalise,
329 for 1 minute.

330 Mr. Scalise. Thank you, Mr. Chairman. I want to thank you
331 for holding this markup today and let me start with the energy
332 bills that we have under consideration. As President Trump and
333 Secretary Zinke discuss energy dominance, I am proud that the
334 Energy and Commerce Committee is doing its part to assist in that
335 effort.

336 I have always been a strong supporter of an all-of-the-above
337 energy strategy that includes all forms of generating power, so
338 today I am glad that the committee is considering bills that will
339 make it easier to build and extend the life of several
340 hydroelectric projects including one in my home state of
341 Louisiana. Specifically, the J. Bennett Johnston Waterway
342 Hydroelectric Extension Act of 2017 will extend the license period

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343 for three hydroelectric projects on the Red River, giving them
344 additional time to secure a power purchase agreement and begin
345 construction.

346 These projects will provide hundreds of jobs for Louisiana
347 families and I want to commend my colleague, Congressman Mike
348 Johnson, for introducing this important bill. These hydro
349 projects not only support high paying jobs, but also ensure that
350 electric rates remain competitive which is critical to our economy
351 as it emerges from sluggish growth over the last 8 years. And
352 then of course the FDA reauthorization bill, very important for
353 families to get access to affordable medicine and ensure that
354 families can continue to benefit from an innovative medical
355 sector.

356 Thanks again, Mr. Chairman, for the hearing. I yield back
357 the balance of my time.

358 The Chairman. I thank the gentleman from Louisiana.

359 And now other members seeking recognition, Mr. Butterfield?

360 Mr. Butterfield. Mr. Chairman, I don't have a protracted
361 statement. I just want to thank you for your leadership and your
362 willingness to work with Mr. Pallone in working through many of
363 these amendments. It speaks volumes about your leadership.

364 And your staff is to be commended because they work with my
365 staff and other staffs to make markups like this very streamlined,
366 and so I simply wanted to say that publicly. Thank you very much.
367 I yield back.

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368 The Chairman. I appreciate that. Thank you very much.
369 Are there other members on the Republican side seeking
370 recognition? Are there other members -- oh, Mr. Bucshon. Dr.
371 Bucshon, recognized for 1 minute.

372 Mr. Bucshon. Thank you, Mr. Chairman. The FDA
373 Reauthorization Act we will consider today represents an
374 agreement between industry and the FDA with input from the
375 committee to provide FDA the resources it needs to help move
376 innovative drugs and devices to market in a timely and transparent
377 fashion. Specifically, the medical device title reflects
378 language I introduced with Representatives Brooks, Peters, and
379 Butterfield, which sets forth a risk-based approach to medical
380 device establishment inspections.

381 Our language allows FDA to focus its resources where they
382 are needed most and provides device manufacturers the
383 transparency and certainty they need to bring innovative products
384 to patients in an efficient manner. I urge my colleagues to
385 support the legislation. I look forward to moving it through the
386 committee and to the House floor, and I yield back the balance
387 of my time.

388 The Chairman. The gentleman yields back the balance of his
389 time.

390 Are there other members on the Democratic side? Ms. Castor
391 of Florida is recognized for 1 minute.

392 Ms. Castor. Thank you, Mr. Chairman. And I would like to

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393 thank all of my colleagues for working together on a good package
394 of bipartisan bills, but I do think we are missing an opportunity
395 to stand up for families all across this country and to address
396 the high cost of prescription drugs.

397 And I will associate myself with Congresswoman Schakowsky
398 and her remarks. This is June, the Congress has been in for half
399 of a year now. There has been no hearing on one of the most
400 pressing problems in front of American families and health
401 professionals, the skyrocketing cost of prescription drugs. I
402 think that is a dereliction of duty. We have a responsibility
403 in this committee to stand up for the families that we represent.

404 And I know you are hearing from them just like I am back home
405 in Florida that this is a real drag on their ability to provide
406 for their families and they just can't believe that the Congress
407 would not at least be having a hearing. I noticed that they are
408 having hearings over on the Senate side and we shouldn't abdicate
409 our responsibility. We should at least have the FDA, the new FDA
410 administrator, here, to discuss joint policy goals on reducing
411 the cost of prescription drugs.

412 Thank you and I yield back.

413 The Chairman. The gentlelady's time has expired.

414 The chair now recognizes, I believe we are down to Mr. Carter
415 on the Republican side.

416 Mr. Carter. Thank you, Mr. Chairman. Mr. Chairman, I want
417 to thank you for the opportunity to provide opening remarks and

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418 for the committee's hard work on this issue. The FDA
419 Reauthorization Act is a move in the right direction as we seek
420 sensible reforms to the way we handle drugs and devices in our
421 healthcare system.

422 By streamlining the approval process, overhauling the
423 information sharing network, and setting benchmarks for reviews,
424 we can provide greater autonomy and opportunity to the consumer
425 and to the patient. We have made some progress in the approval
426 of rare disease drugs, helping millions who suffer from diseases
427 that often have no treatment. With this bill we can see that begin
428 to change. Additionally, we will be able to see more generics
429 entering the market, increasing competition and driving down
430 costs for consumers.

431 I would also like to thank the committee for their continuing
432 work on compounding medications and I look forward to constructive
433 cooperation that will give millions of Americans the opportunity
434 to pursue a different medical approach.

435 I want to applaud the chairman, the committee, and all of
436 my colleagues for their hard work on this legislation and I hope
437 that we can work collaboratively on this and other issues that
438 will give Americans more choices at lower cost.

439 Thank you and I yield back.

440 The Chairman. Are there members on the Democratic side
441 seeking -- Mr. Welch is recognized for 1 minute.

442 Mr. Welch. Thank you, Mr. Chairman. This is a very

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443 important bill and I am looking forward to it being passed, but
444 I take up what Kathy Castor just said. The price of prescription
445 drugs is killing us. Pharma does good things. It creates
446 pain-relieving and life-extending products. That is good for us,
447 but the cost is crushing us. We have an example of EpiPen where
448 if people buy it in Canada it is like \$250; in the U.S. it is 600.

449 And the pain to families, I got a letter from a Vermonter
450 who said, Mr. Welch, I have a choice between paying for something
451 I cannot afford or risking a loss -- of her son -- that I could
452 never endure.

453 We pay the highest prices in the world. Now why don't we
454 have consideration for that mom struggling to protect her son when
455 there is an ability to do that? Drug prices and profits are like
456 the highest they have ever been. The top ten executives were paid
457 \$347 million.

458 Doesn't that mother, doesn't a truck driver, doesn't a farmer
459 have the right to the consideration of this committee? This is
460 a big problem in America. 330 million people live here. There
461 is 54 in this room who today have an opportunity to provide some
462 help to the people we represent. Mr. Chairman, I hope we do.

463 The Chairman. The gentleman's time has expired.

464 Are there other members on the Republican side seeking
465 recognition? Seeing none, are there others on the Democratic
466 side seeking recognition? Seeing none, then we are prepared to
467 move forward.

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468 The chair asks unanimous consent that the committee adopt
469 and favorably report to the House of Representatives H.R. 338.

470 [The Bill H.R. 338 follows:]

471

472 *****INSERT*****

473 The Chairman. This is a bill to promote a 21st Century
474 Energy and Manufacturing Workforce. For what purpose does the
475 gentleman from Illinois seek recognition?

476 Mr. Rush. Move to strike the last word, Mr. Chairman.

477 The Chairman. The gentleman is recognized for 5 minutes.

478 Mr. Rush. I want to thank you, Mr. Chairman. This 21st
479 Century Workforce bill represents hope and opportunity for many
480 of our fellow citizens who feel that they have been locked out
481 of the American dream. Specifically, the bill would direct the
482 secretary of energy to prioritize the training of
483 underrepresented groups including minorities, women, and
484 veterans as well as displaced and unemployed energy and
485 manufacturing workers in order to increase the number of skilled
486 candidates trained to work in these related fields.

487 This bill would strengthen and more fully engage Department
488 of Energy programs and national laboratories in order to carry
489 out the Department's workforce development initiative. At the
490 same time, Mr. Chairman, this legislation will help to develop
491 a skilled labor force trained to work in a wide array of sectors
492 including renewables, energy efficiency, oil and gas, coal,
493 nuclear, utility, pipeline, alternative fuels, as well as
494 energy-intensive and advanced manufacturing industries.

495 We know, Mr. Chairman, that the energy and manufacturing
496 industries are two of the most critical and fastest-growing
497 sectors. The potential of these two industries can help bolster

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498 the American economy and the middle class and the working class.
499 For these reasons, Mr. Chairman, it is important that we equip
500 our citizens with the skills needed to meet this growing demand
501 so that we can tap into these tremendous opportunities. Simply
502 put, Mr. Chairman, this bill will help accomplish that goal and
503 I yield back.

504 Mr. Green. Will the gentleman yield?

505 Mr. Rush. I yield to my friend from Texas.

506 Mr. Green. Instead of asking for my own 5 minutes, I thank
507 my colleague. Congressman Rush, thank you for introducing this
508 bill and I am proud to be a cosponsor of it. I represent a very
509 energy-intensive district with downstream and upstream
510 companies, and to this day even though the cost of oil is hurting
511 in the oil patch, the downstream, the chemical industry, the
512 refinery industry, the people who service those, it is so
513 important to have skilled employees.

514 And there are programs but this would help us put these
515 programs together and working around community college to make
516 sure that they are training for a skill that is there and not one
517 just to be training. And that is what is important and that is
518 why last Congress -- thank you, Congressman Rush, for doing this.
519 Hopefully we will get this bill passed in this Congress, and thank
520 you for yielding time to me. I yield back.

521 Ms. Castor. Well, I also want to thank Congressman Rush for
522 his leadership on this bill, H.R. 338. It is very important. You

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523 have been at it for a number of years, Congressman Rush.

524 But I wanted to share with you, I recently paid a visit and
525 had a briefing at one of our Department of Energy national
526 laboratories where the director said this is a very important
527 issue. They are trying to be proactive about it, but they need
528 additional tools to increase the diversity and outreach to the
529 workforce.

530 I also continue to hear from businesses and manufacturers
531 all across the state of Florida that are in dire need of skilled
532 talent. And unless we really put our heads together and are
533 proactive in doing that broad-based outreach that your bill
534 provides, we aren't going to have the skilled workforce that we
535 need to compete globally.

536 So I wanted to thank you again for your outstanding
537 leadership on this issue and I yield back.

538 The Chairman. Are there other members seeking recognition
539 on this bill? I recognize the gentleman from New Jersey, Mr.
540 Pallone.

541 Mr. Pallone. Thank you, Mr. Chairman. I move to strike the
542 last word. I am pleased that we are marking up Ranking Member
543 Rush's bill to promote a 21st Century Energy and Manufacturing
544 Workforce. This widely supported important bill establishes a
545 DOE program to help deploy minorities, women, veterans, and
546 displaced workers into the energy sector, and we have to be
547 investing in workforce development and job training.

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548 I did want to comment though, in general, in terms of the
549 committee and energy policy today if I could, Mr. Chairman. I
550 was very disappointed as you can imagine with President Trump's
551 decision last week to pull our nation out of the landmark Paris
552 Climate Accord and I think that that puts even greater onus on
553 Congress to address our nation's carbon pollution.

554 In our new post-Paris landscape I hate to mention the word
555 but it is true, because of the President this committee needs to
556 be doing more to address climate change now that the Trump
557 administration has abdicated its responsibility. We can't just
558 recycle energy proposals from last Congress which were developed
559 with the Paris framework in place, we need an energy policy that
560 embraces the deployment of newer, cleaner, and cheaper technology
561 that will expand our energy choices while reducing both consumers'
562 bills and pollution.

563 While the energy bills before us today are worthwhile, our
564 committee should be thinking bigger and doing more to invest in
565 energy infrastructure and our clean energy future. Much of our
566 energy infrastructure is aging or outdated and doesn't serve our
567 current and future energy needs. This committee should be
568 focusing on modernizing our infrastructure by reducing
569 vulnerabilities to climate change and attacks from those seeking
570 to do us harm, and our efforts should also facilitate the
571 deployment of smarter electric grids that support more
572 distributed and renewable energy generation.

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573 There is a lot of talk about infrastructure around the
574 nation's capital. President Trump talked about a trillion dollar
575 infrastructure bill during his campaign. And of course in the
576 last week, I don't know if it was leaked or something was put out
577 from the White House suggesting what their infrastructure bill
578 might be. That was a disappointment to me because it seemed to
579 elect to depend primarily on funding from state and local sources
580 rather than federal dollars.

581 I think if we are going to have a federal infrastructure
582 program it needs to be primarily with federal dollars, certainly
583 not with the states and the towns who can't afford it. I mean
584 I know in New Jersey, you know, my mayors and state legislators,
585 we actually had our primary yesterday, many of them were sort of
586 ridiculing this proposal by the President because they said, you
587 know, we don't have the money to do the infrastructure, I thought
588 that is what the federal government was going to do.

589 So we have actually, as Democrats we have introduced a bill
590 called the LIFT America Act which includes a robust energy
591 infrastructure title that would modernize our grid, fund
592 efficiency upgrades, and reduce carbon pollution while creating
593 jobs. Every Democrat on the committee has cosponsored this bill.

594 If the majority wants to promote new energy infrastructure
595 and further job creation as Chairman Walden stated in announcing
596 this markup, we stand ready to discuss our proposal or others.
597 Gutting public health and environmental standards, cutting taxes

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598 and turning assets over to big Wall Street banks will not foster
599 the infrastructure investment our country really needs. We need
600 sustained federal investment that will create jobs, modernize our
601 energy economy, and reduce our nation's carbon pollution.

602 I yield back, Mr. Chairman.

603 The Chairman. I thank the gentleman, if he would yield just
604 a second to me perhaps.

605 Mr. Pallone. Oh yes, certainly I will yield to you.

606 The Chairman. I appreciate the gentleman's comments. And
607 as he knows, our committees and our subcommittees have been doing
608 a lot of work together on some other legislation that will be
609 coming in the next few weeks that will address a lot of the issues
610 you have talked about. We will have our differences obviously
611 on certain things and funding levels, but we concur. And newer,
612 cleaner energy sources that benefit consumers, reduce pollution,
613 increase conservation, and maximize the ability of those who need
614 to update their systems in a more timely way through some permit
615 revisions and things of that nature.

616 So I actually look forward to working with you and colleagues
617 on both sides of the aisle. I think there is a lot of common ground
618 here. Admittedly, there will be some differences as we all know,
619 but I think when it comes to Brownfields legislation, when it comes
620 to approving Safe Drinking Water Act, some of these laws have not
621 been updated in 10 years, 15 years, 20 years, yeah. And so we
622 have taken it seriously to look at these laws and say okay, how

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623 would we update them for the 21st century and we are going to
624 continue that throughout our jurisdiction not only on energy and
625 telecommunications, but elsewhere.

626 Mr. Pallone. If I could reclaim my time.

627 The Chairman. Yeah, sure.

628 Mr. Pallone. I guess I should also mention and, you know,
629 you and I and the ranking members on the Energy Subcommittee have
630 had some discussions with the senators, Senator Murkowski,
631 Senator Cantwell have approached us. We did try as Mr. Upton
632 knows at the end of the last session to move to some extent on
633 the energy bill that passed the House and that passed the Senate.
634 I am not saying that we have to, you know, reshuffle that but
635 obviously there is interest in the Senate as well on moving some,
636 you know, on energy bills. So I did want to mention that as well.

637 The Chairman. Yes. I think that is very good. The
638 gentleman yields back the balance of his time. Are there other
639 members seeking recognition or can we move forward on this bill?
640 Yes, Ms. Clarke of New York.

641 Ms. Clarke. Thank you, Mr. Chairman. I move to strike the
642 last word. I wanted to thank the gentleman from Illinois, Mr.
643 Rush, for his steadfast commitment to really making sure that we
644 produce a 21st century workforce. This bill, H.R. 388, directs
645 the secretary of energy to prioritize education and training of
646 underrepresented groups, communities of color, women, veterans,
647 and displaced unemployed energy and manufacturing workers, in

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648 order to increase the number of skilled candidates trained to work
649 in these related fields.

650 And I know that this is a passion that we both share and so
651 I wanted to just take the moment to say job well done, Mr. Rush,
652 and I look forward to supporting you and supporting the Department
653 of Energy as they formulate ways to reach into these communities
654 to make sure that we bolster the numbers of individuals who will
655 be taking these jobs in the 21st century. Congratulations once
656 again, Mr. Rush, and I yield back.

657 The Chairman. The gentlelady yields back the balance of her
658 time. The chair asks unanimous consent that the committee adopt
659 a favorable report to the House of Representatives, H.R. 338, a
660 bill to Promote 21st Century Energy and Manufacturing Workforce.
661 Without objection, so ordered.

662 The chair asks unanimous consent that the committee adopt
663 and favorably report to the House of Representatives H.R. 627,
664 the Streamlining Energy Efficiency for Schools Act of 2017.

665 [The Bill H.R. 627 follows:]

666

667 *****INSERT*****

668 The Chairman. Without objection, so ordered.

669 The chair asks unanimous consent that the committee adopt
670 and favorably report to the House of Representatives H.R. 723,
671 the Energy Savings Through Public-Private Partnership Act of
672 2017, with an amendment filed by Mr. Upton.

673 [The Bill H.R. 723 follows:]

674

675 *****INSERT*****

676 The Chairman. Without objection, so --

677 It is a Kinzinger bill. It is an amendment by Mr. Upton.

678 Without objection, so --

679 Mr. Rush. Mr. --

680 The Chairman. Oh, I am sorry. Does someone seek
681 recognition?

682 Mr. Rush. Yeah, I move to strike the last word.

683 The Chairman. The gentleman is recognized for 5 minutes.

684 Mr. Rush. Mr. Chairman, I move to support this bill, H.R.
685 723, the Energy Savings Through Public-Private Partnership Act
686 of 2017. This legislation offered by my friend and colleague from
687 Illinois, Mr. Kinzinger, and my friend from Vermont, Mr. Welch,
688 lists several useful clarifying changes to the implementation of
689 energy savings performance contracts which allow the federal
690 government to contract for energy saving and water saving
691 improvements in federal buildings that are paid for with the
692 resulting energy and water savings over the life of the contract.

693 Mr. Upton, Mr. Chairman, would be offering a purely technical
694 amendment that adds a missing semicolon back into the bill. We
695 have no problem with semicolons or Mr. Upton's amendment, not any.

696 The Chairman. Whew.

697 Mr. Rush. In any case, Mr. Chairman, this is good, common
698 sense legislation that both sides of the aisle support it as part
699 of last year's energy bill. It is still worthy of our support
700 and I would urge that it is favorably reported. I yield back.

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701 The Chairman. And the gentleman yields back the balance of
702 his time. We appreciate his comments.

703 Mr. Rush. We have semicolons.

704 The Chairman. The chair asks unanimous consent that the
705 committee adopt a favorable report to the House of
706 Representatives, H.R. 723, the Energy Savings Through
707 Public-Partnership Act of 2017 with an amendment filed by Mr.
708 Upton. Without objection, so ordered.

709 The chair asks unanimous consent that the committee adopt
710 a favorable report to the House of Representatives, H.R. 1109.
711 This is a bill to Amend Section 203 of the Federal Power Act.

712 [The Bill H.R. 1109 follows:]

713

714 *****INSERT*****

715 The Chairman. Without objection -- the gentleman from New
716 Jersey seeks recognition. Oh, my apologies, I missed that. Do
717 you want to speak on this one in support of the last one?

718 Mr. Welch. Well, I was going to say some good things about
719 my Republican colleagues.

720 The Chairman. Oh, please. We all yield you 22 minutes. I
721 apologize. I recognize the gentleman from Vermont.

722 Mr. Welch. I was waiting for Mr. Kinzinger but maybe he is
723 not here. I just wanted to say that it has been a longstanding
724 effort on the part of Republicans and Democrats to take advantage
725 of energy efficiency. It is a place where there has been
726 significant common ground in real common effort.

727 Adam Kinzinger and I have worked on this. He has done a great
728 job in the previous Congress when Cory Gardner was a colleague
729 on this committee. He is now in the Senate. He is cosponsoring
730 this bill with Senator Coons. And what is tremendous about this
731 is that we all agree that less is more when it comes to using energy
732 and whatever the fuel source, if you are using less and you are
733 saving money that is a good thing.

734 And it is also a good thing because when you are implementing
735 energy efficiency projects, as Mr. McKinley and I know, you are
736 putting local folks to work. And in this legislation what we are
737 trying to do is clear away the obstacles to the federal government,
738 which is a huge energy consumer, from being able to retrofit its
739 buildings and the public-private partnership here allows for

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740 energy saving performance contracts and utility saving
741 performance contracts to make a bid.

742 They do an audit on the building and they show us where they
743 can save money, and then here is the great thing, they put the
744 at-risk money up front to implement those changes and get paid
745 on the back end as energy consumption declines and we receive,
746 we the taxpayers receive the benefit of that retrofit. So it is
747 just a tremendous practical opportunity for us to save energy,
748 lower our carbon footprint, put people to work, and not put
749 taxpayer money at risk.

750 So I want to thank my colleagues on the Republican side for
751 their leadership on this and I want to thank Mr. Rush and my
752 colleagues on the Democratic side. But we have got to make it
753 possible for the ESPCs and the utility performance contractors
754 to get this done and not have obstacles that are legislative and
755 bureaucratic. So I thank you, Mr. Chairman, for having this be
756 part of the legislation.

757 The Chairman. Please continue on.

758 Mr. Welch. You have had enough for 1 day.

759 The Chairman. Oh yeah, I know. Trust me. Yeah, we call
760 it the PPPWWW, Public-Private Partnership Win-Win-Win. So I
761 think this is really solid legislation. Are there others seeking
762 recognition on this?

763 Mr. Pallone. Are we on Walberg now or --

764 The Chairman. No, we are on the 1109.

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765 Mr. Pallone. I would ask to strike the last word, Mr.
766 Chairman.

767 The Chairman. The gentleman from New Jersey is recognized
768 for 5 minutes.

769 Mr. Pallone. Thank you, Mr. Chairman. H.R. 1109 sponsored
770 by Representatives Walberg and Dingell would add a \$10 million
771 threshold to trigger FERC review of a merger or consolidation
772 since under current law no such threshold exists. This is a
773 significant change to current laws established by the Energy
774 Policy Act of 2005, wherein Congress essentially did away with
775 the Public Utilities Holding Company Act, or PUHCA, as it had
776 existed for 70 years, in order to reduce the burden on industry.
777 This also fundamentally altered and strengthened Section 203 of
778 the Power Act to protect against potential market abuses that
779 might arise without the protections of PUHCA.

780 So I am pleased that the sponsors have retained language
781 added by Energy Subcommittee Ranking Member Rush last Congress
782 to ensure that FERC will be notified if significant transactions
783 below the new threshold so that it can take action against efforts
784 to break up serial transactions designed to specifically evade
785 the review trigger. This is balanced legislation that deserves
786 to be favorably reported.

787 Did you want me to yield to you? I yield to the gentlewoman
788 from Michigan.

789 Mrs. Dingell. Thank you, Mr. Pallone. I move to strike the

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790 last word. Mr. Chairman, 1109 is a common sense solution that
791 saves consumers money while also helping to make our government
792 run more efficiently. I want to thank the committee for taking
793 up the bill and my colleague Representative Walberg for working
794 with me on this important issue. It is an example of how we need
795 to work together more.

796 Just this week, a company in Michigan had to file a 71-page
797 document with FERC for a Section 203 authorization for the
798 purchase of a high voltage transmission facilities. The net book
799 value for those assets was \$164.23, 71 pages for a \$164
800 transaction. Because there is no de minimis threshold for the
801 acquisition of transmission facilities by merger, consolidation,
802 or other means, companies have been obligated to submit filings
803 on transactions as small as this one. It is a waste of resources
804 for companies and for FERC.

805 H.R. 1109 will put a stop to this. It would reduce needless
806 regulation and consumer costs by increasing the threshold for FERC
807 approval from 50,000 to 10 million. Any transaction between a
808 dollar and 10 million would also require notification after such
809 transactions are completed. This still allows FERC to monitor
810 large transactions as they have done in the past. It is a win
811 for consumers, companies, and FERC. I thank the chairman for
812 including this today in the markup. I urge my colleagues to
813 support it and yield back the remaining of my time.

814 Mr. Pallone. And I yield back, Mr. Chairman.

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815 The Chairman. The gentleman yields back. The chair
816 recognizes the gentleman from Michigan, Mr. Walberg, for 5
817 minutes. Is that right?

818 Mr. Walberg. Thank you, Mr. Chairman, and I appreciate the
819 work of committee staff on both sides of the aisle for their time
820 and work on this issue. And I just wanted to make a brief comment
821 so it is not just my good friends and colleagues on the other side
822 of the aisle that are applauding the good work that is being done,
823 but it comes from this side as well.

824 I would like to thank my colleagues, especially my good
825 friend and colleague from Michigan, Representative Dingell, for
826 cosponsoring this with me and making this bipartisan legislation.
827 H.R. 1109 will help reduce the unnecessary paperwork burdens and
828 bring down energy prices for American families and that is an
829 important thing today. This bipartisan solution unties FERC's
830 hands and allows the Commission to ensure American ratepayers are
831 getting the most affordable and reliable electricity possible.
832 And that is, I think, what we are all about, Mr. Chairman, and
833 with that I yield back.

834 The Chairman. The gentleman yields back. The chair asks
835 unanimous consent the committee adopt favorable report to the
836 House of Representatives H.R. 1109, Bill to Amend Section 203 of
837 the Federal Power Act. Without objection, so ordered.

838 The chair asks unanimous consent that the committee adopt
839 in favorable report to the House of Representatives H.R. 446.

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840 This is a bill to extend the deadline for commencement of
841 construction of hydroelectric project Flannagan, Virginia.

842 [The Bill H.R. 446 follows:]

843

844 *****INSERT*****

845 The Chairman. Without objection, so ordered.

846 The chair asks unanimous consent that the committee adopt
847 favorable report to the House of Representatives H.R. 447. This
848 is a bill to extend the deadline for commencement of construction
849 of a hydroelectric project, Gathright, Virginia.

850 [The Bill H.R. 447 follows:]

851

852 *****INSERT*****

853 The Chairman. Without objection, so ordered.

854 The chair asks unanimous consent that the committee adopt
855 favorable report to the House of Representatives H.R. 951, a bill
856 to extend the deadline for commencement of construction for
857 hydroelectric project W. Kerr Scott, North Carolina.

858 [The Bill H.R. 951 follows:]

859

860 *****INSERT*****

861 The Chairman. Without objection, so ordered.

862 The chair asks unanimous consent the committee adopt
863 favorable report to the House of Representatives H.R. 2122, a bill
864 to reinstate and extend the deadline for commencement of
865 construction of a hydroelectric project involving Jennings
866 Randolph Dam, West Virginia.

867 [The Bill H.R. 2122 follows:]

868

869 *****INSERT*****

870 The Chairman. Without objection, so ordered.

871 The chair asks unanimous consent the committee adopt
872 favorable report to the House of Representatives H.R. 2274, the
873 Hydropower Permit Extension Act.

874 [The Bill H.R. 2274 follows:]

875

876 *****INSERT*****

877 Mr. Peters. Mr. Chairman?

878 The Chairman. The gentleman from California is recognized
879 to strike the last word.

880 Mr. Peters. Strike the last word, thank you. Thank you,
881 Mr. Chairman. Hydropower is one of the few truly carbon-free
882 energy sources that provides a steady baseload of electricity.
883 Producing more electricity from hydro is essential to meeting our
884 clean energy goals and reducing harmful emissions that pollute
885 our air and water.

886 My bill, the Hydropower Permit Extension or HYPE Act would
887 cut red tape in the construction permitting process for hydropower
888 projects and incentivize greater investment in carbon-free
889 hydropower. This bill gives already approved hydropower
890 projects an extra year on their initial permit to begin
891 construction and also grants FERC the authority to give hydropower
892 projects a 4-year extension if delays prevent them from beginning
893 construction during the initial permit. Right now it requires
894 an act of Congress to extend construction permits for hydropower
895 projects even though the projects have already undergone a
896 rigorous approval process.

897 So today, the committee is considering six bills that involve
898 extending the construction permit for specific hydropower
899 projects. If HYPE were to become law we could spend less time
900 on those kinds of issues here.

901 The ultimate solution to unlocking hydro is to streamline

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902 the regulatory process so that projects can be approved more
903 quickly while still meeting high environmental standards. But
904 in the meantime, this bill will provide greater certainty and
905 ensure that more of the hydropower projects that are approved
906 actually get built.

907 So I would like to thank the chairman and ranking member for
908 bringing forward this straightforward bill to the committee for
909 a vote. I urge my colleagues to support the bill and yield back
910 the balance of my time.

911 The Chairman. The chair asks unanimous consent the
912 committee adopt favorable report to the House of Representatives
913 H.R. 2274, the HYPE Act, the Hydropower Permit Extension Act.
914 Without objection, so ordered.

915 The chair asks unanimous consent that the committee adopt
916 favorable report to the House of Representatives H.R. 2292. This
917 is a bill to extend a project of the Federal Energy Regulatory
918 Commission involving the Cannonsville Dam.

919 [The Bill H.R. 2292 follows:]

920

921 *****INSERT*****

922 The Chairman. Without objection, so ordered.

923 And the chair asks unanimous consent the committee adopt
924 favorable report to the House of Representatives H.R. 2457, the
925 J. Bennett Johnston Waterway Hydropower Extension Act of 2017,
926 with amendment filed by Mr. Upton.

927 [The Bill H.R. 2457 follows:]

928

929 *****INSERT*****

930 The Chairman. The chair recognizes the gentleman from
931 Illinois, Mr. Rush, to strike the last word.

932 Mr. Rush. I want to thank you, Mr. Chairman. I move to
933 strike the last word. All right. Mr. Chairman, H.R. 2457, the
934 J. Bennett Johnston Waterway Hydropower Extension Act of 2017 was
935 introduced by my friend, Representative Mike Johnson, on May 16th,
936 2017. The bill would extend the time period in which the
937 licensing is required to commence the construction of this project
938 for up to three consecutive 2-year periods from the date of the
939 expiration of the original extension. Additionally, Mr.
940 Chairman, the legislation defers the obligation on the licensee
941 to pay any annual charges required under FPA Section 10(e) until
942 the project actually commences construction. Finally, Mr.
943 Chairman, the legislation allows for the prospective
944 reinstatement of the license should that license expire prior to
945 the legislation's date of enactment.

946 Mr. Upton is offering an amendment making a technical change
947 to the bill request by FERC. I have no objection to an amendment
948 on the bill and urge that we favorably report the amendment and
949 legislation and I yield back.

950 The Chairman. The gentleman yields back the balance of his
951 time. Are there other members seeking recognition? Hearing
952 none, the chair asks unanimous consent the committee adopt
953 favorable report to the House of Representatives H.R. 2457, the
954 J. Bennett Johnston Waterway Hydropower Extension Act of 2017 with

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955 the amendment filed by Mr. Upton. Without objection, so ordered.

956 I thank the committee for their good work on these energy
957 bills and now we will move on to some healthcare legislation that
958 is exceptionally important.

959 The chair calls up H.R. 1222, as amended, by the Subcommittee
960 on Health on May 18th, 2017, and asks the clerk to report.

961 [The Bill H.R. 1222 follows:]

962

963 *****INSERT*****

964 The Clerk. H.R. 1222, to amend the Public Health Service
965 Act to coordinate federal congenital heart disease research
966 efforts and to improve public education and awareness of
967 congenital heart disease and for other purposes.

968 The Chairman. Without objection, the first reading of the
969 bill is dispensed with. The bill is open for amendment at any
970 point. Are there any bipartisan amendments to the bill? Are
971 there any amendments?

972 If not, I just want to thank the sponsor of this very
973 important legislation for bringing this to our committee and the
974 question now occurs on favorably reporting H.R. 1222, as amended,
975 to the House.

976 All those in favor shall signify by saying aye.

977 Those opposed, nay.

978 The ayes appear to have it. The ayes have it. The bill is
979 reported favorably.

980 The chair calls up H.R. 1492 and asks the clerk to report.

981 [The Bill H.R. 1492 follows:]

982

983 *****INSERT*****

984 The Clerk. H.R. 1492, to amend the Controlled Substances
985 Act to direct the attorney general to register practitioners to
986 transport controlled substances to states in which the
987 practitioner is not registered under the act for purpose of
988 administering the substances under applicable state law at
989 locations other than principal places of business or professional
990 practice.

991 The Chairman. Without objection, the first reading of the
992 bill is dispensed with. The bill will be open for amendment at
993 any point. Are there bipartisan amendments to the bill? Are
994 there amendments to the bill?

995 The question now occurs on -- the gentleman from Oregon is
996 recognized to strike the last word.

997 Mr. Schrader. Just for a minute, Mr. Chairman. I just
998 appreciate this. We will be voting for this bill. I just wanted
999 to make sure that for the record it does not include veterinary
1000 medicine. We went to a lot of hard work the last couple of
1001 Congresses to make sure veterinarians in their ambulatory
1002 practices could carry their controlled substances wherever they
1003 needed to go to take care of the pain, suffering, and proper
1004 surgical and anesthetic use. So I just wanted to put this in the
1005 record this is for our physician colleagues in a very narrow
1006 circumstance. Thank you, Mr. Chairman.

1007 The Chairman. I appreciate the gentleman's comments. It
1008 is important to get that in the record. The gentleman yields back

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1009 the balance of his time. The question now occurs on favorably
1010 reporting H.R. 1492, as amended, to the House.

1011 All those in favor shall signify by saying aye.

1012 All those opposed, no.

1013 The ayes appear to have it. The ayes have it. The bill is
1014 favorably reported.

1015 The chair now calls up H.R. 2410 and asks the clerk to report.

1016 [The Bill H.R. 2410 follows:]

1017

1018 *****INSERT*****

1019 The Clerk. H.R. 2410, to amend the Public Health Service
1020 Act to reauthorize a sickle cell disease prevention and treatment
1021 demonstration program and to provide for sickle cell disease
1022 research, surveillance, prevention, and treatment.

1023 The Chairman. Without objection, the first reading of the
1024 bill is dispensed with. The bill will be open for amendment at
1025 any point. Are there bipartisan amendments to the bill? Are
1026 there other amendments?

1027 Seeing none, the question now occurs on favorably reporting
1028 H.R. -- the gentlelady from New York is recognized to strike the
1029 last word.

1030 Ms. Clarke. Thank you very much, Mr. Chairman. I rise in
1031 support of H.R. 2410. Sickle cell disease is a serious blood
1032 disorder that causes acute pain, severe anemia, infections, and
1033 vascular blockages that can lead to organ damage and death. This
1034 is the most commonly inherited blood disorder in the United
1035 States, occurring most often in African Americans and Latinos.
1036 One in every 365 black children is born with sickle cell disease
1037 and it is estimated that 8 to 10 percent of black Americans have
1038 sickle cell traits like myself, many of whom never know that they
1039 are carriers, unfortunately.

1040 Sickle cell disease suffers from a lack of critical funding
1041 directed towards the prevention, treatment, and cure of the
1042 disease. Fortunately, this bill creates a grant program that
1043 would support much needed research into this disease. One of the

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1044 allowable uses of the grant program is to fund public health
1045 initiatives. This enables not only more public education about
1046 the disease, but also can increase medical awareness of the
1047 disease. I was taught about my carrying of the trait while in
1048 public school in New York City where young school students were
1049 tested, so I think that this would go a long way in expanding that
1050 and reinvigorating that type of programming.

1051 Those who have this disease experience acute painful
1052 flare-ups. Normally, our blood cells are round and easily flow
1053 through our veins, but during a flare-up a sickle cell patient's
1054 blood cells become distorted and take on a sickle-like shape as
1055 they push through the patient's veins. It is excruciatingly
1056 painful. Now imagine being denied painkillers by an emergency
1057 room doctor who writes you off as being a drug addict because of
1058 the negative cultural bias associated with minorities.
1059 Unfortunately, this is what many sickle cell patients face.

1060 There have been scientifically valid studies that link pain
1061 management disparities to racial bias. This bias coupled with
1062 the opioid epidemic sweeping across America has made it even
1063 harder for sickle cell patients to receive prompt, appropriate
1064 treatment for their disease during a flare-up. It is my hope that
1065 some of the public health initiatives funded by this bill will
1066 help bring a new awareness of this disease to the medical community
1067 as well as increase the medical community's cultural competence.
1068 I ask my colleagues to join me in supporting this bill and I yield

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1069 back the balance of my time.

1070 The Chairman. I thank the gentlelady for her comments and
1071 for her work.

1072 Mr. Burgess. Would the gentlelady yield?

1073 Ms. Clarke. Oh, yes. I would.

1074 Mr. Burgess. Thank you. And Mr. Chairman, I didn't want
1075 to take --

1076 The Chairman. No, that is fine.

1077 Mr. Burgess. -- full time, but this is an important bill.
1078 And certainly Representative Davis has worked on this, dwelt on
1079 this for a number of years. When we had a hearing, I think it
1080 was in the last Congress not this Congress, and we heard testimony
1081 from the witness on the sickle cell disease issue that there had
1082 not been a new FDA-approved treatment for sickle cell disease in
1083 40 years, that is why the treatment today looks like the treatment
1084 looked like in the 1970s when I was a resident at Parkland
1085 Hospital.

1086 This is an important bill. It provides those support
1087 programs to find new solutions. I encourage members to be
1088 supportive and I yield back to the gentlelady.

1089 Mr. Rush. Mr. Chairman.

1090 The Chairman. The gentlelady controls the time. Do you
1091 want to yield to Mr. Rush or do you want your own time?

1092 Mr. Rush. I want to strike the last word.

1093 The Chairman. Pardon me?

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1094 Mr. Rush. I want to strike the last word.

1095 The Chairman. Okay. The gentlelady yields back and I will
1096 recognize -- are there any members on the Republican side seeking
1097 recognition? If not, we go to the minority side. Mr. Rush is
1098 recognized for 5 minutes.

1099 Mr. Rush. Mr. Chairman, I just want to speak on behalf of
1100 this bill. Some 50 years ago, Mr. Chairman, I was a member of
1101 an organization called the Black Panther Party. A lot of people
1102 have a lot of distorted opinions of the Black Panther Party. One
1103 of the initiatives that we took on as a party, as an organization,
1104 was sickle cell anemia. Sickle cell anemia was not a well-known
1105 disease, was not recognized by most in the medical profession
1106 because it really just predominately affected African Americans.

1107 So as an organization, as a youngster -- I was 22, 23 years
1108 old -- a member of a pretty significant organization in my sight,
1109 we took on the challenge of actually testing for sickle cell
1110 anemia. We were going to churches, going to community
1111 organizations, take a prick of blood and take it back to our health
1112 centers and to the labs that we had access to -- University of
1113 Chicago, Mount Sinai Hospital, various others around the country
1114 -- and were able to actually inform sickle cell anemia patients
1115 or those who had the disease that they actually had the disease.
1116 This was some young people taking on this challenge.

1117 And here we are, Mr. Chairman, some 50 years later and we
1118 have not advanced too much along the way of diagnosis or treatment

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1119 of sickle cell anemia. So I just take my hat off, Mr. Chairman,
1120 to my friend Dr. Burgess, to my friend and colleague and close
1121 associate Danny K. Davis of Illinois, and I am just proud of this
1122 moment. This is about 50 years in the making for me and I really
1123 honor this committee for this bill and I really hope that this
1124 bill sails out of this full committee. Thank you and I yield back
1125 the balance of my time.

1126 The Chairman. I thank the gentleman for his words and for
1127 his passion and for his caring and I recognize the gentleman from
1128 North Carolina Mr. Butterfield.

1129 Mr. Butterfield. Thank you, Mr. Chairman. I move to strike
1130 the last word. Chairman Walden, let me thank you again for your
1131 leadership and your willingness to work out this legislation and
1132 get it marked up without any controversy.

1133 Thank you, Congressman Rush, for your very passionate words
1134 a moment ago. I know that you have been advocating for sickle
1135 cell anemia research for every year since I have been in Congress.

1136 And to Dr. Burgess and to Ms. Clarke and to Mr. Davis who
1137 is not here today but certainly he has been a champion of this
1138 issue, thank you one and all.

1139 Mr. Chairman, I am going to ask permission to include a letter
1140 in the record in support of H.R. 2410 from the Sickle Cell Disease
1141 Association. This association was founded in 1971. It has been
1142 continuously engaged with this issue since 1971, which
1143 incidentally was the same year that my cousin died of sickle cell

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1144 anemia in Opa-locka, Florida, Ms. Castor. She lived in southern
1145 Florida and also suffered from this disease. I ask that this
1146 letter be included in the record.

1147 The Chairman. Without objection.

1148 [The information follows:]

1149

1150 *****COMMITTEE INSERT*****

1151 Mr. Butterfield. Mr. Chairman, as a cosponsor of the bill
1152 in this Congress and in previous Congresses, I have been a longtime
1153 advocate for addressing sickle cell. This disease is the most
1154 common genetic blood disorder. It affects approximately 100,000
1155 individuals, primarily African Americans, throughout our
1156 country.

1157 Imagine a child, Mr. Chairman, experiencing the most
1158 excruciating pain that one can feel. The child cannot think of
1159 anything except for wanting to stop her pain. The child's parents
1160 are terrified and they take the child to the emergency room. The
1161 child receives pain medications, often opiates, and is then
1162 discharged. Now imagine that over and over the pain could
1163 resurface at any time at home, school, or even on a family trip.
1164 The health challenges facing people with sickle cell disease are
1165 enormous.

1166 The disease, Mr. Chairman, as we all know, is widespread,
1167 the consequences can be devastating. People with sickle cell
1168 disease have a much shorter life expectancy with men expected to
1169 live until age 33 -- yes, 33 -- women to age 36. These patients
1170 are more likely to have additional health complications including
1171 stroke, blood clots, loss of vision, and lung and kidney failure.
1172 There are approximately 4,400 people with sickle cell disease
1173 right there in my home state of North Carolina. My hope is that
1174 someday there will be none.

1175 But we will only be able to get closer to a cure if we support

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1176 beneficial programs like the Sickle Cell Disease Research,
1177 Surveillance, Prevention, and Treatment Act. This bill
1178 reauthorizes that program, the Sickle Cell Disease Treatment
1179 Demonstration Program. It enables the secretary of HHS to
1180 support research to increase our understanding of the disease.
1181 It creates a grant program to study the prevalence of sickle cell
1182 and identify ways to prevent and treat sickle cell disease
1183 effectively.

1184 This bill is a step forward in improving sickle cell care,
1185 but we must also consider additional ways to help patients with
1186 this rare disease. I have worked with my friend, Congressman Mike
1187 McCaul from Texas, to pass the Advancing Hope Act into law, extend
1188 the pediatric priority review program at the FDA, and to enable
1189 sickle cell disease to qualify as a rare pediatric disease. In
1190 fact, several weeks ago, the FDA granted the first rare pediatric
1191 disease designation to a treatment for sickle cell.

1192 That Mr. Chairman is a big deal and I think Dr. Burgess would
1193 agree. We should do all that we can to learn more not just about
1194 sickle cell disease but also the sickle cell trait. There is a
1195 difference. We also must invest in federal programs that
1196 research sickle cell disease like those funded by NIH and for
1197 treatment like cord blood banks. We should explore ways to reduce
1198 emergency room utilization for sickle cell patients that cost an
1199 estimated \$2-1/2 billion. We must also consider ways to increase
1200 funding for sickle cell research at academic centers that conduct

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1201 clinical studies.

1202 Sixty five percent of individuals with sickle cell disease
1203 in my little state of North Carolina have at least one emergency
1204 room visit per year. That is no way to live, and I can just imagine
1205 the number of visits in a state like California or Texas. We
1206 should do all we can to help improve patients' lives, advance
1207 treatment, and find a cure.

1208 I am grateful for the opportunity to move this bill through
1209 the committee process and I hope that all of you, my colleagues,
1210 will join me in supporting it. Thank you for the time. I yield
1211 back.

1212 The Chairman. I thank the gentleman for his commitment to
1213 this cause and this legislation and your kind comments, and we
1214 are all together trying to move this forward and get cures. We
1215 all have these issues. So with that the gentleman yields back
1216 the balance of his time.

1217 Other members seeking recognition on this piece of
1218 legislation? If not, the question now occurs on favorably
1219 reporting H.R. 2410 to the House.

1220 All those in favor will signify by saying aye.

1221 Those opposed, no.

1222 The ayes appear to have it. The ayes have it and the bill
1223 is favorably reported.

1224 The chair calls up H.R. 2430, as amended, by the Subcommittee
1225 on Health on May 18th, 2017, and asks the clerk to report.

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1226

[The Bill H.R. 2430 follows:]

1227

1228

*****INSERT*****

1229 The Clerk. H.R. 2430, to amend the Federal Food, Drug, and
1230 Cosmetic Act to revise and extend the user fee programs for
1231 prescription drugs, medical devices, generic drugs and biosimilar
1232 biological product, and for other purposes.

1233 The Chairman. Without objection, the first reading of the
1234 bill is dispensed with. The bill will be open for amendment at
1235 any point. The chair now recognizes himself for purpose of
1236 offering a bipartisan amendment and the clerk will report that
1237 amendment.

1238 The Clerk. Manager's Amendment to H.R. 2430 offered by Mr.
1239 Walden.

1240 [The Manager's Amendment offered by The Chairman follows:]

1241

1242 *****COMMITTEE INSERT*****

1243 The Chairman. The bipartisan amendment makes a number of
1244 changes to several of the amendments that were adopted at the
1245 Health Subcommittee. I want to thank Ranking Member Pallone and
1246 my colleagues on both sides of the aisle for continuing to work
1247 through these issues over the past couple of weeks to improve the
1248 language in the bill reported out of the subcommittee.

1249 Changes to the over-the-counter hearing aid language include
1250 strengthening the labeling requirements to ensure these products
1251 are solely intended for adults and so the consumers have
1252 scientifically valid, FDA-approved information on symptoms that
1253 should prompt them to seek professional care. In addition, this
1254 amendment includes changes Representative Schrader and Bilirakis
1255 have worked tirelessly on to improve their legislation that will
1256 increase timely patient access to lower cost generic drugs, to
1257 increase competition, and to put an end to these egregious price
1258 hikes for older drug products that have long ago lost patent
1259 protection and are subject to exploitation by bad actors.

1260 Indeed, today we have an opportunity to move legislation
1261 forward that deals with drug prices. With that I yield back the
1262 balance of my time and I recognize the gentleman from New Jersey
1263 to strike the last word.

1264 Mr. Pallone. Thank you, Mr. Chairman. I want to speak in
1265 support of this bipartisan amendment offered by yourself and me.
1266 This bipartisan amendment makes a number of technical edits and
1267 other changes to three of the amendments that were adopted during

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1268 consideration of the FDA Reauthorization Act at the Health
1269 Subcommittee.

1270 The changes included in the manager's amendment will help
1271 to strengthen the over-the-counter hearing aid legislation
1272 offered by Representatives Kennedy, Blackburn, and Carter by
1273 enhancing the labeling requirements to make clear that
1274 over-the-counter hearing aids when developed are intended for
1275 adult populations. Such labeling will also include information
1276 regarding the symptoms or conditions that should prompt
1277 consultation with a physician.

1278 We have also clarified in the legislation offered by Ranking
1279 Members Green and Burgess and Representatives Lance and Dingell
1280 that penalties related to counterfeit drugs will apply to those
1281 making, selling, or dispensing counterfeit products.

1282 And finally, we worked with Representative Schrader and
1283 Bilirakis to make improvements to their legislation to encourage
1284 generic competition in the marketplace through carefully
1285 targeting limited exclusivity to sole source products without
1286 generic competition, narrowing eligibility for the Tropical
1287 Disease Priority Review Voucher to treatments that contain new
1288 clinical investigations, and examining the factors that may be
1289 impeding the approval of generic applications in the first cycle.
1290 These changes make improvements to bipartisan legislation that
1291 has been supported by the members of this committee and outside
1292 stakeholders and I urge my colleagues to vote in support of the

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1293 manager's amendment and I yield back.

1294 The Chairman. Is there further discussion on the amendment
1295 on the Republican side? We will look toward the Democratic side
1296 now and Mr. Doyle is recognized to strike the last word.

1297 Mr. Doyle. Thank you, Mr. Chairman. I move to strike the
1298 last word. Mr. Chairman, right now our country is in the middle
1299 of an opioid epidemic. Drug overdoses are now the leading cause
1300 of death among people under 50, and my region including
1301 Pennsylvania, Ohio, and West Virginia is at the epicenter. I
1302 don't know anyone who hasn't been touched in a personal way by
1303 this crisis.

1304 The goal of these user fee agreements, and specifically the
1305 prescription drug user fee agreement, is to see that the
1306 pharmaceutical industry and the FDA work together to get high
1307 quality drugs to the marketplace quickly. Right now there are
1308 successful drugs that can save someone's life by reversing an
1309 overdose through injection or intranasal delivery. We need more
1310 of these truly lifesaving drugs on the marketplace, not less.

1311 The FDA should prioritize approving these high-need opioid
1312 reversal drugs so that they are safe and affordable for the
1313 individuals and the first responders who rely on them.
1314 Intranasal delivery reversal drugs truly mean life or death for
1315 individuals and families. I hope that the FDA will apply fair,
1316 consistent standards to make sure that no family suffers the loss
1317 of a loved one needlessly, and I support the manager's amendment.

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1318 The Chairman. I thank the gentleman for his comments and
1319 his good work on this legislation. Are there other members
1320 seeking recognition? The chair recognizes the gentleman from
1321 Georgia, Mr. Carter, for 5 minutes to strike the last word.

1322 Mr. Carter. Thank you, Mr. Chairman. Mr. Chairman,
1323 legislation and efforts being made to increase access for
1324 over-the-counter hearing aids will benefit millions of Americans.
1325 Currently, just six hearing aid manufacturers sell 98 percent of
1326 all hearing aids worldwide, reducing competition and stifling
1327 innovation and new ideas. With the current structure, hearing
1328 aids can cost thousands of dollars per hearing aid.

1329 As a result, nearly 80 percent of the people that would
1330 benefit from hearing aids don't use them. In addition, Medicare
1331 doesn't cover the cost of those hearing exams, hearing aids, or
1332 hearing aid fittings. Something has to change. That is why this
1333 legislation is so important to open up market access, increase
1334 competition, and actually bring more people to pursue hearing aid
1335 assistance. It will also be an opportunity and involve small
1336 businesses, and tens of millions of people who need hearing
1337 assistance will begin to enter the market.

1338 As before, the FDA will continue to safeguard the needs of
1339 people with the same level of oversight as currently dispensed
1340 products. Finally, the current delivery system will be preserved
1341 allowing the people more options that better may align them with
1342 their financial situations.

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1343 In short, this legislation will utilize free market
1344 principles to drive down costs, open up opportunities for
1345 consumers, and allow for greater innovation in the hearing aid
1346 space. I commend my colleagues and committee for their hard work
1347 in this legislation and I yield back.

1348 The Chairman. The gentleman yields back the balance of his
1349 time. The chair recognizes the gentlelady from New York, Ms.
1350 Clarke, for 5 minutes to strike the last word.

1351 Ms. Clarke. Thank you once again, Mr. Chairman. Mr.
1352 Chairman, I rise in support of H.R. 2430, as amended, by the
1353 manager's amendment. This bill reauthorizes the FDA's user fees
1354 program which provides the FDA with much needed resources to
1355 review and approve new drugs and medical devices in a safe,
1356 efficient, and expedited manner. By doing so, it gives patients
1357 speedier access to often lifesaving drugs.

1358 However, having a safe and speedy drug approval process means
1359 nothing if people do not have access to much needed medications.
1360 In fact, many of my constituents end up in the hospital emergency
1361 rooms because they can't afford their medications. I have no
1362 problem with a company making a fair and reasonable profit off
1363 their products, the key words here being fair and reasonable.

1364 Last year, total spending on prescription medications
1365 surpassed \$309.5 billion with the cost of some drugs jumping as
1366 much as 3600 percent over 2 years. These increases are happening
1367 at the same time that drug manufacturers are spending over 50

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1368 percent of their budget on advertising, not on new drug research
1369 and development.

1370 Though this bill does little to lower drug prices, I will
1371 support it because it helps millions of Americans who are
1372 suffering daily, many of whom are at death's door. And unlike
1373 the drug companies' CEOs, I want to have a clear conscience when
1374 I go to sleep at night. I yield back the balance of my time, Mr.
1375 Chairman.

1376 The Chairman. The gentlelady yields back the balance of her
1377 time. Are there other members seeking recognition? I was
1378 looking on this side, appears not. The chair recognizes the
1379 gentleman from Oregon, Mr. Schrader, for 5 minutes to strike the
1380 last word.

1381 Mr. Schrader. Thank you very much, Mr. Chairman. I would
1382 also like to thank you and Mr. Pallone for working so well and
1383 so hard across the aisle to get us this far in this process for
1384 reauthorizing the critical drug and device server user fee
1385 programs, here, at FDA.

1386 I would like to take a brief moment to mention the Generic
1387 Drug Access and Competition Amendment, which I offered in the
1388 subcommittee markup, which now makes up Title 7 of the
1389 Authorization Act.

1390 At our subcommittee meeting I spoke about a constituent of
1391 mine, Susan, who saw the cost of the drug that kept her alive
1392 increase from \$600 a month to \$22,000 a month all over a short

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1393 period of time. Drug didn't go up because it was innovative, it
1394 didn't go up because there was a shortage or even a change in the
1395 marketplace, the drug had been around since 1985.

1396 The only thing that had changed was that the drug
1397 manufacturer, Valeant, decided to put profits far ahead of any
1398 responsibility that they might remotely have for their patients
1399 and let greed act as their business model. Because this drug was
1400 meant to treat a rare disease, there is no competitor and there
1401 is nothing that could force prices down.

1402 As I said also at our earlier meeting, this isn't the first
1403 time we have heard about this sort of thing. The last couple
1404 years, you all remember Turing and Martin Shkreli raising drug
1405 prices over 5,000 percent in one night. It couldn't be clearer
1406 that Congress needed to do something about this. And I was
1407 pleased to work with my good friend and colleague Bilirakis across
1408 the aisle to make some changes that we now incorporate.

1409 The amendment created a new competitive generic therapies
1410 program at the FDA to get first generics and other generic
1411 therapies to market faster. It also improved the transparency
1412 at the FDA, studied ways to get more first-cycle approvals for
1413 efficiency's sake, and create incentives that the chair and others
1414 have alluded to, to encourage competitors to come to market,
1415 include presubmission hearing meetings, priority access and
1416 consultation throughout the process to make it go smoother, and
1417 6-month exclusivity.

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1418 We also worked to strengthen the program integrity in our
1419 Tropical Disease Priority Review Voucher Program to bring it in
1420 line with congressional intent by ensuring the incentives we
1421 provide cannot be gamed and are only available to first
1422 competitors that come to market and make sure that the GAO remains
1423 independent in studying ways to improve the drug approval process.

1424 Again Mr. Chairman, I want to thank you for your support of
1425 our amendment, thank Mr. Pallone, Mr. Green, Mr. Burgess, and Mr.
1426 Bilirakis my good friend, for all the hard work in approving the
1427 amendment and getting it to where it is today. Thank you, sir.

1428 The Chairman. I thank the gentleman for his comments and
1429 his leadership on this issue. We look forward to including this
1430 in the bill and moving this bill forward today. It is important
1431 work.

1432 Are there other members seeking recognition on the
1433 Republican side? If not, we will turn to Ms. Eshoo is recognized
1434 for 5 minutes to strike the last word.

1435 Ms. Eshoo. Thank you, Mr. Chairman, for holding this
1436 important markup including this portion of it on the user fee
1437 reauthorization that is before us today. I have said time and
1438 time again that the FDA user fee agreements are really critically
1439 important programs that have provided essential resources to the
1440 agency. They have brought about many improvements.

1441 This is not just something that is on automatic pilot when
1442 it comes up for reauthorization. They have brought about

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1443 improvements in drug and device review timelines, patient
1444 involvement, and very importantly the culture within the FDA and
1445 they have very importantly advanced innovation.

1446 I am really pleased that the full committee is considering
1447 the legislation today because it makes timely and important
1448 improvements to two programs that I am particularly proud of
1449 because I was the author of them and they have withstood the test
1450 of time, the Biosimilar User Fee Agreement and the Medical Device
1451 User Fee Agreement, more commonly known as MDUFA. Together with
1452 Representative Barton we authored the Biologics Price Competition
1453 and Innovation Act that paved the way for the Biosimilar User Fee
1454 agreement which we are considering today.

1455 And during the subcommittee markup I raised my concerns with
1456 the issuance of final or revised guidance on biosimilar
1457 interchangeability being delayed until as late as 2023. That
1458 date keeps being pushed forward and I really don't think anyone
1459 wins with that so, but I wanted to raise that.

1460 So today I would like to reiterate that it is imperative.
1461 I think it is imperative. I think all the committee members think
1462 it is imperative that the FDA work in timely manner to release
1463 the interchangeability guidance that is critical for the nascent
1464 biosimilars industry. This is an American industry not a foreign
1465 industry that we are advancing, and I think that the science that
1466 is foundational to this is essential for more breakthroughs for
1467 cures and help for the American people.

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1468 Now when we last reauthorized MDUFA in 2012, the medical
1469 device center was struggling with backlogs and presented many
1470 opportunities for improvement. The last MDUFA put the device
1471 center on the right track and I think it has been successful in
1472 increasing the efficiency of the device center in reducing the
1473 time it takes to bring effective medical devices to the U.S.
1474 market.

1475 So I think these programs are examples of legislation that
1476 have worked and worked well, so reauthorizing the user fee
1477 agreement is really one of the most important efforts that our
1478 committee will undertake this year.

1479 I think, Mr. Chairman that there might be I don't know, as
1480 I understand it an amendment that is raised that really has not
1481 been vetted, has not gone through the committee process and all
1482 of that. I am just going to say out loud please don't do that.
1483 Please don't do that.

1484 Don't risk -- for all the years that I have been on this
1485 committee since 1995 we have always have had a clear, transparent
1486 pathway for the reauthorization without any sand being thrown in
1487 the gears and I would ask that we stay on that path. We have a
1488 lot of important bills here and it usually is taken up on the
1489 suspension calendar. I don't think you want all the Democrats
1490 voting against it and having it go down on the suspension calendar.
1491 That is just not good sense, so I would just ask that that not
1492 happen.

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1493 I think also that because it is a must-pass bill the words
1494 "pink slips" may not mean that much to anyone around here, but
1495 just put yourself in the shoes of someone that is over at the FDA.
1496 And we demand the best of that agency. We are not going to get
1497 it if there are pink slips that are issued.

1498 So that, I think, is kind of the 10,000 pound elephant in
1499 the room, but I think that we can usher the elephant out and get
1500 the bill done in a clean way, transparent way, and move on. So
1501 thank you for calling on me and I hope that you will take my call
1502 for the consistent bipartisanship without complication that we
1503 have always operated under. It has served us all very well.
1504 Thank you and I yield back.

1505 The Chairman. I thank the gentlelady for her comments and
1506 I look forward to continuing to work with her on this and other
1507 issues. Other members seeking recognition? I think I go to Mr.
1508 -- oh, no. Mr. Kennedy is next, right? I want to get the
1509 seniority right down there.

1510 Mr. Kennedy. Thank you, Mr. Chairman.

1511 The Chairman. The nearly Republican, I mean you are just
1512 that close, so close, recognized for 5 minutes.

1513 Mr. Kennedy. It is an optimistic world, Mr. Chairman. Yes,
1514 thank you. I am working on Mr. Bucshon though, slowly but surely.
1515 Mr. Chairman, and to the ranking member as well, thank you for
1516 all your work on bringing this bill to the floor before us today.
1517 I especially want to thank the staff and my staff who work

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1518 tirelessly behind the scenes.

1519 My district is home to countless life science businesses that
1520 rely on their collaborative work with FDA to bring safe, effective
1521 drugs and devices to market and this legislation has been the
1522 foundation of that partnership and the innovation that drives a
1523 Massachusetts economy.

1524 Walking across laboratory floors throughout my district and
1525 across Massachusetts, the belief that no disease is incurable
1526 becomes, yes, contagious. For the researchers on the front lines
1527 of medical innovation there is no vaccine, treatment, or device
1528 that is out of reach. And despite persistent setbacks and doubt
1529 that would make many of us crumble, these modern pioneers
1530 relentlessly pursue lifesaving cures for patients that they will
1531 never meet.

1532 But in order to make their dreams a reality it is critical
1533 that the FDA is adequately staffed and funded. Combined with 21st
1534 Century Cures and a continued commitment through bipartisanship
1535 and bipartisan support for NIH funding, this reauthorization
1536 legislation will not only strengthen protections for patients but
1537 accelerate the pace of medical research. And it is the same
1538 mission that lies at the heart of the over-the-counter hearing
1539 aid bill on which I was pleased to partner with Representative
1540 Blackburn.

1541 The hearing aid legislation in this bill will make hearing
1542 aids more affordable, more accessible, and more innovative. The

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1543 manager's amendment includes a few technical fixes to the hearing
1544 aid language including more specific labeling requirements to
1545 ensure that these over-the-counter devices are intended for
1546 adults only and the labeling will direct people with medically
1547 treatable hearing loss to consult with a doctor. In addition to
1548 study that the secretary of HHS will conduct, the technical fixes
1549 include language ensuring consumer rights and protections.

1550 Facing costs of nearly \$5,000 for a full set of hearing aids,
1551 millions of Americans simply forego treatment. With the support
1552 of consumers, doctors, industry, the FDA, and AARP, this
1553 bipartisan legislation would dismantle barriers that continue to
1554 confront seniors around our country.

1555 But its benefits extend far beyond the oldest generation.
1556 Just this week a friend of mine wrote to me to share her own story.
1557 As a 34 year old lawyer her hearing loss left her unable to continue
1558 her career in a courtroom. Because insurance won't cover hearing
1559 aids she has faced nearly \$20,000 in less than a decade.
1560 Fortunately, she can afford them, but millions of others cannot.
1561 In her words she says, quote, I can't tell you the number of people
1562 who confide in me about their own undiagnosed hearing loss after
1563 I mention mine. It is unbelievable and really sad.

1564 I am sure you know this, but there has been research showing
1565 that untreated hearing loss leads to social anxiety, depression,
1566 et cetera, which makes sense. If you can't hear you can't engage
1567 and you are essentially excluded from conversation. I get very

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1568 frustrated when I can't hear parts of conversations and I know
1569 how annoying it must be for others to have to hear me squawking
1570 what at every other sentence. The articles I have read also say
1571 it is likely to lead to early dementia and more. I know I am
1572 preaching to the choir, but I am happy to be a resource for anyone
1573 who needs any ammunition before this vote.

1574 And if left untreated, those with hearing loss will suffer
1575 through devastating health, social and economic consequences.
1576 Through the innovation and competition already available taking
1577 place across our country we can begin to ease the burden for
1578 countless Americans of all ages, backgrounds, and incomes. With
1579 the FDA's assurance for safety and efficacy, with clear labeling,
1580 and with proper volume output limits, these devices will be able
1581 to safely bring relief to our relatives, our colleagues, our
1582 neighbors, and constituents whose suffering has been overlooked
1583 and unseen for far too long.

1584 I support this manager's amendment and would yield my time
1585 to anybody that would like it.

1586 Mr. Murphy. Mr. Kennedy, would you yield a moment to me?

1587 Mr. Kennedy. Yes, please.

1588 Mr. Murphy. I want to thank you for also pointing out in
1589 that very moving letter that the issues you described there are
1590 people with sensory loss as with all other chronic illnesses that
1591 the risk for depression and other mental illnesses is double that
1592 of the general population and with something untreated it doubles

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1593 the cost. Something as simple as this, to bring a person's
1594 sensory back to the world around can make a huge difference and
1595 otherwise we end up paying in other ways for it. So I thank you
1596 for highlighting that. Thank you. I yield back.

1597 Mr. Kennedy. I yield back as well. Thank you.

1598 The Chairman. The gentleman yields back. Are there other
1599 members seeking recognition? The chair now recognizes the
1600 gentleman from California for 5 minutes.

1601 Mr. Ruiz. Thank you, Mr. Chairman. As a physician and like
1602 everyone else on this dais I know that the FDA plays a critical
1603 role in ensuring patients are kept safe. The FDA gives people
1604 the peace of mind to know that the drugs they are taking and the
1605 devices they are using won't have harmful effects, and without
1606 an effective and efficient approval process people would not have
1607 access to the medicines that they need. That is why these user
1608 fees agreements are so important, to ensure the FDA can improve
1609 their process to more efficiently approve innovative products and
1610 keep our medicines safe.

1611 This is precisely why we must come together in a bipartisan
1612 fashion to solve this issue so patients are not forced to go
1613 without the lifesaving treatments that they need. New medicines
1614 that provide better treatments are important and so is the safety
1615 of those drugs and the peace of mind Americans have developed
1616 knowing that the FDA prioritizes drug effectiveness and safety.
1617 For these reasons we must pass a clean version of this bill.

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1618 Instead of offering last-minute, vague, or partisan-type
1619 amendments that may jeopardize the overall bipartisan nature of
1620 this bill, let's come together to solve this problem; get
1621 something done for the American people.

1622 I also highly encourage that we come together in a bipartisan
1623 way to find pragmatic solutions to lower the cost of medications
1624 overall for all Americans, to hold more hearings to make sure that
1625 Americans can afford the medications that are proved by the FDA
1626 in a manner that will be life changing for our patients. With
1627 that I yield back my time.

1628 The Chairman. The gentleman yields back the balance of his
1629 time. Are other members seeking recognition? Finally, we get
1630 to the gentlelady from Michigan, Mrs. Dingell, for 5 minutes.

1631 Mrs. Dingell. Thank you, Mr. Chairman -- I know my role in
1632 life and rank -- and to the ranking member. The manager's
1633 amendment makes a technical correction to the Drug Diversion and
1634 Counterfeit Crackdown Act which was included in the subcommittee
1635 level, and I just want to say a few words about the importance
1636 of this provision which I was also very proud to work with on a
1637 very bipartisan way with Mr. Lance, Dr. Burgess, and Mr. Green.

1638 We all really care about this issue. I mean we all, we are
1639 sitting here today because we all know Americans are paying too
1640 much for drugs and we are each hearing these stories. I hear them
1641 every day from picking up John's medicine at Cherry Hill Pharmacy
1642 to the senior centers we go to and the seniors that are just in

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1643 tears because they can't even afford their insulin.

1644 So Americans have to have that peace of mind though in knowing
1645 that the drugs they buy are safe and they are not going to cause
1646 them harm. Unfortunately, the threat of counterfeit and diverted
1647 prescription drugs remains a real threat to the American consumer.
1648 If you go online you can easily find many online pharmacies selling
1649 drugs at very low prices that seem to be too good to be true.

1650 And yet if you are desperate you go to that site because you
1651 need your medicine and sometimes you can't afford your medicine
1652 and your food. Sadly, this is oftentimes true because the drugs
1653 are too good to be true. They are counterfeit or made with the
1654 incorrect amount of active ingredients.

1655 We must make every effort to ensure that our drug supply chain
1656 is as secure as possible and that we are doing everything we can
1657 to deter bad actors. This provision closes a loophole in the
1658 current law by strengthening penalties for selling counterfeit
1659 and diverted drugs to help prevent this market from growing. I
1660 am honored to work with this committee for this common sense step
1661 to improve the security of our drug supply chain and look forward
1662 to continuing our work together in this important area. I yield
1663 back the balance of my time.

1664 The Chairman. I thank the gentlelady for her good work and
1665 for her comments. If there is no further discussion the vote
1666 occurs on the manager's amendment, the Pallone-Walden,
1667 Walden-Pallone amendment.

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1668 All those in favor shall signify by saying aye.

1669 Those opposed, nay.

1670 The ayes appear to have it. The ayes have it and the
1671 amendment is agreed to.

1672 Are there further bipartisan amendments? Mr. Peters?

1673 Mr. Peters. Mr. Chairman, I have an amendment at the desk.

1674 The Chairman. The clerk will report the amendment.

1675 The Clerk. Amendment to H.R. 2430 offered by Mr. Peters.

1676 [The Amendment offered by Mr. Peters follows:]

1677

1678 *****COMMITTEE INSERT*****

1679 The Chairman. The reading of the amendment is dispensed
1680 with. The gentleman is recognized for 5 minutes to speak on his
1681 amendment.

1682 Mr. Peters. Thank you, Mr. Chairman. This amendment
1683 creates a clear, predictable FDA regulatory pathway for new
1684 imaging procedures that use approved contrast agents. Contrast
1685 agents are drugs that are injected before some medical imaging
1686 procedures to enhance the quality and the clarity of the image
1687 and innovations in medical technology have led to new uses for
1688 many previously approved contrast agents.

1689 But the regulatory process, as often happens, for making sure
1690 all healthcare providers know of these advances has been unclear.
1691 This often requires a re-approval of the contrast agent to update
1692 the label even when the only change in the procedure is the body
1693 part being imaged. This has slowed the approval of innovative,
1694 new imaging procedures that have the potential to better diagnosis
1695 and help patients.

1696 Our amendment clarifies that the FDA can modernize and
1697 streamline their approval process for the use of contrast agents
1698 in medical imaging. It will make groundbreaking procedures
1699 available to patients more quickly and support innovation in the
1700 medical imaging arena that creates high paying jobs and grows the
1701 economy in places like my district in San Diego.

1702 I want to thank Mr. Costello for partnering on this amendment
1703 which we originally introduced as a standalone bill and also the

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1704 ranking member and chairman for their support. I yield back.

1705 The Chairman. The gentleman yields back. Are there other
1706 members seeking recognition on this amendment?

1707 Mr. Costello. Mr. Chairman, I would move to strike the last
1708 word.

1709 The Chairman. The gentleman is recognized for 5 minutes.

1710 Mr. Costello. I want to thank Mr. Peters for his work on
1711 this effort and in particular our committee staff who helped make
1712 sure this important straightforward step would be addressed in
1713 this legislation. We just heard from Mr. Peters in great detail
1714 the background and need for this policy. I would just like to
1715 quickly build on his remarks.

1716 This amendment would encourage the adoption and acceleration
1717 of the latest innovation in medical imaging. It would allow the
1718 FDA to keep pace with advancements in new diagnostic tools that
1719 offer patients and physicians more precise and accurate
1720 information. The common theme today is advancing medical
1721 innovation and delivering safe and expedient technologies to
1722 patients and providers, and this amendment fits that exactly.

1723 Again I thank Mr. Peters for his work with me on this effort
1724 and I encourage all my colleagues to support this amendment. I
1725 yield back.

1726 The Chairman. The gentleman yields back the balance of his
1727 time. Are there other members seeking recognition?

1728 Seeing none, the question now arises on passage of the

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1729 amendment.

1730 All those in favor will say aye.

1731 Those opposed, nay.

1732 The ayes appear to have it. The ayes have it and the
1733 amendment is adopted.

1734 Are there other bipartisan amendments to be offered?

1735 The gentleman from Pennsylvania, for what purpose do you seek
1736 recognition?

1737 Mr. Costello. Mr. Chairman, I would like to introduce an
1738 amendment on behalf of myself and my colleague Mr. Peters.

1739 The Chairman. The clerk will report and distribute the
1740 amendment.

1741 The Clerk. Amendment to H.R. 2430 offered by Mr. Costello.

1742 [The Amendment offered by Mr. Costello follows:]

1743

1744 *****COMMITTEE INSERT*****

1745 The Chairman. Without objection, further reading of the
1746 amendment is dispensed with. The gentleman from Pennsylvania is
1747 recognized for 5 minutes to speak on his amendment.

1748 Mr. Costello. Mr. Chairman, our amendment is the result of
1749 a bipartisan dialogue focusing on addressing concerns about the
1750 quality, safety, and efficacy of medical devices that have been
1751 subject to repairs, refurbishing, and reconditioning by third
1752 parties. These concerns are nothing new. Improperly serviced
1753 medical devices can lead to malfunctions that could cause a
1754 misdiagnosis or a missed diagnosis which could cause care to be
1755 delayed or worse -- lead to severe patient injury or death. For
1756 example, if an x-ray image is fuzzy or blurred due to poor
1757 calibration a fracture could be missed, or if the magnet in an
1758 MRI machine is not properly vented pressure can build up inside
1759 the magnet resulting in eventual explosion.

1760 In the case of ultrasound and other devices, if the device
1761 has not been properly sealed as part of servicing activities,
1762 patient infection could result. In fact, stakeholder concerns
1763 regarding improperly serviced medical devices, in particular
1764 radiation-emitting devices, prompted the FDA to take action in
1765 early 2016 to solicit comment and feedback on this very topic.

1766 Under current law, medical device service and maintenance
1767 activities that are provided by the original equipment
1768 manufacturers are subject to FDA regulation. However, these same
1769 activities performed by third parties have no FDA oversight and

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1770 as a result are not held to any quality, safety, and regulatory
1771 requirements.

1772 That is why earlier this year, Congressman Peters and I
1773 introduced H.R. 2118, the Ensuring Patient Safety through
1774 Accountable Medical Device Servicing Act, to provide the FDA with
1775 information that is vital to the safety of medical devices
1776 including endoscopes, infusion pumps, and radiation-emitting
1777 devices. This bipartisan legislation was featured earlier this
1778 year during a Health Subcommittee hearing, and as a result of
1779 feedback and concerns raised during that hearing we have worked
1780 tirelessly with our colleagues, committee staff, and stakeholders
1781 to craft this amendment today. What does the amendment do?

1782 This amendment sets forth a plan of action for the FDA to
1783 complete its work on this issue and outline what must be done in
1784 order to ensure the quality, safety, and continued effectiveness
1785 of medical devices. This amendment would require the FDA to
1786 report back to our committee outlining the comments and feedback
1787 it has received over the past year and a half as well as details
1788 on the steps that the FDA believes we can take in order to protect
1789 the public health and ensure that medical devices which have
1790 undergone service, maintenance, and refurbishing maintain the
1791 same high standards of quality as initially certified by the FDA.

1792 It is important to note that this amendment does not impose
1793 any new requirements on third-party servicers. This amendment
1794 simply continues the conversation and fact-finding effort that

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1795 the FDA started in early 2016 and offers a simple preventive
1796 solution that will move us closer to providing patients and
1797 providers with greater accountability and transparency.

1798 Patients should not be forced to take a leap of faith about
1799 the upkeep of medical devices. I thank my colleagues and our
1800 committee staff for working to find a solution that will help us
1801 provide patients the peace of mind they deserve and yield back.

1802 The Chairman. The gentleman yields back the balance of his
1803 time. Are there other members seeking recognition? The
1804 gentleman from California is recognized to strike the last word.

1805 Mr. Peters. Mr. Chairman, thank you very much. I would
1806 like to thank Mr. Costello for his leadership and partnership on
1807 this effort. The amendment that we offer today directs the FDA
1808 to assess the issues surrounding service and maintenance of
1809 medical imaging equipment and report back to Congress. I would
1810 rather that we were considering a stronger measure similar to the
1811 bill that we introduced earlier this year that Mr. Costello
1812 referenced to direct the FDA to create a registration process for
1813 third-party servicers, but this amendment is definitely a step
1814 in the right direction and will help put us on a path that will
1815 ensure patient safety and provide peace of mind that imaging
1816 equipment works the way it is intended to work.

1817 Thank you to the chairman and the ranking member for their
1818 support and again to Mr. Costello for his bipartisan partnership
1819 on this. I urge my colleagues' support and yield back.

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1820 The Chairman. The gentleman yields back the balance of his
1821 time. Further discussion on the amendment? Seeing none, the
1822 question now comes before the committee on approval of the
1823 amendment.

1824 Those in favor will say aye.

1825 Those opposed, nay.

1826 The amendment is adopted.

1827 Are there other bipartisan amendments? Mr. Welch, for what
1828 purpose do you seek recognition?

1829 Mr. Welch. I do. Thank you, Mr. Chairman. I have a
1830 bipartisan amendment at the desk --

1831 The Chairman. All right, the clerk will --

1832 Mr. Welch. -- with Mr. McKinley.

1833 The Chairman. The gentleman will suspend. The clerk will
1834 report the amendment. It is Welch 1.

1835 The Clerk. Got it. Amendment to Committee Print of H.R.
1836 2430 offered by Mr. Welch of Vermont.

1837 [The Amendment offered by Mr. Welch follows:]

1838

1839 *****COMMITTEE INSERT*****

1840 The Chairman. Without objection, further reading of the
1841 amendment is dispensed with. The gentleman from Vermont is
1842 recognized for 5 minutes to speak on his amendment.

1843 Mr. Welch. Thank you, Mr. Chairman. I do plan to withdraw
1844 the amendment after debate, but I hope that this committee will
1845 work to pass this bipartisan legislation in the near future. I
1846 want to thank my colleague Mr. McKinley for working very hard on
1847 this with me.

1848 A little background, the Food and Drug Administration
1849 Amendments Act of 2007 gave the FDA the authority to require Risk
1850 Evaluation and Mitigation Strategy, REMS, to ensure that the
1851 benefits of certain drugs or biologic products outweigh their
1852 risk, and that was obviously a concern about safety.

1853 And while that was intended as a safety measure, it is
1854 unfortunate that some drug manufacturers have been really
1855 exploiting the REMS requirements to delay generic competition for
1856 both REMS and non-REMS products, essentially trying to hang on
1857 beyond the legitimate life of their exclusivity period, the
1858 benefit of that higher pay they are going to get.

1859 Specifically, companies are misusing restricted
1860 distribution network requirements to deny generic and biosimilar
1861 manufacturers' access to the product samples that they need to
1862 get FDA approval. And these biosimilar companies can do real good
1863 to get these products out to people who need them and help us to
1864 bring down cost, so we want to make sure this process is fair and

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1865 it is not abused.

1866 Our amendment, Mr. McKinley and I, would close the loopholes.
1867 It would address the most common abuses of REMS and non-REMS
1868 restricted access programs. It is identical to our legislation,
1869 the FAST Generics Act that addresses this issue. The
1870 Congressional Budget Office estimates that this proposal would
1871 save \$2.8 billion. That is money that is great to save and we
1872 could do it.

1873 In addition to Mr. McKinley as co-lead, Representative
1874 Stivers and Representative Fortenberry are cosponsors.

1875 Just to give you an example, a case study. Celgene delayed
1876 access to Thalomid and Revlimid samples despite the explicit FDA
1877 authorization and requirement to get that product out. Celgene
1878 did use our REMS loopholes to delay providing samples to generics
1879 for almost 4 years between 2007 and 2011, and during that 4-year
1880 delay, Celgene successfully shifted the vast majority of their
1881 multiple myeloma patients to its follow-on product Revlimid.
1882 That generated about 3.5 billion in revenues. And now what we
1883 are seeing is a repeat of that delay tactic as applied to Revlimid.

1884 So bottom line here, it is great that a company that comes
1885 up with a product gets an exclusivity period so that they can get
1886 a return on their investment. They are taking a risk and we get
1887 that. What is not great is when they basically game the system
1888 to extend that exclusivity period Congress has granted in order
1889 basically to keep market power pricing of almost a monopoly on

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1890 a product where that exclusivity period is expired, and it thwarts
1891 the really good work of our generic or biosimilar manufacturers
1892 who want to help our patients.

1893 So this is something that we are not going to take up today,
1894 but down the line working together, Mr. McKinley, I hope we can
1895 see this gets passed in the future.

1896 Ms. DeGette. Will the gentleman yield?

1897 Mr. Welch. I will yield. I think it was to Mr. Cardenas
1898 first.

1899 Mr. Cardenas. I will just use a few seconds. I just want
1900 to say thank you to my colleague Mr. Welch from Vermont. Nobody
1901 takes up more of my time and energy and rightfully so on this
1902 particular issue other than my constituents who definitely want
1903 us to do the right thing and address this very important issue.
1904 So thank you for bringing it up and we look forward to having the
1905 hearings in the future and thank you for your diligence. I yield
1906 back.

1907 Ms. DeGette. Will the gentleman yield? It is me.

1908 Mr. Welch. If I have any time I yield to Ms. DeGette.

1909 Ms. DeGette. Thank you. I just want to reiterate the
1910 importance of this issue and speak in support of the
1911 McKinley-Welch amendment. What this would do is it would really
1912 reduce barriers to bringing lower cost generic drugs onto the
1913 market. This is an issue that we worked extensively on with 21st
1914 Century Cures. We weren't able to get it into the final version,

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1915 but I think it is great public policy and I want to thank the
1916 gentleman for offering it. I yield back.

1917 The Chairman. Everybody yields back, okay. The
1918 gentleman's time has expired. Are there other members seeking
1919 recognition? The gentleman from West Virginia is recognized to
1920 strike the last word.

1921 Mr. McKinley. Thank you, Mr. Chairman. I just want to
1922 reinforce some of what my colleague Mr. Welch was just referring
1923 to on this legislation that brand name pharmaceuticals have
1924 anywhere from 5 to 12 years to protect their product before the
1925 generic competition can set in. So they have 5 to 12 years to
1926 recoup their R&D, make their profits, whatever is appropriate,
1927 and then they expire and then the generics are supposed to have
1928 the opportunity to take off after that.

1929 But what has happened is that, and I think that is what Mr.
1930 Welch was trying to express and I will try as well, is the
1931 pharmaceuticals that have the lead on that drug are not
1932 cooperating and allowing the generics to have access and they are
1933 dragging out the process. And as a result there are penalties
1934 built into this existing statute right now that they are supposed
1935 to be fined, but what we found out through the FDA no fines have
1936 been levied yet. After all this time none have been levied. And
1937 even those the way that they have assigned the values they are
1938 so low that the pharmaceuticals can still pay the penalties
1939 because the amount of the money they are making on the main drug

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1940 will offset that so it is built in to allow it to continue with
1941 it.

1942 So this whole idea of allowing people to have access to it
1943 is long overdue and I think it is one that people have to realize
1944 without this, as long as people can drag out 3, 5 or years longer
1945 in not being able to have a generic, the patients, the individuals,
1946 the consumers out there are paying thousands of dollars more
1947 annually for some of their medicine that they could otherwise get
1948 and the federal government is being inundated with additional
1949 cost. Billions of dollars are going to be confronted with what
1950 they are paying for Medicare and Medicaid because of this high
1951 priced drug that should have been moved over to the generic sector.

1952 So look, this thing is -- Mr. Welch and I have been working
1953 on this. Last year we were very close. There were some
1954 negotiations going on at the end of last year under the 21st
1955 Century Cures and it broke down at the end. So the matter here
1956 is when are we going to do this? When are we going to step up
1957 and say to the pharmaceuticals you have to stop, you have got to
1958 turn over, that is the law. That is the law. You are supposed
1959 to turn that over. So it is when are we going to fix this? If
1960 not now, when?

1961 So Mr. Chairman, I am hoping we can get, if this is going
1962 to be withdrawn, as I understand it, it could very well be, let's
1963 at least, can we get a commitment that you will help us bring the
1964 pharmaceuticals back to the table so we can have a meaningful adult

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1965 conversation with them about how we can get the generics back to
1966 the market in a timely fashion without costing the federal
1967 government billions of dollars? Can you give us some assurance
1968 that you will help us?

1969 The Chairman. You know, Mr. McKinley, as I mentioned to you
1970 earlier this morning I am happy to work with you on this
1971 legislation. There is some issues in it today that we felt needed
1972 some additional work, but as I conveyed to you earlier this
1973 morning, I am more than happy to work with you on this and other
1974 issues before the committee at any time to see if we can find common
1975 ground.

1976 Mr. McKinley. Thank you. I yield back.

1977 The Chairman. The gentleman yields back. The chair
1978 recognizes the ranking member, Mr. Pallone.

1979 Mr. Pallone. I move to strike the last word, Mr. Chairman,
1980 and speak in support of the amendment offered by Congressman Welch
1981 and McKinley.

1982 Americans of all political viewpoints agree that drug prices
1983 are out of control. According to the Kaiser Family Foundation,
1984 nine out of ten people are in favor of making it easier for generic
1985 drugs to come to market in order to increase competition and reduce
1986 costs. This committee has examined policies to encourage generic
1987 competition and we have made progress in helping to create more
1988 opportunities for manufacturers of first generics to engage with
1989 FDA throughout their development process and have created a

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1990 targeted period of exclusivity for sole source drugs.

1991 However, we have not worked to address one of the largest
1992 barriers to generic competition, the anti-competitive tactic by
1993 some brand drug manufacturers to delay, deny, or otherwise impede
1994 access to samples of their drug products. These samples are
1995 needed by generic companies to conduct the bioequivalence studies
1996 needed to support approval. Certain companies have been
1997 inappropriately utilizing risk evaluation and mitigation
1998 strategy programs, or REMS, as an excuse to block competition,
1999 costing patients more than \$5 billion each year and putting
2000 medications out of reach for millions.

2001 REMS was intended as a safety measure in the drug approval
2002 process not as a tool to block competition, and this is a very
2003 real problem that has been acknowledged by both the FTC and the
2004 FDA. In a recent Bloomberg interview, current FDA commissioner
2005 stated that getting access to samples can be hard unless the
2006 branded companies are going to facilitate the ability of the
2007 generic companies to get the drug. They can't just go into the
2008 market and buy it readily.

2009 Dr. Woodcock also testified this year that the agency has
2010 received more than 150 complaints that samples were being withheld
2011 from generic drug companies. And it is no wonder that companies
2012 are using REMS and restricted access programs to block
2013 competition. A recent analysis found that of the 74 drugs subject
2014 to REMS or restricted access, total sales for these products in

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2015 2016 was nearly \$23 billion.

2016 Unfortunately, current law does not provide a clear remedy
2017 when brand name companies restrict access to samples or refuse
2018 to negotiate shared safety protocols to delay generic entry, a
2019 problem that the amendment offered today by Representatives Welch
2020 and McKinley would address. The FAST Generics Act would take the
2021 important steps to fix this anti-competitive gaming of REMS.
2022 Specifically, the FAST Act would provide a pathway for generic
2023 drug companies to gain access to samples of brand drugs, limit
2024 the extent to which companies can delay competition, and help
2025 bring generic drugs to market sooner.

2026 So the amendment offered today by Mr. Welch and Mr. McKinley
2027 will help to take the first steps to end the anti-competitive
2028 tactics by brand companies, promote competition in our
2029 pharmaceutical marketplace, and help to curb prescription drug
2030 costs for all Americans. So I would urge my colleagues to support
2031 this amendment. I know it is going to be withdrawn, but I
2032 certainly agree that this is something that we need to do. I yield
2033 back.

2034 The Chairman. The gentleman yields back. Are there other
2035 members seeking recognition on this amendment? The chair
2036 recognizes the gentlelady from -- oh, wait. I am sorry. The
2037 chair recognizes the gentleman from Oklahoma, Mr. Mullin.

2038 Mr. Mullin. I move to strike the last word. I would like
2039 to speak about the RACE for Children Act. All of us here today

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2040 have something in common. We represent children and patients and
2041 children who are fighting cancer without cures. The reality is
2042 there is far less drugs being made to help these children get
2043 better.

2044 Along with Chairman McCaul and Congressman Butterfield, I
2045 want to reiterate my support for the RACE for Children Act which
2046 aims to fix the lack of cancer drugs available for children. RACE
2047 for Children puts safety first and assures that researchers use
2048 scientific evidence when declaring effectiveness of a drug and
2049 especially before providing it to patients.

2050 Since I last spoke about this bill we have made changes to
2051 the bill that makes the bill even stronger. Our efforts have been
2052 bipartisan. We have taken industry, stakeholder, and FDA input
2053 into our legislation and we are working along all the players here
2054 to come with an agreement to get the bill passed and signed into
2055 law.

2056 It is our hope to have the RACE for Children Act included
2057 during floor consideration of this bill and we will continue to
2058 work towards that goal. I look forward to working with
2059 Congressman Butterfield and my colleagues on this committee to
2060 get the RACE passed for every child hoping for lifesaving cancer
2061 treatments. And I thank the chairman and I want to yield the
2062 remainder of my time to Chairman Burgess.

2063 Mr. Burgess. I thank the gentleman for yielding. And
2064 Congressman Mullin, I want to thank you for your work and the work

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2065 of our colleague Michael McCaul and Representative Butterfield
2066 on this important initiative. Members of this committee have a
2067 longstanding commitment to incentivizing and speeding medical
2068 innovation and Chairman Walden and I are dedicated to working with
2069 you on the RACE for Children Act before this bill, before this
2070 bill goes to the floor.

2071 There is no cause more worthy than increasing the number of
2072 safe and effective treatments available to children battling
2073 cancer and I want to assure you that we are dedicated to advancing
2074 policy that will accomplish just that goal. I yield back to the
2075 gentleman from Oklahoma.

2076 Mr. Mullin. I want to yield some time to my colleague
2077 Congressman Butterfield.

2078 Mr. Butterfield. I would like to claim my own time if I can,
2079 Mr. Chairman.

2080 Mr. Mullin. Then I yield the remainder of my time.

2081 The Chairman. The gentleman yields back the remainder of
2082 his time. Actually, I need to recognize Ms. Eshoo for 5 minutes
2083 to strike the last word.

2084 Ms. Eshoo. Thank you for recognizing me, Mr. Chairman. I
2085 move to strike the last word. First, I want to go back to the
2086 Welch-McKinley amendment. I understand, well, it is being
2087 offered, perhaps withdrawn. I have a different take on this. I
2088 think that the effort so far in terms of how it is drawn conflates
2089 samples issues with shared system REMS and I think that this needs

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2090 some more work because the bill as written really waives the
2091 requirement for a single shared system which raises very important
2092 issues about patient public safety issues.

2093 I have had some experience with REMS and I have a good sense
2094 of where I think the authors want to go, but I think the way this
2095 is drafted really needs some more work.

2096 The Chairman. Would the gentlelady yield?

2097 Ms. Eshoo. I would be glad to.

2098 The Chairman. I appreciate the gentlelady's comments.

2099 That was my comment to Mr. McKinley as well and I appreciate the
2100 authors' willing to offer and withdraw for this very purpose to
2101 keep this bill bipartisan and to work out these differences,
2102 legitimate differences, members of the committee have.

2103 Ms. Eshoo. Good. Right. There are presently 42 drugs
2104 that have already shared, so I don't know what universe this draft
2105 amendment is going after. Is it five or is it two or is it one?
2106 But I do think that there is a conflation of those two issues and
2107 I think that more work needs to be done. And I would be happy
2108 to help and so I wanted to make a comment on that.

2109 I also want to say a few words about the changes that are
2110 being made to my legislation, the Pediatric Research Equity Act,
2111 better known as PREA. Now before the BPCA and PREA, more than
2112 80 percent of drugs used in children were used off-label without
2113 data on their safety and efficacy. And thanks to both the BPCA
2114 and PREA today that number has come down considerably.

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2115 Now at the subcommittee hearing last month I spoke about the
2116 significance of the program and the companion, the Best
2117 Pharmaceuticals for Children Act, and I reiterated my commitment
2118 to these programs that have resulted in new dosing information,
2119 new indications of use, new safety information, and new data on
2120 effectiveness. I said at that time children are not just, are
2121 not -- were being treated as essentially as small adults. Parents
2122 were being instructed to cut pills in half or in thirds in order
2123 to have dosage for them. And so we have gone a long way to improve
2124 that.

2125 I also spoke about my willingness to work with people on this.
2126 Now, it is my understanding that the Senate has engaged
2127 stakeholders on ongoing negotiations regarding changes to PREA
2128 and that there are House colleagues that were invited to
2129 participate in the conversations. No one has ever contacted me.
2130 And I said at the subcommittee markup in the clearest, plainest,
2131 most sincere way these are my bills. I authored these. I think
2132 it would be wonderful to work with people on it and I have never
2133 heard from anyone.

2134 So I think that you know I want to reiterate my offer. I
2135 don't know who is leading this up, probably the subcommittee
2136 chairman. I want to work with you on this. We have the
2137 responsibility obviously to periodically review these programs
2138 to make them better and I am all for that. I don't think there
2139 is anything that is on the books that can't be improved, but I

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2140 also would like to be a part of it.

2141 And I believe that the user fees are an appropriate vehicle
2142 to consider changes to these programs, but once again I would like
2143 to be involved in it. So I hope that that will take place, Mr.
2144 Chairman.

2145 The Chairman. Yeah, will the gentlelady yield? We would
2146 be delighted to do that.

2147 Ms. Eshoo. Yeah.

2148 The Chairman. I think it is really important work we can
2149 find common ground on. And I think Dr. Burgess can speak for
2150 himself, but I think he would agree as well, and Mr. Mullin and
2151 it is important to get this right, so.

2152 Ms. Eshoo. Good. So I am prepared to yield back my time.
2153 I just wanted to reemphasize as I did at the subcommittee that
2154 I want to work with whomever is doing this. Now if this committee
2155 is -- I should say, in my understanding I have heard that this
2156 committee is going to accept whatever the Senate does and I think
2157 that we need to --

2158 The Chairman. No, I don't believe that to be the case.

2159 Ms. Eshoo. That is not the case? Good, okay. So I am here.
2160 I authored both of those bills. I want to work with you. Every
2161 bill can be improved, but I would like to be at the table with
2162 my colleagues and make sure that this remains bipartisan and a
2163 solid good bill for children in our country. Thank you and I yield
2164 back.

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2165 The Chairman. The gentlelady's time has expired. Are
2166 there other members seeking recognition? The gentleman from
2167 Florida, Mr. Bilirakis, is recognized for 5 minutes to strike the
2168 last word.

2169 Mr. Bilirakis. Thank you, Mr. Chairman. I appreciate it.
2170 I would like to speak in support of the RACE for Children Act and
2171 I want to commend my colleagues, Markwayne Mullin and G.K.
2172 Butterfield, my good friends, for their good work, and their
2173 staffs, but also I want to commend the staff, the committee staff
2174 as well. They are doing a great job.

2175 Pediatric cancer kills about 1,250 children under the age
2176 of 15 every year, and yet new and innovative cancer treatments
2177 are not given to children until years after adults receive them.
2178 That is just not right. The RACE for Children Act will address
2179 this problem by providing that drug companies study the most
2180 promising new cancer drugs not only in adults but also in kids.

2181 In the Tampa area we have Moffitt Cancer Center, they do an
2182 outstanding job. They are the only national cancer institute
2183 designated comprehensive cancer center in the state of Florida.
2184 Last Congress we had Dr. Sellers, Moffitt Center director,
2185 participate in one of the 21st Century Cures roundtables in my
2186 district. He talked about how cancer research has evolved and
2187 how doctors moved away from targeting specific body parts to
2188 targeting specific cancer molecules.

2189 The RACE for Children Act is a reflection of how cancer

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2190 medicine has evolved. Adult and pediatric cancers share the same
2191 molecule targets, meaning that a new cancer drug could exclusively
2192 target those cancer molecules no matter the patient's age. It
2193 makes sense to study that cancer drug's effect within a pediatric
2194 population.

2195 This update to the 2003 Pediatric Research Equity Act will
2196 increase the level of pediatric cancer studies. For the over
2197 10,000 kids, 10,000 children in the U.S. under the age of 15 who
2198 will be diagnosed with pediatric cancer this year we must get this
2199 done. I know that we are not quite there yet, but hopefully we
2200 will be there on the floor of the House of Representatives. So
2201 I appreciate my good friends, again Mr. Butterfield and Mr.
2202 Mullin, for offering this amendment. I know it is going to be
2203 withdrawn today, but let's get this done. And I appreciate all
2204 your efforts, appreciate it very much and I yield back. Thank
2205 you, Mr. Chairman.

2206 The Chairman. The gentleman yields back. Are there other
2207 members seeking recognition? The gentlelady from Illinois is
2208 recognized next, Ms. Schakowsky.

2209 Ms. Schakowsky. Thank you. I will be brief. I support
2210 this amendment. I am very proud to be a cosponsor of the FAST
2211 Generic Act sponsored by Congressman McKinley and Welch. We have
2212 all agreed, I think, today that an overwhelming majority of
2213 Americans support policies that make it easier for generic
2214 medications to come to market. However, brand name corporations

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2215 continue to engage in anti-competitive behavior that impedes the
2216 development of generics and biosimilars. In fact, the Federal
2217 Trade Commission has on two separate occasions argued that such
2218 practices violate antitrust laws.

2219 This amendment would limit the ability of brand name
2220 manufacturers to engage in those harmful behaviors which in turn
2221 would aid in the development of generics and biosimilars. The
2222 Congressional Budget Office estimated that this legislation would
2223 save taxpayers more than \$3 billion. So I strongly believe that
2224 this is common sense legislation. Every member of this committee
2225 should be able to support it.

2226 I applaud my colleagues for offering this amendment and I
2227 want to also echo Representative McKinley's plea that if we don't
2228 have a vote on this bill that this amendment doesn't pass that
2229 we definitely need to have the full committee discuss this much
2230 further, and I thank you and yield back.

2231 The Chairman. The gentlelady yields back. Are there other
2232 members seeking recognition? The gentleman from Texas, Mr.
2233 Barton, is recognized for 5 minutes to strike the last word.

2234 Mr. Barton. Well, thank you, Mr. Chairman. And thank you
2235 and Mr. Pallone for this bipartisan markup of many bills that need
2236 to be moved. I want to add my voice to the numerous others that
2237 have already spoken about the bill that we call the RACE for
2238 Children Act. Congressman McCaul from my home state is a big
2239 supporter of this as on the committee we have Mr. Butterfield,

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2240 Mr. Mullin, Mr. Bilirakis, and myself.

2241 And I was led to believe that Ms. Eshoo was onboard and
2242 apparently she is not. Let's get that worked out, you know, so
2243 we can move this. And I think, Mr. Chairman, we have your
2244 commitment that we will continue to work on it and so that we can
2245 -- I was led to believe we were going to add it today, but if we
2246 need to wait let's wait, but let's get it done. So I am very
2247 supportive of it.

2248 The Chairman. The gentleman yields back the balance of his
2249 time. The chair now recognizes the gentleman from North
2250 Carolina, Mr. Butterfield.

2251 Mr. Butterfield. Thank you, Mr. Chairman. I move to strike
2252 the last word. First, let me start, Mr. Chairman, by thanking
2253 Mr. Mullin and Mr. Bilirakis for their kind words but, more
2254 importantly, thank them both for their passion on these issues.

2255 I am proud, Mr. Chairman, to represent a remarkable young
2256 man who was treated at Duke University Medical Center in my
2257 district. His name is Hunter Pietrowski. Hunter is 14 years
2258 old, and all of us, many of us have had 14 year old children.
2259 Hunter is 14 years old and was diagnosed with a brain tumor. He
2260 had a stroke and then beat his brain cancer.

2261 Hunter should have been playing basketball, swimming,
2262 enjoying life with his friends; instead he underwent multiple
2263 daily radiation treatments and four rigorous chemotherapy
2264 treatments. No child should have to endure such pain. I pray

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2265 that Hunter's health continues to improve and we can and must do
2266 better.

2267 In 2012, as part of the last FDA user fee agreement, I put
2268 forward the Creating Hope Act, pediatric priority review voucher
2269 bill to address the scarcity of drug development for children with
2270 life-threatening illnesses. And I am proud to say today that
2271 Congress passed the Creating Hope Act in 2012 as part of the last
2272 FDA user fee agreement and reauthorized it last year as part of
2273 the 21st Century Cures Act.

2274 Today I am committed to alleviating the plight of sick
2275 children like Hunter with the Research to Accelerate Cures and
2276 Equity for Children Act, a bill with strong bipartisan support
2277 that has eight members of this committee as cosponsors. The RACE
2278 for Children Act would update the Pediatric Research Equity Act
2279 so that companies developing novel and promising cancer drugs
2280 would develop those drugs for children with cancer.

2281 As we move away from chemotherapy to molecular targeted
2282 drugs, RACE, this legislation, would help provide treatments to
2283 already treatable cancers that would represent a huge, huge
2284 improvement in standard of care and improve long-term outcomes
2285 for survivors. I am sorry, Mr. Chairman that we cannot adopt the
2286 RACE for Children Act today. I along with Chairman Mike McCaul
2287 and Congressman Mullin and our staffs continue to work in a
2288 bipartisan and bicameral way to finalize language that will be
2289 consistent between the two chambers.

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2290 Mr. Walden and the Ranking Member Pallone, this bill is a
2291 good policy. Repeat -- Chairman Walden and Mr. Pallone, this bill
2292 is a good policy. It makes sense and it will help children living
2293 with cancer to have the best chance at a long and happy life. I
2294 ask that you and your staffs continue to work with me and the other
2295 sponsors to work these differences out and get this bill to the
2296 floor and to get it to the floor soon. At this time I would like
2297 to yield my remaining time to my ranking member, Mr. Pallone.

2298 Mr. Pallone. Well, thank you, Mr. Butterfield. I want to
2299 thank you, Ms. Eshoo and Mr. Mullin for their support and tireless
2300 work on policies to support and encourage development of critical
2301 and promising treatments for children. I know there continues
2302 to be interest from these members and from stakeholders for
2303 reforms to strengthen the Pediatric Research Equity Act and the
2304 Best Pharmaceuticals for Children Act, including how we can ensure
2305 the companies that are developing promising cancer treatments are
2306 also studying these treatments in pediatric populations as well.
2307 These are policy goals that I know members of this committee and
2308 across the capitol support.

2309 I am committed to working with our members as well as industry
2310 and other stakeholders to find a consensus on how we can best
2311 ensure that drugs are studied and labeled appropriately for use
2312 in children and I hope we can engage in a bipartisan process to
2313 reach this goal moving forward. I yield back to the gentleman
2314 from North Carolina.

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2315 Mr. Butterfield. -- words and I yield back. Unless
2316 someone else needs the time I yield back, Mr. Chairman.

2317 The Chairman. I thank the gentleman for his work and caring
2318 on this issue and we intend to work with you going forward. Are
2319 there other members seeking recognition on the amendment? If
2320 not, does the author of the amendment wish to withdraw the
2321 amendment? The gentleman asked to withdraw his amendment.
2322 Without objection, the amendment is withdrawn.

2323 Are there other bipartisan amendments? Are there other
2324 amendments to the legislation? Mrs. Walters, for what purpose
2325 do you seek recognition?

2326 Mrs. Walters. Mr. Chairman, I have an amendment at the desk.

2327 The Chairman. The clerk will report the amendment.

2328 The Clerk. Amendment to Committee Print of H.R. 2430
2329 offered by Mrs. Walters.

2330 [The Amendment offered by Mrs. Walters follows:]

2331

2332 *****COMMITTEE INSERT*****

2333 The Chairman. Without objection, further reading of the
2334 amendment is dispensed with. The gentlelady from California is
2335 recognized for 5 minutes to discuss her amendment.

2336 Mrs. Walters. Thank you, Mr. Chairman. My amendment would
2337 help to enhance FDA's ability to implement a widely supported
2338 provision of the 21st Century Cures Act that requires FDA to
2339 classify a medical device accessory based on its own risk as
2340 opposed to classifying the accessory based on the risk imposed
2341 by its parent device.

2342 This amendment would simply provide FDA with an operational
2343 process to implement its existing authority to independently
2344 classify an accessory device. It is important to note that this
2345 amendment does not change FDA's scientific decision making
2346 process when determining the appropriate classification for a
2347 medical device. The current process places a burden on FDA's
2348 resources which could be better utilized within the agency.

2349 When testifying on this issue before the Health Subcommittee
2350 earlier this year, Dr. Jeff Shuren, the head of FDA's Center for
2351 Devices and Radiological Health stated, quote, the process is so
2352 burdensome that it draws away resources for other day-to-day
2353 activities. So having a streamlined process could be very
2354 helpful for the agency. It would lead to the right to reduction
2355 of regulatory burden on the manufacturers, end quote.

2356 I offer this common sense amendment so the FDA can
2357 efficiently deploy its resources and ensure companies are not

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2358 subject to unnecessary regulatory burdens. This approach will
2359 allow for the development and delivery of even more innovative,
2360 lifesaving medical devices to patients. I urge your support and
2361 yield the balance of my time. Thank you.

2362 The Chairman. The gentlelady yields back the balance of her
2363 time. Are there other members seeking recognition? The
2364 chairman recognizes Mr. Green. He yields to you, so we will go
2365 to Mr. Green, 5 minutes.

2366 Mr. Green. Thank you, Mr. Chairman. And I am happy to add
2367 my voice in support for this amendment and thank Mrs. Walters for
2368 the amendment. This amendment clarifies language included in the
2369 21st Century Cures Act relating specifically to the SOFTWARE Act
2370 provision which I championed along with my colleague
2371 Congresswoman Blackburn.

2372 The SOFTWARE Act requires the FDA to evaluate device
2373 accessories individually rather than evaluating them as based on
2374 their parent device. However, it did not provide a procedural
2375 mechanism for the FDA to perform a premarket review of a device
2376 accessory independent of its parent device. Therefore, most
2377 devices currently on the market are subject to the same risk
2378 classification as their parent device which may be higher than
2379 is necessary for their safe and effective use. Further, new
2380 accessories that are not yet on the market will undergo FDA review
2381 would benefit from legislation and establish a procedural
2382 mechanism for the determination of their risk classification.

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2383 The only available mechanism for new accessory to utilize
2384 at this point is the de novo process which was not developed with
2385 the review of new accessories in mind. This amendment remedies
2386 these issues allowing the FDA to operationalize the intent of the
2387 21st Century Cures Act.

2388 Last month I had the opportunity to question Dr. Shuren when
2389 he was before the committee about the implementation of the
2390 accessories provision. He confirmed that the implementation was
2391 at issue for the FDA. I am glad the committee is being responsive
2392 to his comments, and urge my colleagues to support this amendment.

2393 And again I want to thank us because 21st Century Cures is
2394 a great bill, but like every piece of legislation we need to go
2395 back and look at and see how we can make it better. And again
2396 I thank Mrs. Walters for doing this. And I will be glad to yield
2397 to my colleague, Congresswoman DeGette.

2398 Ms. DeGette. Thank you. Well, as the coauthor of 21st
2399 Century Cures I, too, really appreciate this amendment and I
2400 appreciate, Mr. Green, your words about how we just always need
2401 to keep improving on the way it works. So I am delighted to
2402 support the amendment. I yield back to you.

2403 The Chairman. The gentleman yields back the balance of his
2404 time. Are there other members seeking recognition on the Walters
2405 amendment? Seeing none, the question now becomes for the
2406 committee on approval of the amendment.

2407 Those in favor will say aye.

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2408 Those opposed, nay.

2409 The ayes appear to have it. The ayes have it and the
2410 amendment is adopted.

2411 Are there other amendments to come before the committee?

2412 Ms. Schakowsky, for what purpose do you seek recognition?

2413 Ms. Schakowsky. I have an amendment at the desk, Schakowsky
2414 Amendment Number 1.

2415 The Chairman. The clerk will report the amendment.

2416 The Clerk. Which amendment? There are two number 1s.

2417 Ms. Schakowsky. Number 1.

2418 The Clerk. Oh, this one. Amendment to Committee Print of
2419 H.R. 2430 offered by Ms. Schakowsky.

2420 [The Amendment offered by Ms. Schakowsky follows:]

2421

2422 *****COMMITTEE INSERT*****

2423 The Chairman. Without objection, further reading of the
2424 amendment is dispensed with. The gentlelady from Illinois is
2425 recognized to speak on her amendment for 5 minutes.

2426 Ms. Schakowsky. Thank you, Mr. Chairman. My amendment
2427 would create a voluntary pilot project to evaluate postmarket
2428 safety of medical devices by collecting surveillance data with
2429 a focus on high risk devices and other devices that are critical
2430 to the public health.

2431 There is no question that we need to improve the postmarket
2432 safety of medical devices. Millions of Americans rely on medical
2433 devices to maintain their health and well-being. For example,
2434 diabetics rely on insulin pumps to control their diabetes;
2435 patients with heart disease rely on internal defibrillators to
2436 regulate their heart function.

2437 Older Americans who have had a knee or hip replacement rely
2438 on those replacement devices for their everyday functioning. And
2439 yet there is little done to evaluate those devices for long-term
2440 safety and efficacy once they are on the market.

2441 Over the past few months I have become increasingly concerned
2442 with the safety of two internal defibrillators manufactured by
2443 St. Jude Medical which was recently acquired by Abbott. The issue
2444 first came to my attention when a staff member of mine was forced
2445 to undergo surgery to have her St. Jude defibrillator replaced
2446 because her device no longer worked properly. Last October, FDA
2447 released a safety communication regarding battery depletion for

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2448 two of St. Jude's devices.

2449 At the time, two patients had died as a result of this faulty
2450 device and another 47 had reported dizziness or fainting. The
2451 rapid draining of a battery can happen in a manner of days leaving
2452 patients with little time to rectify this issue before facing
2453 possibly grave concerns. Then in January, FDA released another
2454 communication detailing a possible cybersecurity threat from
2455 these same devices manufactured by St. Jude Medical.

2456 Finally, in April, the FDA sent St. Jude Medical a warning
2457 letter detailing ongoing safety issues and the lack of action
2458 taken by St. Jude Medical to correct these problems.
2459 Specifically, the FDA maintains that St. Jude Medical sold
2460 defibrillators that it knew to be faulty, for years, and
2461 downplayed the seriousness of battery failure in its
2462 defibrillators. In addition, the FDA confirmed that St. Jude
2463 Medical failed to tell their own management and advisory board
2464 after patients died due to battery failure.

2465 The devastating consequences of faulty medical devices like
2466 defibrillators manufactured by St. Jude, clearly illustrates the
2467 need for better postmarket oversight. We need to work to better
2468 ensure that devices are safe for use for years after their
2469 approval. Many of these devices, especially high risk devices
2470 like defibrillators and hip replacements, are expected to last
2471 for many years, if not the remainder of a patient's life. I am
2472 very concerned because my staff person who is fragile had one of

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2473 these defibrillators. We need to have better information on how
2474 those devices are performing years after they are implanted in
2475 a patient and need to make it clear to manufacturers that they
2476 will be held accountable when their devices put patients at risk.

2477 And that is why this amendment is so important. This pilot
2478 project is the first step to improving our postmarket surveillance
2479 of medical devices and better understanding the long-term
2480 functioning and risk of those devices. I urge my colleagues to
2481 support this amendment and I thank you and I yield back.

2482 The Chairman. The gentlelady yields back the balance of her
2483 time. Are there other members seeking recognition on the
2484 Schakowsky Amendment Number 1? Seeing none, the question now
2485 becomes for the committee the favor of the amendment.

2486 Those in favor will vote aye.

2487 Those opposed, nay.

2488 The ayes appear to have it. The ayes have it and the
2489 amendment is adopted.

2490 Are there other amendments to come before the committee? We
2491 will call on Ms. Schakowsky again.

2492 Ms. Schakowsky. Thank you. I have an amendment at the
2493 desk.

2494 The Chairman. The clerk will report the amendment.

2495 The Clerk. Amendment to H.R. 2430 offered by Ms.
2496 Schakowsky.

2497 [The Amendment offered by Ms. Schakowsky follows:]

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2498

2499

*****COMMITTEE INSERT*****

2500 The Chairman. The further reading of the amendment is
2501 dispensed with unanimous consent. The gentlelady from Illinois
2502 is now recognized for 5 minutes to speak on this amendment.

2503 Ms. Schakowsky. Thank you, Mr. Chairman. My amendment is
2504 very simple and I really encourage all of my colleagues on this
2505 committee to support it. It states the Congress needs to work
2506 to lower drug prices and ensure that every American can afford
2507 the prescription drugs they need. It is a sense of Congress that
2508 is all it is. There is not a family in America that has not been
2509 impacted by the rising cost of prescription drugs whether they
2510 struggle, whether are struggling to afford the prescription, had
2511 their insurance premiums increase due to rising drug costs, or
2512 seen more of their tax dollars pay for prescription drugs covered
2513 by Medicare and Medicaid.

2514 And that is why 60 percent of Americans say that addressing
2515 the cost of prescription drugs needs to be a top priority for
2516 Congress and President Trump who has been outspoken on the need
2517 to do this. Seventy seven percent of Americans believe that the
2518 price of drugs is unreasonable and nearly 25 percent have actually
2519 skipped a dose of their medications due to the cost.

2520 The drug pricing crisis cannot be attributed to a single bad
2521 actor or a few blockbuster drugs. A recent study done by AARP
2522 found that 97 percent of widely used brand name drugs had a price
2523 increase that exceeded inflation in 2015. U.S. prescription
2524 drugs spending reached a record high of \$425 billion in 2015, with

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2525 expectations that such spending will surpass \$600 billion by 2020.

2526 Part D costs continue to increase considerably faster than
2527 the other parts of Medicare, which saw its total drug costs
2528 increase from \$104 billion to \$121 billion just between 2013 and
2529 2014. In fact, every payer -- private insurance, Medicare,
2530 Medicaid -- have seen their spending on prescription drugs sharply
2531 increase in recent years.

2532 And despite repeated calls for action from the American
2533 people, we have not been able to have a real conversation about
2534 how to solve this crisis and that is why I am offering this
2535 amendment today. It is time for this committee to do what the
2536 American people are asking for us to do and work together to find
2537 solutions to lower the price of prescription drugs.

2538 This crisis cannot be solved by simply bringing more generics
2539 to market. We need a comprehensive solution that increases
2540 transparency, lowers prices for patients and the public insurance
2541 programs, and ensure that every American can get access to the
2542 drugs that they need. And so I am pleading with my colleagues
2543 on both sides of the aisle to say let's just have a sense of
2544 Congress amendment that says yes, we are going to work together
2545 and we are going to address the issue of high prescription drug
2546 prices. There are many solutions that we can offer but we have
2547 yet to have that conversation.

2548 So let's listen to our constituents. Let's immediately
2549 begin working to advance policies. Anything less I think is a

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2550 dereliction of duty. So I urge my colleagues to support this
2551 amendment and I thank you and I yield back.

2552 The Chairman. The gentlelady yields back. The chair
2553 recognizes himself for 5 minutes to speak on the gentlelady's
2554 amendment. I think everyone on this committee wants to do as much
2555 as we can to inject more price competition into our prescription
2556 drug market. I think it is important to understand what the
2557 underlying bill does on that front to help American consumers.

2558 This legislation that we are working on today will help
2559 reduce the generic backlog at FDA which will inject more
2560 competitively priced drugs onto the market for patients. That
2561 is a good thing. The user fee agreements also include reforms
2562 to how generic drug and biosimilar applications are reviewed to
2563 help improve both the predictability and timeliness of reviews.

2564 I also want to applaud Mr. Schrader and Mr. Bilirakis for
2565 working together on a real solution to help prevent bad actors
2566 from monopolizing the markets for off-patent drugs that
2567 dramatically increase prices. They worked for months together
2568 on a solution targeted at a real problem and came up with a creative
2569 way to use incentives and prioritize FDA resources toward
2570 reviewing applications that when approved will provide price
2571 competition in the market when none, none exists today.

2572 I welcome other ideas like the amendment Mr. Guthrie and Mr.
2573 Griffith introduced which I believe will help advance value-based
2574 payments for prescription drugs in the private sector and

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2575 eliminate barriers to greater understanding and communication of
2576 how therapies can best work for patients. We should be open to
2577 working together on promising ideas to help lower health costs
2578 for patients. We are taking good steps today and we should look
2579 for every opportunity to do more.

2580 Frankly, I think your resolution is fine and I believe we
2581 would be willing to accept it and I yield back the balance of my
2582 time. The chair recognizes the gentleman from New Jersey, Mr.
2583 Pallone.

2584 Mr. Pallone. I guess given that you are willing to accept
2585 it I should quit while we are ahead.

2586 The Chairman. Without objection.

2587 Mr. Pallone. So I think I will simply enter my statement
2588 in support of the resolution for the record and leave it at that.
2589 Thank you, Mr. Chairman.

2590 Mr. Green. Will the gentleman yield?

2591 Mr. Pallone. I do. All right, sounds good.

2592 The Chairman. Without objection.

2593 Mr. Pallone. Anybody want my time? I will yield to Ms.
2594 Castor.

2595 Ms. Castor. I will ask the chairman a question, and when
2596 can we schedule a hearing? The Senate Health Committee has a
2597 hearing scheduled on drug pricing.

2598 The Chairman. Does the gentlelady want us to accept this
2599 by unanimous consent? Thank you. The chair recognizes the

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2600 gentleman from Vermont.

2601 Mr. Welch. Thank you, I support this. And Ms. Schakowsky
2602 has been a leader on trying to get control on prescription drug
2603 prices, but as she pointed out there is one, I think,
2604 acknowledgment all of us have to make if we support this
2605 resolution. The resolution is one thing, legislation is another.

2606 And this problem of how much we are paying for prescription
2607 drugs we all know is real. We have a lot of different points of
2608 view about how to bring it down. And I think on one side of the
2609 aisle there is a desire to get more competition in a more efficient
2610 FDA and approval process. That makes sense. How do we get it?

2611 You know, our side I think believes that there are certain
2612 places where there has to be some governmental action to deal with
2613 what are clear abuses, like extending beyond the exclusivity
2614 period that gives a monopoly to the creator of the product. I
2615 mean we can't tolerate that. Or we had in the Oversight and
2616 Government Reform hearing, a hearing on what happened with Martin
2617 Shkreli, who was just a Wall Street pirate, identified a company
2618 that had a \$15 product.

2619 It wasn't on anybody's horizon and he made a shrewd Wall
2620 Street style move. He bought the company with borrowed money and
2621 then to pay it off he raised the price from \$15 to \$1,500. That
2622 is legal. That is the thing that is -- that is our responsibility
2623 because none of us approve of that. None of us would do that.
2624 But it is allowed to be done, and then if we are going to take

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2625 some action it does require 54 people in this room to be the ones
2626 that step up and do it.

2627 And I think what Ms. Schakowsky is saying in this resolution
2628 is reminding us that this problem is real. We pass this
2629 resolution it is a good thing because we are all acknowledging
2630 it. You know, there is no difference in the suffering of a person
2631 who went from paying \$15 to \$1,500 whether they are in North Dakota
2632 or Vermont. It is the same pain for the same people.

2633 And Mr. Chairman, I just join in the request that we kind
2634 of get real about this and real means that we have hearings that
2635 are scheduled. We take steps that say to Pharma, look, we
2636 appreciate what you are doing, but let's lighten up on the gas
2637 pedal here. People can't afford this situation. So yes, I am
2638 for this resolution in the spirit in which Ms. Schakowsky has
2639 offered it, but I am just imploring all of us here to accept our
2640 collective responsibility to actually do something that brings
2641 prices down or stabilizes them. I yield back.

2642 The Chairman. The gentleman yields back. Further
2643 discussion on the amendment? The chair recognizes the gentleman
2644 from Georgia, Mr. Carter.

2645 Mr. Carter. Thank you, Mr. Chairman. I just want to add
2646 my thanks to the gentlelady for offering this. This is certainly
2647 something that I have a strong interest in, currently the only
2648 pharmacist serving in Congress and perhaps the only one who has
2649 really witnessed firsthand the dilemma that many patients face

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2650 when they are trying to get prescription medications and the
2651 obstacles that are there when the accessibility, because of price,
2652 is a problem.

2653 And I want to commit that this is something that is very
2654 important and that I intend to be working on. This is more than
2655 just a formality here. We will continue to press. I have met
2656 with the chairman. I met with Chairman Burgess and expressed to
2657 them all my desire to continue to work on this and to have
2658 legitimate results. And again want to thank the lady and I look
2659 forward to supporting this amendment and I yield back.

2660 The Chairman. Thank you. The gentleman yields back the
2661 balance of his time. The chair recognizes the gentleman from
2662 Iowa. We would like to move on to the other amendments at some
2663 point for other members, but you are recognized for 5 minutes.

2664 Mr. Loeb sack. Thank you, Mr. Walden. Drug prices are
2665 particularly important in the history in the state of Iowa.
2666 Whether it is working families or seniors, folks across my state
2667 and really throughout America, as Mr. Welch said, are struggling
2668 to keep up with the rising prices of prescription drugs. Many
2669 Americans rely on their prescribed medications for their health
2670 and well-being and that is why it is imperative that these be
2671 affordable. I think we can all agree on that.

2672 And I have seen firsthand the heavy burden, the high cost
2673 of prescription drugs can be for many families. Each weekend when
2674 I am home one of the most common things I hear from folks is how

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2675 expensive their prescriptions are and how they worry about being
2676 able to afford them. And that is why I, and I think all of our
2677 colleagues here today, remain fully committed to reducing the
2678 price of prescription drugs because no family should have to
2679 choose between putting food on the table and paying for their
2680 medication.

2681 And I am always happy to work with Mr. Carter on these kinds
2682 of issues too. We have worked on a bipartisan basis to make sure
2683 that there is a transparency when it comes to these issues, too,
2684 for pharmacists. And so I do support Ms. Schakowsky's amendment
2685 and I yield back.

2686 The Chairman. The gentleman yields back. All right, the
2687 gentleman is recognized for -- turn on your mike there and I will
2688 recognize you, the gentleman from Vermont.

2689 Mr. Welch. I have an article from the Burlington Free Press
2690 about skyrocketing drugs hitting home with a \$89,000 price tag.

2691 The Chairman. Without objection, entered into the record.

2692 [The information follows:]

2693

2694 *****COMMITTEE INSERT*****

2695 The Chairman. The chair recognizes Mr. Tonko.

2696 Mr. Tonko. Thank you, Mr. Chair. And quickly, I support
2697 the Schakowsky amendment and I thank her for her tireless
2698 leadership on this important issue. The time for talk is over
2699 and the time for action is now. Every day I hear stories from
2700 constituents, as I am certain most of us do, about the outrageous
2701 prices that constituents are paying for medications to keep them
2702 healthy and alive.

2703 Janice from Albany wrote to me last year about the drugs she
2704 takes to manage her mental illness. Her monthly cost went from
2705 \$9 to \$342. That is not right. Irene from Hagerman has seen her
2706 monthly prescription jump from \$35 to \$250. That is not right.
2707 Mario, a retiree from Fort Johnson in my district, is paying \$900
2708 for a 3-month supply of his reflux medication. That is not right.
2709 And Regina from Rexford saw the monthly cost of her rheumatoid
2710 arthritis medicine jump from \$2,800 to \$3,700 in just 1 year.
2711 That is just plain wrong.

2712 Despite these stories, these cries for help from our
2713 constituents, what has Congress done? All talk no action.
2714 President Trump made lowering prescription drug prices a
2715 centerpiece of his campaign. What has he done since then? All
2716 talk no action. Today we finally have a chance to take action.
2717 America leads the world in this development on new and innovative
2718 lifesaving cures and that is something we should be proud of and
2719 continue to cultivate. But we should be ashamed of the fact that

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2720 oftentimes our own citizens don't have effective access to these
2721 innovative treatments.

2722 I fully understand that drug pricing is a complicated issue
2723 that we don't want to stifle American innovation that will help
2724 to create the next generation of lifesaving treatments. But it
2725 is not that complicated to believe that in the richest nation on
2726 earth no one should have to go bankrupt to obtain a lifesaving
2727 medicine.

2728 A recent poll found that both Republican and Democratic
2729 voters agree in making this the number one priority for Congress.
2730 Let's make it happen for the American people. This situation must
2731 be fixed. We can take a good first step and show that we
2732 understand the importance of the issue and show it through
2733 accepting this amendment as the chairman just indicated. I urge
2734 my colleagues to support this common sense amendment. Let's move
2735 forward, and with that I yield back, Mr. Chair.

2736 The Chairman. The gentleman yields back. Are there other
2737 members seeking recognition? Are we prepared to vote?

2738 All those in favor of adopting the Schakowsky amendment will
2739 say aye.

2740 Those opposed, nay.

2741 The ayes have it, the amendment is adopted.

2742 I believe the chair now looks for other amendments. The
2743 gentleman from West Virginia, for what purpose do you seek
2744 recognition?

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2745 Mr. McKinley. I have an amendment at the desk, please.

2746 The Chairman. The clerk will report the amendment.

2747 The Clerk. Amendment to the Committee Print of H.R. 2430

2748 offered by Mr. McKinley.

2749 [The Amendment offered by Mr. McKinley follows:]

2750

2751 *****COMMITTEE INSERT*****

2752 The Chairman. The gentleman is recognized for 5 minutes to
2753 speak on his amendment.

2754 Mr. McKinley. Thank you, Mr. Chairman. The loss of hearing
2755 is a symptom of a problem, but stereotypically society will say
2756 get a hearing aid. That is, get a hearing aid. But even the
2757 Hearing Loss Association of America says that there could be far
2758 more serious problems that as Congressman Kennedy said if left
2759 untreated.

2760 You got issues like the malformation of the inner ear, fluid
2761 in the middle ear, allergies, the Eustachian tube, perforated
2762 eardrum, benign tumors, impacted earwax, infection in the ear
2763 canal, foreign bodies, otosclerosis, items that only a specialist
2764 or, excuse me, someone trained in hearing loss may be able to
2765 detect. So the Hippocratic Oath says do no harm. Do no harm.

2766 By putting in a hearing aid you are ignoring all those issues
2767 that could lead to more profound loss. And I am certainly one
2768 that is the example of that myself on that because I wound up
2769 ignoring some of the symptoms and I wound up losing my hearing
2770 entirely. I am profoundly deaf and if it weren't for a cochlear
2771 implant I couldn't hear a thing.

2772 I think that what we are trying to encourage by this
2773 legislation, by this amendment is to encourage individuals with
2774 hearing aids or that have hearing impairments, check with a doctor
2775 or check with a specialist to find out what that is, because even
2776 with a hearing aid you could actually cause more damage to yourself

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2777 by having overamplification on your inner ear that you can cause
2778 damage to your eardrum. Let's be careful about this.

2779 So what we are trying to do in this legislation is to
2780 encourage people to, one, see a specialist to find out what is
2781 causing your hearing -- don't just do that stereotypical just put
2782 a hearing aid in and turn it up. That doesn't address the real
2783 problem. That is an un-treatment. With the secondly is do a
2784 self-assessment. I did. While we were sitting here I did a
2785 self-assessment that was provided by the Better Hearing
2786 Institute. That is worth talking about.

2787 Just do a self-assessment. That is the alternative as well.
2788 And the self-assessment for moderate loss it says for a person
2789 with -- if I had had the losses I am referring to it says a hearing
2790 test is highly recommended. You are experiencing difficult
2791 hearing in important listening situations and may need hearing
2792 aids. That is all we are talking about with this amendment. Have
2793 someone else verify it. Don't take the simplistic stereotypical
2794 answer just get a hearing aid. In so doing you are ignoring a
2795 symptom, something else that may be more sinister lurking inside
2796 your hearing.

2797 That is what happened to me. I am deaf now. I ignored it.
2798 I shouldn't have done that. And it wasn't until I went to the
2799 Mayo Clinic when they said we could have saved your hearing if
2800 you had just taken calcium gluconate and sodium fluoride. I
2801 didn't know that. I put a hearing aid in. Shame on me, this is

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2802 my fault. I am trying to prevent other people from losing their
2803 hearing as a result of this. Get your ears checked by a
2804 professional.

2805 That is what this legislation, this amendment is trying to
2806 do. I support the idea of the OTC. I think it is a great idea
2807 to be able to do that but I think it ought to be coupled with getting
2808 your hearing checked. Find out why. Don't just say put a hearing
2809 aid in, because you actually could be doing more damage to yourself
2810 by putting in something with a 70 decibel increase into someone
2811 that only has a 10 decibel loss. Just be careful about this.

2812 So we are looking for ways to get this encouragement. Find
2813 a way for the FDA to encourage people to get their ears, people
2814 to get their ears checked. Find out what is causing the loss.
2815 Mr. Chairman.

2816 The Chairman. Will the gentleman yield? I would like to
2817 ask the gentleman, first of all, thank you for telling your story.
2818 I think it will help Americans figure out they have a real problem
2819 they should get more professional attention to.

2820 I would like to ask the gentleman from West Virginia to
2821 withdraw his amendment and between now and when the bill reaches
2822 the floor that we might work together to include report language
2823 to encourage the FDA to ensure that licensed hearing professionals
2824 be consulted in the rulemaking process to establish this new
2825 category of over-the-counter hearing aids any requirements that
2826 are included. Will the gentleman be willing to work with us on

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2827 that?

2828 Mr. McKinley. I am certainly willing to work with you. I
2829 am trying to understand the mechanics. Could that end up being
2830 in the rule that there is perhaps on the device, on the box of
2831 the device or on however it is sold there might be a warning on
2832 there to have your hearing checked?

2833 The Chairman. That would be an FDA decision, but I believe
2834 that would be the potential outcome. I don't want to --

2835 Mr. McKinley. I know.

2836 The Chairman. -- say what the FDA will or won't do. But
2837 I would think in working with hearing professionals that this
2838 would be part of their rulemaking process and it would seem only
2839 logical that such a disclaimer would appear on the device or on
2840 the box. So there would be an educational component to this,
2841 which is what I think you seek.

2842 Mr. McKinley. Yes. I want, one, to encourage people to
2843 have their hearing checked.

2844 The Chairman. Right.

2845 Mr. McKinley. Find out what is causing your loss, not just
2846 simply getting a hearing aid. And secondly, doing, and it may
2847 very well be before you go out and acquire an OTC that you have
2848 a self-assessment somehow to find out whether or not this is really
2849 what the problem is.

2850 The Chairman. And the interesting part is, it seems to me
2851 that if you were in search of an over-the-counter device and it

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2852 had this label it might actually cause you to go do exactly what
2853 you are after, which is to consult a professional where otherwise
2854 you might not even do that.

2855 Mr. McKinley. I hope and with your encouragement is that
2856 I am trying to visualize from 30,000 feet down to where you and
2857 I have to be at this point --

2858 The Chairman. Right.

2859 Mr. McKinley. -- that it may be printed on the box or
2860 something may be through the rule there is some kind of
2861 encouragement strongly encouraging seeing a hearing
2862 professional.

2863 The Chairman. And let me suggest that you know, we will have
2864 an opportunity at some point to speak with the FDA and the FDA
2865 commissioner and I would be happy to arrange such a meeting with
2866 you and him to have this discussion, because he should hear your
2867 own life story as it --

2868 Mr. McKinley. Not so much.

2869 The Chairman. No, no. But you --

2870 Mr. McKinley. Not so much even a life story. There is so
2871 many people that have written me --

2872 The Chairman. -- made it clear.

2873 Mr. McKinley. -- and encouraged me to continue to fight
2874 this on because they are the ones that are dealing with people
2875 that have ignored their problem for too long and they are seeing
2876 this.

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2877 The Chairman. Exactly.

2878 Mr. McKinley. So I don't need to list them all, but I have
2879 page after page after page here of groups that have said they want
2880 this amendment.

2881 The Chairman. Would you mind putting those in the record?

2882 Mr. McKinley. I certainly can.

2883 The Chairman. Without objection, we will put those in the
2884 record for everyone to see.

2885 [The information follows:]

2886

2887 *****COMMITTEE INSERT*****

2888 Mr. McKinley. And as long as I have a strong commitment that
2889 there could very well result in something being printed on the
2890 literature, something, some recommendation, then I will withdraw
2891 the amendment.

2892 The Chairman. I would yield to -- I think that is correct.
2893 Before I yield back I want to yield to the gentlelady from
2894 Tennessee for just a comment.

2895 Mrs. Blackburn. I thank the chairman for yielding and I
2896 thank Congressman McKinley for his passion on this issue and for
2897 the conversations that we have been able to have about this.

2898 As we had talked earlier prior to this markup, packaging and
2899 labeling on packaging is a very effective way to participate in
2900 consumer education. And with other over-the-counter components,
2901 whether it deals with orthopedics or vision or different things,
2902 you will see educational information on the packaging and it is
2903 a point of purchase approach to consumer education for several
2904 past decades. It has proven to be successful.

2905 And I appreciate Mr. McKinley raising the issue and working
2906 with us between now and the time we go to the floor to look at
2907 a way that we can work with the FDA and encourage that educational
2908 component onto the packaging for these devices. And I yield back
2909 to the chairman.

2910 The Chairman. Appreciate it. Mr. Rush?

2911 Mr. Rush. Mr. Chairman, I want to commend my good friend
2912 from West Virginia, Mr. McKinley, for having the courage to share

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2913 with us his personal story. And I for one was very moved by it
2914 and I can see that there is a possibility or there is a likelihood
2915 that there is millions of Americans who are suffering from the
2916 same fate. As you were speaking I was even reconsidering my own
2917 hearing issue that I have just ignored, and I certainly won't
2918 ignore it anymore as a result of hearing my friend, Mr. McKinley's
2919 comments.

2920 But Mr. Chairman, I also understand what we are attempting
2921 to do here in terms of the markup and trying to get a bill out,
2922 but I certainly would not want us to lower the real positive mark,
2923 standard that he set, all right. Let us not just miss the mark
2924 and let us not just simply for trying to get the bill out disregard
2925 what he is saying and what he said.

2926 And I am not sure what the solution is, I just want us to
2927 maintain the standard that my friend Mr. McKinley established for
2928 this markup and for this committee. It is a high standard and
2929 I just --

2930 Mr. Doyle. Will the gentleman yield?

2931 Mr. Rush. I certainly will.

2932 Mr. Doyle. Thank you, Mr. Rush. I just want to encourage
2933 Mr. McKinley to stay with this. My brother is a speech
2934 pathologist and audiologist and we have talked about this issue
2935 and he is very concerned that with these sales that a lot of people
2936 just are not going to get the advice and the examinations they
2937 need prior to making a decision. And putting information on a

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2938 package, people either don't read it or they don't understand it
2939 when they read it.

2940 I think it is very important that, you know, I am fine with
2941 this idea of having more access to hearing aids over the counter,
2942 but it should be accompanied with an examination by a
2943 professional. And Mr. McKinley, I support what you are doing and
2944 I hope you stick with it and work with the chair that we get
2945 language that makes sense and protects our constituents. So I
2946 want to thank you for that and I will yield back to Mr. Rush.

2947 Mr. Kennedy. Will the gentleman yield? Thank you. I will
2948 be very brief. I want to recognize Mr. McKinley's comments and
2949 very personal testimony and also acknowledge the fact that over
2950 the course of the past several weeks he has brought up some of
2951 the concerns that he has had about, I don't believe underlying,
2952 the intent underlying this legislation but the concerns that he
2953 has, given his own very personal experience with them and I salute
2954 him for that.

2955 I look forward to taking the chairman's suggestion here and
2956 seeing what we can do going forward with this. I would point the
2957 committee to under the regulations to establish category of the
2958 actual text itself under requirements that talks about the
2959 regulations contemplated in the legislation that in large part,
2960 due to Mr. McKinley's advocacy along with some others, there has
2961 been language added to this version of this legislation that asks
2962 for additional language to be put on the labeling that has

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2963 advertisements, quote, to consult promptly with a licensed
2964 physician.

2965 So there are some of those concerns, recognizing those
2966 concerns and the ones, sir, that you have brought up, part of that
2967 concern is recognized. I certainly think we can do more between
2968 now and the time that hopefully this gets to the floor and in that
2969 rulemaking process, but I did want to point out that part of those
2970 concerns that you have raised have been recognized and put into
2971 this final version of the text between where it came from initially
2972 and where it is today and I wanted to acknowledge that. With that
2973 I yield back.

2974 Mr. Upton. Mr. Chairman.

2975 The Chairman. And the gentleman from Illinois yields back,
2976 right?

2977 Mr. Rush. I yield back.

2978 The Chairman. I recognize the gentleman from Michigan.

2979 Mr. Upton. I just strike the last word and I don't intend
2980 to use very much time. I appreciate the gentleman's work. I
2981 would support his amendment. I think this is a good place for
2982 us to be. We all want to make sure that the consumer is protected
2983 and has the best education that they possibly can get.

2984 I appreciate Chair Blackburn's urging as well, and I look
2985 forward to working with all parties to make sure that that process
2986 is followed and understand where the chairman is and look forward
2987 to working with the parties to get it done. Thank you, I yield

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2988 back.

2989 The Chairman. I appreciate all the members' concern about
2990 this and certainly Mr. McKinley's and we look forward to working
2991 with you and others on the committee to make sure we get this report
2992 language correct. So does the gentleman seek to withdraw his
2993 amendment?

2994 Mr. McKinley. Mr. Chairman, I think I know the temperament
2995 what is about to happen, so I may be so like I say, I may be deaf
2996 but I can count. And if this is the better part of valor to work
2997 it out this way --

2998 The Chairman. Victory always is.

2999 Mr. McKinley. I am looking for something to hang onto so
3000 that we can continue this fight.

3001 The Chairman. Correct.

3002 Mr. McKinley. So I will withdraw with that understanding
3003 that you and I have that we are going to try to get some kind of,
3004 are going to encourage the testing to be part of this.

3005 The Chairman. We will work together to find that solution
3006 based on the language I read to you here. All right, so the
3007 gentleman withdraws his amendment. Are there further amendments
3008 to the bill? The gentleman from Vermont, for what purpose do you
3009 seek recognition?

3010 Mr. Welch. I have an amendment at the desk.

3011 The Chairman. The clerk will report the amendment.

3012 The Clerk. Amendment to Committee Print of H.R. 2430

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3013 offered by Mr. Welch of Vermont.

3014 [The Amendment offered by Mr. Welch follows:]

3015

3016 *****COMMITTEE INSERT*****

3017 The Chairman. Without further objection, the further
3018 reading of the amendment is dispensed with. The gentleman from
3019 Vermont is recognized for 5 minutes to speak on his amendment.

3020 Mr. Welch. Thank you very much. This amendment would allow
3021 the importation of drugs from Canada. I want to tell you the
3022 origin of this. We talked a little bit earlier about the
3023 incredibly high price of prescription drugs in our country, much
3024 higher than any other part of the world.

3025 And everybody has their story, but one that hit home was in
3026 Burlington in a report by the Burlington Free Press. An American
3027 pharmaceutical company was planning to charge \$89,000 for a drug
3028 used to treat muscular dystrophy that was available overseas in
3029 England for \$1,000, and the price increase announcement was really
3030 a hammer to the muscular dystrophy community.

3031 Joanne Wechsler's son Adam started having some symptoms when
3032 he was a toddler, but they were dealing with this by being able
3033 to get the prescription drug at an affordable cost. And all of
3034 us have empathy for a family that finds that what they were paying
3035 \$1,000 for suddenly is going to go to \$89,000. That is real.
3036 This question of importing prescription drugs has been around for
3037 a number of years. It is resisted for a number of reasons, some
3038 of the concerns very valid that I will try to address.

3039 But first of all, I want to say something about importation.
3040 It is already happening. Today prescription drug companies in
3041 the United States import 80 percent of the active pharmaceutical

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3042 ingredients and 40 percent of finished prescription drugs from
3043 other countries. Also, our constituents who are desperate to try
3044 to be able to afford that drug that they need for the person they
3045 love, 8 percent of them, 19 million people are already doing this.
3046 They are buying prescription drugs sometimes on the internet.
3047 That is not really particularly safe.

3048 But importation is already happening. My amendment would
3049 make legal importation from Canada but under strict
3050 circumstances. The only drugs that could be imported would be
3051 ones that were manufactured in an FDA-approved facility. That
3052 manufactured product would have to go to a Health and Human
3053 Services-approved distributor and then would have to be imported
3054 directly from that distributor to the United States either by a
3055 pharmacy or by an individual user.

3056 So we can talk as I am sure we will about safety, and I have
3057 total respect for the concerns of my colleagues about safety, but
3058 I think we have addressed those in this bill. No narcotics would
3059 be allowed to be imported, so that we keep that at bay. We have
3060 talked a lot about prescription drugs and we just passed the
3061 Schakowsky amendment.

3062 But I have got to tell you is something you know that price
3063 increases just have been unrelenting. And I have been a
3064 beneficiary, my family has, of the good stuff that Pharma does,
3065 but when these prices just never stop and the justification from
3066 Pharma for these price increases is that they are doing good --

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3067 and they are doing good -- that becomes an excuse for doing bad,
3068 killing folks with these price increases. And the question for
3069 our committee is whether we are going to do anything about it.

3070 The question for Pharma, the pharmaceutical industry is
3071 whether you are going to be able to have some restraint.
3072 Restraint, because in effect there is this system that really sets
3073 up these monopolies here and monopolies there. It starts with
3074 something we all support and that is the exclusivity period, but
3075 then things start running awry because companies that have that
3076 exclusivity period and have benefited by it abuse it and they keep
3077 the generic off the market both in name brand and biosimilars.
3078 That is a problem. We have companies that then make these minor
3079 little adjustments in their product and that becomes the basis
3080 to say it is a whole new drug and we extend the exclusivity period
3081 again. And this just can't go on.

3082 You know, I had the opportunity to meet with President Trump
3083 with Elijah Cummings who has been a longtime champion, and I have
3084 got to tell you the President got it. He was talking about these
3085 ripoff prices and that there is not a justification even as we
3086 admire what Pharma is doing and the prescription drugs that they
3087 are providing to help our folks be healthy and live with really
3088 bad and dangerous conditions like this young man and his mom. And
3089 he made it clear in his campaign and in that conversation with
3090 us, the drug importation in his view could be done safely.

3091 And another question for us is the U.S. is the center of

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3092 innovation when it comes to pharmacy innovations, but is it really
3093 fair for us to have a system where our citizens, our taxpayers,
3094 are the only ones that have to pay for the cost of innovation and
3095 then that benefit is exported to all these countries that have
3096 much lower prices than we do, or should that cost of innovation
3097 have to be shared?

3098 The Chairman. The gentleman is about a minute over, so.

3099 Mr. Welch. I am sorry. I appreciate your indulgence. So
3100 I offer this amendment and look forward to our debate on it. Thank
3101 you.

3102 The Chairman. I thank the gentleman. Are there other
3103 members seeking recognition on the amendment? The gentleman from
3104 Georgia, our pharmacist, Mr. Carter.

3105 Mr. Carter. Thank you, Mr. Chairman. And first of all, let
3106 me thank Representative Welch for his attention to this matter.
3107 There is no question that this is a problem. But respectfully,
3108 I have to say that I will have to oppose this amendment and I would
3109 urge my colleagues to oppose the amendment as well.

3110 As you know, for over 30 years I have practiced pharmacy and
3111 I have witnessed this firsthand. I have had patients who have
3112 gotten medication through the internet, through the mail from
3113 other countries who have brought it to me and I cannot in my
3114 professional opinion really make sure and give them the type of
3115 assurance that that is the medication that it is purported to be.
3116 That is something that we cannot do. This is a very slippery slope

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3117 and certainly the job that the FDA does in making sure that we
3118 have safe and effective drugs is to be complimented and is to be
3119 applauded. It is a very important part of what they do.

3120 But I want to make sure that we understand what we are doing
3121 today. This underlying bill, it does help. It does help with
3122 more competition. It does help to make sure that we are going
3123 to have lower costs by having more competition, by making sure
3124 that we streamline the process without compromising any of the
3125 safety that we need to have in there. Every FDA commissioner both
3126 Democrat and Republican has opposed the idea of drug importation.
3127 Let me read the letter that they have sent on this issue.

3128 "We urge Congress and the many others concerned about the
3129 cost of drugs to deal directly with the issues driving the costs
3130 of medicines and not place false hope in measures that will place
3131 patients who need treatment at risk and jeopardize public health."

3132 This is certainly something that we need to be aware of.
3133 There are ways that we can lower costs of medications and we are
3134 going to be working on that. As I mentioned earlier, I have the
3135 commitment from both Chairman Walden as well as Chairman Burgess
3136 that we are going to be addressing this. I just simply cannot
3137 in my right mind support this amendment.

3138 Whereas, again I appreciate the efforts of the gentleman to
3139 bring about for lower prices, this is something that I don't think
3140 is the right route for us to be taking. We need to deal with it
3141 internally here in our country to make sure that the medications

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3142 that people are getting are indeed exactly what they are supposed
3143 to be and what they think they are. So I thank the gentleman,
3144 but again I want to say that I will be opposing this amendment
3145 and I urge my colleagues to oppose it as well. And I yield back.

3146 Mr. Upton. [Presiding.] The gentleman yields back. The
3147 chair will recognize the ranking member of the full committee,
3148 Mr. Pallone, for 5 minutes.

3149 Mr. Pallone. Thank you, Mr. Chairman. I want to speak in
3150 support of the amendment offered by Congressman Welch. We have
3151 all heard from patients and families and increasingly from our
3152 healthcare entities about how the skyrocketing costs of
3153 prescription drugs is impacting their bottom lines. From the
3154 families who can no longer afford to buy their son or daughter's
3155 EpiPen to the state Medicaid program trying to figure out how to
3156 pay for the next Sovaldi, real people are making hard choices about
3157 how to compensate for these rising costs.

3158 I have said on more than one occasion that I am ready to work
3159 with my colleagues in this committee and in the House on a
3160 bipartisan basis to find solutions to help make the cost of
3161 prescription drugs more affordable. All the improvements and
3162 efficiencies in the drug review process that we are considering
3163 here today will mean nothing if patients and families can't afford
3164 the latest innovations in medical treatments.

3165 I know that many stakeholders and many of my colleagues in
3166 Congress believe that reimporting lower cost prescription drugs

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3167 may be one way to address the very real crisis in front of us.
3168 Under current law, importation is permitted if FDA can determine
3169 that importation would pose no additional risk to public health
3170 and safety and if importation would generate significant cost
3171 savings to the American consumer. While no certification has
3172 been made to date, I am hopeful that this administration will take
3173 seriously the President's pledge to look at ways we can bring drug
3174 costs down for American families.

3175 I have continuously said that I will support policies that
3176 will provide relief to families, and this reimportation policy
3177 holds potential to meet this goal so I would urge support of the
3178 Welch amendment. I yield back.

3179 Mr. Upton. The gentleman yields back. Are there other
3180 members wishing to speak on the amendment? The gentleman from
3181 Pennsylvania, Mr. Doyle, is recognized for 5 minutes.

3182 Mr. Doyle. Thank you, Mr. Chairman. I appreciate what Mr.
3183 Welch is trying to do here today. I don't know that this amendment
3184 will necessarily make a huge difference, but what Peter is talking
3185 about is right. Drug prices in this country are higher than they
3186 are anywhere else in the world. Why is it that we are the only
3187 country in the world that doesn't negotiate drug prices for our
3188 citizens? We do it in VA and everybody seems to appreciate the
3189 fact that our veterans are able to get their drugs at a much better
3190 price because we have negotiated with the drug companies on that
3191 pricing. We tried to do that with Medicare Part D. We lost that

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3192 by one vote and that vote took about 4 hours to get the last person
3193 down the middle of the aisle to pass it.

3194 It seems to me that the United States, when you think about
3195 all of our seniors on Medicare and the need for some of these drugs,
3196 we would have the best bargaining situation of any country in the
3197 world, yet our citizens pay \$6 billion just this year in
3198 pharmaceutical advertising. Our citizens pay for all the
3199 research that is done to bring new drugs to the market while every
3200 other country in the world is getting these same drugs made by
3201 the same companies at a price substantially lower than what our
3202 citizens are paying.

3203 Peter has pointed out that in Canada they can make a drug
3204 in Canada in an FDA-approved facility under the license of HHS
3205 and still mark it up and sell it in the United States cheaper than
3206 someone can buy the drug here in the United States, to give you
3207 an idea of what the spread must be between what people in countries
3208 like Canada and the rest of the world are paying. And Americans
3209 have to split their pills in half or in four pieces or not take
3210 their medicine in the way it is being prescribed or give something
3211 else up so they can afford their medicines, because this Congress
3212 hasn't had the courage to sit down and negotiate drug prices for
3213 our citizens with the pharmaceutical industry that made the top
3214 five companies last year made a combined profit of \$54 billion.
3215 This has got to stop. This needs to change.

3216 Now Peter's amendment isn't going to change that. What

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3217 changes that is us sitting down and having a frank bipartisan
3218 discussion on behalf of the constituents we all represent,
3219 Democrats and Republicans and Independents alike, of what we are
3220 going to do as a Congress to get a handle on these rising drug
3221 costs. That is what we ultimately need to do.

3222 What Peter is doing here today is making a statement bringing
3223 awareness to this issue. And while his amendment may not solve
3224 our problems today, don't kid yourself that the American people
3225 don't want us to do something on their behalf when it comes to
3226 drug prices.

3227 So I am going to support Peter's amendment today because I
3228 think we need a wake-up call in this country and in this Congress
3229 that it is time to sit down bipartisan and deal with the price
3230 of drugs in this country and put us in line with every other country
3231 in the world who has access to our manufacturers, our products
3232 at a price way lower than what our citizens are paying for. That
3233 time has come and there is no reason we shouldn't be able to do
3234 that. And I yield back.

3235 Mr. Upton. The gentleman yields back. The gentlelady from
3236 Illinois, Ms. Schakowsky, is recognized for 5 minutes.

3237 Ms. Schakowsky. Thank you. I move to strike the last word.
3238 I support Congressman Welch's amendment because it certainly is
3239 past time for us to take action to make drug prices more affordable
3240 for all Americans. There is no reason why patients are paying
3241 double or more for certain prescription drugs compared to our

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3242 neighbors in Canada. For example, the price of an EpiPen is \$292
3243 in Canada compared to \$638 in the United States; Celebrex costs
3244 over a thousand, \$1,100, actually, in the United States while
3245 Canadian patients pay \$257.

3246 The price of Abilify in the United States \$2,800, while in
3247 Canada it is \$546. The same drug. In fact, in 2014, U.S.
3248 consumers spent 40 percent more per person on prescription drugs
3249 compared to Canadians. Moreover, I believe that reimportation
3250 can be done safely. According to the FDA, 80 percent of active
3251 pharmaceutical ingredients and 40 percent of finished
3252 prescriptions drugs are imported from other countries. Given the
3253 fact that Republicans on this committee refuse to even admit --
3254 well, no, I guess we just passed a resolution -- are admitting
3255 that we have a drug pricing problem, and I am so grateful for that,
3256 then we need to begin to do something right now.

3257 This is an opportunity. Importation will not solve all the
3258 problems in our prescription drug market, but we still need to
3259 increase transparency, require Medicare negotiation and
3260 anti-competitive behavior, reduce exclusivity for high cost drugs
3261 like biologics. However, this amendment is an important step
3262 forward toward lowering drug prices for Americans. And I thank
3263 you and yield back.

3264 Mr. Upton. The gentlelady yields back. Are there other
3265 members wishing to speak on the amendment? The gentleman from
3266 New Mexico is recognized.

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3267 Mr. Lujan. Thank you. And Mr. Chairman, before we vote on
3268 the amendment there are a few questions that I have that I just
3269 wanted to make sure that I got on the record and that I am hoping
3270 we can get some responses to as we have this debate and
3271 conversation.

3272 There is no question that we see a concern with high
3273 prescription drug prices in the United States. And I appreciate
3274 all of our colleagues supporting the resolution that was authored
3275 by Ms. Schakowsky recognizing the importance of what we must
3276 commit to on this committee and in this Congress, not only to have
3277 committee hearings to author legislation that will allow us to
3278 be able to get to that lower price for the American people.

3279 And so if the author of the legislation might be open to
3280 entertaining a colloquy with me, one of the questions that I have
3281 is how exactly will allowing U.S.-based wholesale distributors
3282 to purchase bulk orders of Canadian drugs guarantee that savings
3283 are passed on to consumers in the United States? And I would yield
3284 to Mr. Welch just to determine how we might be able to see those
3285 savings for the American people if this language would become law.

3286 Mr. Welch. Well, two things. Number one, you have got Mr.
3287 Carter here and he might be able to speak to that. But I bet you
3288 get a pharmacist who is able to get the product at a much cheaper
3289 cost to the pharmacist. The pharmacists I know that have been
3290 tremendous help to my family, they are into the health benefit
3291 and they are concerned about the cost, so I have lot of confidence

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3292 that somebody like Mr. Carter if he had to pay 50 percent less
3293 would pass on a significant part of that to his consumer.

3294 But the bottom line here is that in a marketplace if the cost
3295 of product is \$5 you are going to charge one price, if the cost
3296 of product is \$50 you are going to charge a lot more. And I can't
3297 answer that other than by saying that I think there is a market
3298 force and I also think that there is some decency particularly
3299 among, especially among our pharmacists who, in my view, have been
3300 outstanding players in this whole episode.

3301 Mr. Lujan. I thank Mr. Welch. And the reason that I asked
3302 that question is while I would hope that savings would be passed
3303 on to the consumer, one of the concerns that I have is what we
3304 have seen and what we are continuing to learn more and more about
3305 with pharmacy benefit managers who negotiate prices with
3306 pharmaceutical manufacturers, cost savings it does not appear are
3307 always passed on to consumers.

3308 So while we are seeing negotiated prices that are lower, I
3309 want to know why those aren't being passed on to the consumers.
3310 And I will yield in a second, but that is something that I hope
3311 this committee can take up with as well is the concerns that exist
3312 broadly. And I think across the aisle in both chambers, and I
3313 hope in the White House with this treatment as well, so that we
3314 don't see that, you know, someone would reap and benefit from
3315 larger profit margins rather than passing the savings on to
3316 consumers.

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3317 The other thing that I just wanted to point out is the Pew
3318 Charitable Trusts had authored a letter of talking about some of
3319 the concerns that I have from a safety perspective. And the
3320 Affordable and Safe Prescription Drugs Importation Act attempts
3321 to integrate importation provisions with what we call track and
3322 trace, where there is -- but the concern from Pew is that there
3323 was significant gaps that still would remain that would compromise
3324 the security of the U.S. supply chain.

3325 While in many circumstances foreign sellers would be
3326 required to purchase from FDA-registered facilities, it is
3327 unclear how that requirement would be enforceable particularly
3328 given the potential of profit for entities that purchase from
3329 illegal sources and sell them to the U.S. market. Even if it were,
3330 a product would be sold in the U.S. system without the product
3331 identifiers necessary to allow a fully electronic and
3332 interoperable drug security system.

3333 So I know that I count on a lot of research that is done with
3334 Pew and the charitable trust there, concerns that still exist with
3335 online safety from an organization called the Alliance for Safe
3336 Online Pharmacies as well. And so while I will support the
3337 gentleman's amendment, I am hoping that there is some agreement
3338 here that with the areas that still need attention that there is
3339 work to be able to improve that language to make sure we address
3340 each and every one of these concerns as well. Mr. Welch?

3341 Mr. Welch. Well, first of all, Mr. Lujan, I really

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3342 appreciate that because safety can't be compromised, and you have
3343 been a big advocate for guaranteeing patient safety. And I tried
3344 my best to take into account those very legitimate concerns.

3345 Bottom line here, under the legislation the product has to
3346 be manufactured in an FDA-approved facility. It has to be sent
3347 directly to an HHS-approved dispensary. The HHS secretary is
3348 empowered to follow through with any additional provisions
3349 including bar codes to guarantee that track and trace benefit that
3350 we have here in the U.S.

3351 But I would certainly be willing to work with the gentleman
3352 to try to give him full confidence that any prescription that was
3353 purchased in this manner was safe.

3354 Mr. Upton. The gentleman's time has expired. The chair
3355 would recognize the gentleman from Illinois, Mr. Shimkus, for 5
3356 minutes.

3357 Mr. Shimkus. Thank you, Mr. Chairman. This is an important
3358 part of the debate and the discussion because we have in our
3359 possession a letter from former FDA commissioners, Robert Califf,
3360 medical doctor; Margaret Hamburg, medical doctor; Mark McClellan,
3361 medical doctor, Ph.D.; Andrew von Eschenbach, medical doctor, and
3362 their bullet points basically say this process is serious risk
3363 to patients and consumers.

3364 And I think our pharmacist Congressman Carter kind of
3365 mentioned that. Drugs purchased from foreign countries may be
3366 substandard, unsafe, adulterated, or fake. The FDA lacks the

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3367 resources needed to oversee a major importation program. The
3368 global drug supply system will limit improvements and access.
3369 And their last bullet point in this letter is, any improved access
3370 and cost savings resulting from importation may likely be minimal.

3371 Now that is just from former FDA commissioners. We believe
3372 in markets and competition. We don't believe in government price
3373 controls or rationing. Part D, which was mentioned, is a great
3374 success. It is 40 percent under what was projected it to be
3375 because of allowing insurance competition and seniors to choose.

3376 So that is, we believe, is a very successful model and
3377 provided seniors with access to prescription drugs that they never
3378 had before. And a lot of us, there is a lot who weren't here then,
3379 but a lot of us up on the top dais were here for those fights and
3380 those battles and some of these arguments were made back then.

3381 I just want to make sure that we highlight what we are doing
3382 in this bill again because this, you know, we are going to get
3383 wrapped up in this debate and it is going to get, this is one of
3384 the few things that we are not going to agree upon. It shouldn't
3385 derail the movement of a very important bill that moves forward
3386 that there is a lot of consensus on. And I know it is not intent
3387 to derail the bill, but I do know it is an attempt to have this
3388 debate, which is, this is like the third iteration in my career
3389 that this debate has been issued.

3390 We want to inject more competition into our prescription drug
3391 market, we believe this bill does that. We do it by the reduction

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3392 in the generic backlog at FDA to inject more competition, part
3393 of this bill; the user fee agreements also include reforms to how
3394 generic drugs and biosimilar applications are reviewed to help
3395 improve both predictability and timeliness, and we have had a
3396 great debate and some amendments on that.

3397 Of course Mr. Schrader and Mr. Bilirakis addressing bad
3398 actors, that is a positive step. And I think to come sometime
3399 today, we will hear from Mr. Guthrie and Mr. Griffin on the
3400 value-based payment debate. I am not sure where that is going
3401 to go, but we believe that -- we understand where we are
3402 politically and why we are at this point of time, but this is a
3403 great step forward in addressing these concerns and I just don't
3404 want it to get so derailed by the emotion of the time to have us
3405 forget the good things that are going on here. And I thank the
3406 colleague and I yield back my time.

3407 The Chairman. Are there other members seeking recognition?
3408 Seeing none -- oh, I am sorry. The gentleman from California is
3409 certainly recognized for 5 minutes to speak on the matter.

3410 Mr. Peters. Thank you, Mr. Chairman. I will yield to the
3411 gentleman from New Mexico, Mr. Lujan.

3412 Mr. Lujan. Thank you, Mr. Peters. And I would like to thank
3413 my colleague from Illinois, Mr. Shimkus, for citing some of the
3414 concerns from the former FDA commissioners as well. That was one
3415 of the aspects I was going to bring up, so thank you for that Mr.
3416 Shimkus.

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3417 The other thought that I guess I just wanted to share with
3418 our colleagues is, you know, with concerns associated to
3419 additional importation with opioids specifically, and I
3420 appreciate that there is a clause in the language that does not
3421 allow for controlled substances to be imported. But there was
3422 a response by the former FBI director, Louis Freeh, who said that
3423 permitting prescription drug importation would lead to an
3424 increased flow of counterfeit and other potentially dangerous
3425 products across the U.S. borders and worsen the opioid crisis.

3426 That is something that any time I hear that there is anything
3427 that could impact the opioid crisis that we have in the United
3428 States, those of you that I have had a chance to visit with know
3429 the concerns that I have in New Mexico as well. We have
3430 generational problems. I have had tough conversations where I
3431 have sat with three generations around a dinner table that all
3432 use. And this is a problem that we know that is continuing to
3433 grow across the country. And so I just again as we are looking
3434 at the language I want to make sure that we are tightening
3435 everything that we can in those spaces as well.

3436 And then the last thing that I would say is while we work
3437 as a committee to make sure that we are lowering prescription drug
3438 prices that I guess my observation is that as we look at Canada
3439 that their drug prices aren't cheaper because of lax laws, if you
3440 will, their drugs are cheaper because they allow drug price
3441 negotiation through the entire healthcare system. And so if

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3442 indeed we are going to be able to move something significantly
3443 on behalf of the American people, I believe that is the realm that
3444 it would be.

3445 And there would be a disagreement, I get that. I understand
3446 that. But that would be the point that would allow for zeroing
3447 in on the costs while maintaining the pure safety of what we have
3448 been able to put together in the United States, protect the
3449 integrity of the supply chain and make sure that we don't have
3450 any counterfeits that are moving through in that regard again.

3451 So Mr. Chairman, it was important for me to be able to get
3452 that onto the record and share my thoughts and concerns as we
3453 always work to improve language and legislation.

3454 Mr. Shimkus. Would the gentleman yield real quick?

3455 Mr. Lujan. Is Mr. Peters' time up?

3456 Mr. Shimkus. Oh. Will the gentleman yield?

3457 Mr. Peters. I will yield, yes.

3458 Mr. Shimkus. I just want to ask permission to submit the
3459 letter from the FDA commissioners into the record.

3460 The Chairman. Without objection.

3461 [The information follows:]

3462

3463 *****COMMITTEE INSERT*****

3464 Mr. Doyle. Will the gentleman yield?

3465 Mr. Peters. Yes.

3466 Mr. Doyle. Thank you, Mr. Peters. I just want to make the
3467 observation I agree with Mr. Lujan that the answer here is to
3468 negotiate drug prices. And my good friend Mr. Shimkus mentions
3469 Medicare Part D. A lot of us were here for that debate. But I
3470 would venture to say that nobody here would decide to disband the
3471 veterans' drug program where we negotiate drug prices in favor
3472 of moving that to a Medicare-type D system. I don't think anyone
3473 is going to put a bill up like that because I think we all know
3474 that our veterans get much better pricing than people under
3475 Medicare Part D because we negotiate for prices. And that is the
3476 ultimate answer to this, and I yield back.

3477 Mr. Peters. Thank you.

3478 Mr. Burgess. Will the gentleman yield?

3479 Mr. Peters. Sure. Give me a little time at the end there,
3480 Doctor.

3481 Mr. Burgess. I just, since the gentleman from New Mexico
3482 brought up about former FBI director Louis Freeh, Mr. Chairman,
3483 I wanted to ask unanimous consent to insert for the record the
3484 full copy of the Report on the Potential Impact of Drug Importation
3485 --

3486 The Chairman. Without objection.

3487 Mr. Burgess. -- Proposals on U.S. Law Enforcement.

3488 The Chairman. Without objection.

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3489

[The information follows:]

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3491

*****COMMITTEE INSERT*****

3492 Mr. Burgess. And I yield back to the gentleman from
3493 California.

3494 Mr. Peters. Thank you very much. I just want to say a lot
3495 of people on this committee have been here for a long time, I have
3496 not. And a lot of people have had the benefits of hearings on
3497 these issues, I have not. I complained about lack of hearings
3498 when we had another last big markup and I feel that it is
3499 unfortunate the way that this has come to us.

3500 I would say thank you to Mr. Welch for his vigorous advocacy
3501 on this issue. I also particularly paid attention to Mr. Lujan
3502 and his excellent questions about this. And I don't think this,
3503 one of the results of this is that this issue is going away today.
3504 I just think this is an unfortunate way for this first to come
3505 to the newbies on this committee. And with that Mr. Chairman,
3506 I will yield back.

3507 The Chairman. Are there other members seeking recognition?
3508 The chair recognizes the gentleman from Ohio, Mr. Latta, for 5
3509 minutes.

3510 Mr. Latta. Well, thank you, Mr. Chairman. And if I could
3511 follow up on the gentleman's comments from New Mexico, I was the
3512 author of the track and trace legislation and before I got it,
3513 it was going on for quite a few years in this committee and it
3514 was very, very difficult to get a piece of legislation put
3515 together. We got it put together, but again as we discussed a
3516 little bit earlier, you know, what we are looking at here is to

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3517 make sure we don't have counterfeit, adulterated type drugs being
3518 transmitted through the system.

3519 And when we were working on the legislation, again it took
3520 a lot of work because we started with the manufacturer and working
3521 it all the way down to the corner drugstore that we had to make
3522 sure that everything in between from the wholesaler, and we had
3523 the transportation in there, everyone had to be involved in this
3524 because we were looking at going from right now from a lot to a
3525 unit so you know exactly where every one of those pills is going
3526 to have been.

3527 So it is one of those things that we want to make sure that
3528 in our supply chain we know exactly where it is, because again
3529 that took a lot of work from a lot of people and it was a bipartisan
3530 effort in this committee. We had Republicans and Democrats put
3531 a lot of hours in this, and again it is to make sure that the
3532 American people know that when they are getting something that
3533 they know exactly where it has been, because as again as I said
3534 that you don't want anything that has been adulterated and you
3535 don't want anything that is counterfeit.

3536 So that is one of the concerns is that if you bring something
3537 in from another country is how does it come into the same system
3538 that we have already put in, and it is pretty stringent, to make
3539 sure we get there. And I know that again my friends on both sides
3540 of the aisle worked on this to make sure we came up with a very
3541 good piece of legislation. So I think it is really important that

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3542 we remember that, that that track and trace legislation that we
3543 did was to protect the American consumer to make sure that they
3544 had a drug that they knew was not adulterated and that it was not
3545 counterfeit when they receive it.

3546 And Mr. Chairman, I yield back. I yield to the gentleman
3547 from Georgia.

3548 Mr. Carter. Mr. Chairman, I get the sense here that
3549 escalating drug prices are becoming a partisan issue. And I want
3550 to make sure, I want to make sure that we all recognize that that
3551 is not the case. This is a bipartisan issue. I can assure you
3552 that members on this side of the dais are just as concerned as
3553 members on the other side of the dais. This is something that
3554 we have got to address.

3555 I think this is the third time I have mentioned we have a
3556 commitment from the chairman, from Chairman Walden as well as
3557 Chairman Burgess that we are going to address this issue. This
3558 underlying legislation here helps us. It helps with more
3559 competition. It helps to lower costs. There is more to be done,
3560 there is no question about that.

3561 I especially want to thank Representative Lujan for
3562 mentioning the middle man, the PBMs. The most effective and the
3563 quickest way that we can address escalating prescription prices
3564 is to address the middle men that are involved and we are going
3565 to be doing that. The PBMs, the ones that bring no value
3566 whatsoever to the system but instead are causing prices to

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3567 increase. But this will be done, it is just this is not the time
3568 to do it right now. And I thank you, Mr. Chairman, and I yield
3569 back.

3570 Mr. Welch. Will the gentleman yield?

3571 Mr. Latta. I yield to the gentlelady.

3572 The Chairman. Who did you want to yield to, Mr. Latta? Mr.
3573 Latta controls the time, so.

3574 Mr. Latta. To Anna.

3575 Ms. Eshoo. Thank you very much, Mr. Latta. We had some time
3576 ago this year testimony at the Health Subcommittee. I don't
3577 remember the name of the gentleman, but we can get that. The point
3578 that I want to make is that I think that we need to have some
3579 hearings on this to really develop a full sense of everything that
3580 is related to this issue. It is not a simple, clear-cut, black
3581 and white issue. It just isn't, I wish it were. It would be
3582 easier to go after.

3583 Now this gentleman testified that 11 percent of drugs account
3584 for 63 percent of the spending, so do we upend the entire system
3585 in our country? We are trying to get the names of these drugs
3586 now from the gentleman that gave this testimony. So I have a deep
3587 appreciation for what Peter is doing and he is very committed to
3588 the issue of reimportation.

3589 I think that there -- and I have shared this with him, I think
3590 that there are some very serious issues that are attached to that
3591 but I think that the committee would benefit enormously from

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3592 knowing what do the PBMs do? I mean are they additive or are they
3593 essentially throwing sand in the gears that end up having people
3594 pay more? There is a whole series of issues that are attached
3595 to this.

3596 I mean if the Congress for instance -- I would just throw
3597 this out. What if the Congress sat down with the pharmaceutical
3598 industry and said we are willing to extend the life of your patent
3599 not from when it is approved but from when you first enter the
3600 door of the FDA, and in return for that we want negotiated drug
3601 prices? We do it with the VA, why can't we do it across, you know.

3602 I mean it is just an idea, but I think that we need to really
3603 do a deeper dive and examine all of these things and not be afraid
3604 of who comes forward and what they say. Put all the issues out
3605 on the table so that we have all of these things that are part
3606 of the record because it is an issue in our country. It is an
3607 issue for all of us, for all of our constituents. Now I really
3608 think that is the most prudent way to go forward. So I appreciate
3609 Mr. Latta yielding time to me.

3610 The Chairman. The gentleman's time has expired.

3611 Ms. Eshoo. Thank you. Yes, I know that. Thank you.

3612 The Chairman. The gentleman from Maryland is recognized for
3613 5 minutes.

3614 Mr. Sarbanes. Thank you, Mr. Chairman. I expect to support
3615 the amendment. I am doing it really as a kind of primal scream
3616 against the practices of the pharmaceutical industry and on behalf

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3617 of many Americans that Peter has already described and other
3618 members who feel just like every day they are getting rolled over
3619 by those industries.

3620 I don't think the underlying amendment -- I don't think the
3621 amendment is perfect. In fact, I think that there are legitimate
3622 concerns that have been expressed by Representative Lujan and some
3623 other members from the Republican side of the aisle, concerns
3624 about safety, how you can really track and trace these drugs,
3625 whether once you authorize a program like this it opens the
3626 opportunity for really unscrupulous actors to get into the mix
3627 in a way that could potentially harm people.

3628 And I hope that ultimately if we are able to put a program
3629 like this together that we will put the resources behind the FDA
3630 and whatever other resources are needed to make sure that the
3631 safety concerns can be addressed. But in some way my vote today
3632 in support of this is almost disconnected from the substance of
3633 the amendment itself. It is really about as Congressman Doyle
3634 said, sending a message, a wake-up call to the pharmaceutical
3635 industry, and I expect that there is probably a few
3636 representatives of that industry in the audience today. That
3637 people have just gotten to the end of their tether on this and
3638 they are tired of price fixing, they are tired of price gouging,
3639 they are tired of price holding. These practices have got to end.

3640 And on this day, this bill is our opportunity to send that
3641 message. That is what it is. It is an opportunity to send a

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3642 message to the industry that business as usual has got to change.
3643 And I agree with every single person who said that it is a
3644 responsibility, it is an obligation of this committee. This is
3645 the jurisdiction that we have to hold meaningful hearings and to
3646 try to get to the bottom of this. There is too many people out
3647 there that are hurting and are depending on us to get to the bottom
3648 of it.

3649 So I will return to what I said at the outset. This vote
3650 is a primal scream on my part and on behalf of many out there who
3651 just want these practices of exploiting innocent Americans who
3652 are sick and need these medications to say to the industry enough
3653 is enough, we need to do something about it. And I will yield
3654 time to Mr. Welch.

3655 Mr. Welch. And thank you very much, Mr. Sarbanes. I want
3656 to say a couple of things. Number one, this is definitely a
3657 bipartisan issue. Every single one of our constituents is
3658 affected by it. Number two, I really do believe in competition,
3659 so let's just say for a moment that this importation would be safe,
3660 and I understand that is a very fair question and you can't
3661 compromise. But if it is safe, then why not give the option to
3662 a consumer to get the better value in Canada versus the higher
3663 price in the U.S.? That is the way competition works.

3664 You know, when I met with President Trump, an analogy came
3665 up about if you are a purchaser by definition you try to get the
3666 best price you can. If you are seller you try to get the best

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3667 price you can. In the case of these prescription drugs, the U.S.
3668 is a big purchaser in our VA where we do negotiate and our Medicare
3669 where we don't. And it is a fair competitive situation where the
3670 bulk buyer says I want to get a better per unit price. So it would
3671 be like the President in one of his buildings buying a thousand
3672 mirrors and paying the same per unit price as if he were buying
3673 ten.

3674 So, you know, I think, Mr. Shimkus, competition really is
3675 important and if we have it, it is going to work, but my view is
3676 we don't have it. And we don't have it in the exclusivity period
3677 because we made a public policy that the necessity of that is to
3678 get the benefit of those pharmaceuticals, but beyond that there
3679 is all kinds of gaming going on.

3680 And if we can deal with safety, and I think I have in this
3681 legislation but I understand that you are going to have to make
3682 your own judgment on that, then why not give the purchaser the
3683 option to get the better price? I yield back, but I thank the
3684 -- by the way, one last question.

3685 Mr. Chairman, this is bipartisan, but I think on our side
3686 two things are really compelling, this price negotiation issue
3687 and my request, and I bet a lot of us would agree with this. Could
3688 we have a hearing on price negotiation? This issue of drug
3689 importation has been around a really long time. Legitimate
3690 debate issues, can we have a hearing on importation?

3691 The Chairman. So the gentleman's time has expired. Let me

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3692 suggest that there is work underway already in the investigative
3693 subcommittee on some of the pricing issues. As you know, this
3694 committee has a long and proud tradition of doing work on different
3695 issues. I was here when we did investigation on importation
3696 issues and had a hearing. I was on the Oversight and
3697 Investigations Subcommittee.

3698 You will find in the Freeh report that was just issued, there
3699 is some shocking problems as I think members on both sides of the
3700 aisle are aware of we share the notion that price matters. We
3701 also know we want safety, and I have heard it from other members,
3702 both sides of the aisle.

3703 But it is not just drugs. What we have to look at is from
3704 one end of the healthcare system to the other what is driving up
3705 the cost of healthcare and where is the squeeze? Whether it is
3706 in the hospitals or the pharmacies or the doctors or the PBMs or
3707 the you name every piece of it, my commitment is we are going to
3708 look at every piece of this and try to get to the answer regardless
3709 of who is involved.

3710 I would suggest that given the time we have in the committee
3711 we have some of this work to do that takes precedence,
3712 reauthorizing FDA as we have heard we are trying to make
3713 bipartisan. Clearly your amendment doesn't achieve that goal,
3714 but I understand your desire and your passion and your commitment
3715 to raising this issue.

3716 The second piece is that while we are looking at these issues

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3717 we also have to reauthorize SCHIP and community health centers
3718 this year. Those we have to do based on the calendar, but our
3719 subcommittees can be doing other work especially in O&I on some
3720 of these other issues. And as Mr. Carter and I have talked, he
3721 has very passionate concerns about a part of this chain. You have
3722 passionate concerns about other parts. Whoever I am not with
3723 tells me about all the problems in the other parts of the chain,
3724 and so fundamentally we as a Congress need to look at the whole
3725 thing.

3726 So I am not going to commit today to a specific hearing on
3727 a specific piece of this, but suffice it to say for the American
3728 people, for all of us, we have got to figure out why is the whole
3729 thing costing as much as it is and is there a way to get the squeeze
3730 out of it. And so that is my commitment to you.

3731 Just for the record, we are going to have votes on the floor.
3732 I know that we have a couple of other perhaps amendments and may
3733 be more dependent about what happens with this amendment and we
3734 will probably have to come back after votes unless we are able
3735 to resolve these now. I don't know if you plan to ask for a
3736 recorded vote or withdraw or what, but just for purposes -- as
3737 you know I am willing to stay here for, I can order breakfast if
3738 you want. But I don't think anybody wants a new T-shirt, so hey,
3739 it is up to you. I am here to be the gentle chairman.

3740 So are there other members seeking recognition? I think we
3741 are back to this side of the aisle, or would we like to call the

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3742 question? Does the gentleman want to -- wants the question. Those
3743 in favor will vote aye. Those opposed, no.

3744 Those in favor will vote aye.

3745 Those opposed, no.

3746 The noes appear to have it. The noes have it and the
3747 amendment is not agreed to.

3748 Are there further amendments to be considered?

3749 Mr. Guthrie. Mr. Chairman, I have an amendment at the desk.

3750 The Chairman. For what purpose -- the clerk will report the
3751 amendment.

3752 The Clerk. Amendment to Committee Print of H.R. 2430
3753 offered by Mr. Guthrie of Kentucky.

3754 [The Amendment offered by Mr. Guthrie follows:]

3755

3756 *****COMMITTEE INSERT*****

3757 Mr. Guthrie. Thank you, Mr. Chairman. The need to ensure
3758 timely and robust communications between medical product
3759 developers, payers, and other population health decision makers
3760 is more important now than ever, particularly if we are going to
3761 shift towards a value-based payment system in this country.

3762 In 21st Century Cures we updated Section 502(a)(1) of the
3763 Food, Drug, and Cosmetic Act to clarify how pharmaceutical
3764 manufacturers could discuss healthcare economic information with
3765 payers after their products are approved by FDA without being
3766 considered false or misleading under the act. This amendment
3767 would build on our efforts in 21st Century Cures by providing a
3768 statutory safe harbor for medical product manufacturers to
3769 communicate with payers and similar entities about clinical and
3770 economic information relating to investigational products and new
3771 uses prior to FDA approval.

3772 Payers, benefit managers, and integrated delivery systems
3773 have stated that they need this information at least 12 to 18
3774 months prior to FDA approval in order to plan, budget, and forecast
3775 accordingly. This amendment would allow for necessary
3776 information exchange in a responsible, confined manner to
3777 encourage better decision making on the part of payers and other
3778 population health decision makers.

3779 These are sophisticated, skeptical audiences that are
3780 rightfully asking for more data early in the process. I urge my
3781 colleagues to support this amendment.

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3782 The Chairman. And yield back?

3783 Mr. Guthrie. I yield back.

3784 The Chairman. The gentleman yields back the balance of his
3785 time. The chair recognizes the gentleman from New Jersey for 5
3786 minutes.

3787 Mr. Pallone. Mr. Chairman, I move to strike the last word
3788 and speak in opposition to the amendment offered by Mr. Guthrie.
3789 The amendment would allow for communication of healthcare
3790 economic information and scientific information about an
3791 unapproved drug or device or an unapproved use of a drug or device
3792 as long as the manufacturer intends to submit an application.

3793 This approach is dramatically broader than that contemplated
3794 by FDA in the agency's recent January 2017 guidance. That
3795 guidance would have permitted for the communication of truthful,
3796 accurate, and non-misleading information that could include the
3797 anticipated timeline for FDA approval or clearance, product
3798 information and pricing, marketing strategies, factual
3799 information from clinical or preclinical studies, as well as
3800 information about the indications sought in the population being
3801 studied.

3802 However, this guidance also included important safeguards
3803 by requiring manufacturers to also make clear that the product
3804 is still under investigation and that the product has not been
3805 found to be safe or effective. The manufacturer would also have
3806 to provide information regarding the stage of development of the

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3807 product and any changes in information related to review status
3808 or progress or failures in the clinical study.

3809 This legislation would blow a hole in the current approval
3810 process by allowing the communication of any scientific evidence
3811 or healthcare economic information to payers or formularies
3812 without any recourse for the FDA to prevent bad actors from
3813 communicating false or misleading information. It would also
3814 hamstring FDA from considering the product to be misbranded.

3815 Broadening communication in this way would undermine FDA's
3816 regulatory review process as well as the safety and effectiveness
3817 approval standard which is the gold standard across the globe.
3818 Erosion of this gold standard only damages consumer and healthcare
3819 professional trust and confidence in FDA's approval process.
3820 Allowing manufacturers to communicate about unapproved products
3821 and unapproved uses of their products reduces the incentive to
3822 go through FDA's approval process and thereby reduces the
3823 incentive to conduct large, well-controlled, randomized clinical
3824 trials that would prove a product is both safe and effective.

3825 Again, if my colleagues are sincere about ensuring the
3826 communications of accurate, truthful, and non-misleading
3827 scientific and healthcare economic information about unapproved
3828 products prior to approval, then this committee should undertake
3829 a thorough examination of this issue that fully contemplates both
3830 the risks and the benefits of expanding these types of
3831 communications and have a robust dialogue with a wide range of

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3832 stakeholders, manufacturers, payers, patients, and healthcare
3833 professionals. We should not be trying to rush a proposal through
3834 in the dark of night without careful consideration and
3835 conversation.

3836 So Mr. Chairman, I want to make it quite clear that I have
3837 always said that the most important thing that we do when we are
3838 talking about drug approvals is to make sure the drugs are safe.
3839 And when I talk about the gold standard, you know, we went on a
3840 trip that Fred Upton sponsored 2 years ago where we were with,
3841 we were at the European Union and we talked about drug approvals.
3842 The one thing that has always characterized the American approvals
3843 process is the guarantee of safety or at least the guarantee as
3844 much as possible of safety.

3845 And my real concern is today that this amendment, and I know
3846 if the Griffin amendment is proposed as well, compromises or has
3847 the potential -- I know that is not the intent obviously of the
3848 authors, but has the potential to compromise safety and I think
3849 it is a mistake to have these amendments included in a bipartisan
3850 bill. We have worked this bill out. We have worked with
3851 industry. We have worked with administration. And we have a
3852 bipartisan bill that I was prepared to support obviously as one
3853 of the sponsors.

3854 But I cannot support the underlying bill if this, or I should
3855 say the bill if this amendment or the Griffin amendment are added
3856 to it because I have always said that I will never do anything

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3857 as a member of this committee or as the ranking member that would
3858 compromise safety, and I seriously worry that the potential exists
3859 if this or the Griffin amendment would pass.

3860 So I would urge my colleagues to oppose this amendment, and
3861 if it does pass I would urge my colleagues to oppose the bill.
3862 I yield back.

3863 The Chairman. The gentleman yields back. Are there other
3864 members seeking recognition on this issue? On the Republican
3865 side? If not, we will recognize the gentleman from Texas, Mr.
3866 Green, for 5 minutes.

3867 Mr. Green. Thank you, Mr. Chairman. In my opening
3868 statement I talked about adding amendments that would hurt the
3869 basis of the bill. Our consensus on the legislation in this area
3870 is difficult to achieve, certainly not in the time we have. The
3871 bill we are looking at was basically a reauthorization that has
3872 been done for 2 decades, and we had legislative hearings, this
3873 issue was not brought up.

3874 Off-label communication is highly controversial. It has
3875 allowed for users of drug products that have not been proven to
3876 be safe or effective exposing patients to potential harms.
3877 Legislation in this area could have unintended consequences,
3878 potentially undermining FDA's approval standard and exposing
3879 patients to unnecessary risk. We need to ensure that we better
3880 understand the implications.

3881 That is why I think we ought to have a separate healthcare

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3882 subcommittee on this issue. Legislation is premature. The FDA
3883 has ongoing rulemaking in this area and has recently extended the
3884 comment period to July the 9th, allowing stakeholders including
3885 the pharmaceutical industry the opportunity to work with FDA to
3886 address the appropriate scope of intended use. Off-label
3887 communications were not the subject of any of hearings and as I
3888 said was not debated over the course of the last months where we
3889 have been working collaborative on this user fee agreement
3890 reauthorization. We have not had a responsible amount of time
3891 to consider the implications of this policy.

3892 I would be open if my chair of the subcommittee and chair
3893 of the full committee would have a hearing on it in our
3894 subcommittee. And like my ranking member, I intend to vote no
3895 against this amendment and it would actually make me have to vote
3896 no on the full package if this amendment passes. And I would be
3897 glad to yield to someone who wants some time. I yield back.

3898 The Chairman. The gentleman yields back. At this point we
3899 do have votes on, on the floor, so I am going to recess the
3900 committee and let's return immediately after votes to continue
3901 on. The committee stands in recess.

3902 [Whereupon, at 1:59 p.m., the committee recessed, to
3903 reconvene at 3:03 p.m., the same day.]

3904 The Chairman. I call the full committee, the Energy
3905 Committee, the Energy and Commerce Committee to order, and I want
3906 to welcome everybody back. I will give you time to get into your

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3907 seats as we begin to proceed here. When we took a break for votes
3908 we were on the Guthrie amendment and Mr. Guthrie had offered and
3909 spoken on that amendment. I would be inclined now to recognize
3910 the gentleman from Virginia, Mr. Griffith, for 5 minutes.

3911 Mr. Griffith. Thank you, Mr. Chairman. I appreciate it
3912 very much. I had an amendment at the desk that somewhat resembled
3913 my House Resolution 1703. And as I previously discussed at
3914 subcommittee, there is a long overdue need for Congress to clarify
3915 how medical product manufacturers can responsibly engage in a
3916 meaningful dialogue communication about data and information that
3917 is not included in their product labeling. The amendment or the
3918 bill responsibly clarifies some key terms and concepts in the
3919 statute interpretations and applications which have stifled
3920 constitutionally protected and medically valuable information
3921 from being shared.

3922 Now I believe that the FDA's current policy impedes
3923 constitutionally protected commercial free speech and I believe
3924 it is time for us to act and responsibly set up clear rules of
3925 the road before the courts become the de facto decision maker on
3926 this issue. I think a greater threat to safety is a failure to
3927 act on this and have a court strike down the FDA's policies as
3928 being a violation of the constitutionally protected commercial
3929 free speech.

3930 We saw this once before related to compounding drugs, and
3931 we found that two circuits knocked it down. The FDA didn't seem

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3932 to understand commercial free speech, they then failed to act and
3933 we ended up with the NECC as an indirect result of that, the NECC
3934 problem in which many people died or were severely injured. So
3935 this is not something that I take lightly.

3936 That being said and understanding their concerns, since I
3937 first introduced the bill and then we talked about it in the
3938 subcommittee I have a made a number of changes to the bill. Now
3939 it is important to remember that the original bill as introduced
3940 was already significantly narrower than previous legislative
3941 language that was subject to deliberations in the past Congress.

3942 So what we did was first I heard that the bill would reduce
3943 standards under which drugs can be advertised. This is not
3944 accurate, but to be cautious the revised language in the amendment
3945 that we would have offered, which I am happy to share with the
3946 other side at any time, makes it abundantly clear that in order
3947 for a communication to be covered by the scientific exchange safe
3948 harbor in the bill it may not be advertising or otherwise
3949 promotional in nature.

3950 Second, I heard that the evidentiary standard used in the
3951 bill as introduced is too vague and unenforceable. The updated
3952 language makes it clear that any such communication must be
3953 supported by competent and reliable scientific evidence, a
3954 standard that is well understood by the FDA and would limit the
3955 type of information privy to this safe harbor. Further, the
3956 courts have been consistent in explaining FDA's extremely limited

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3957 ability to restrict truthful and non-misleading off-label
3958 communication. Therefore any further narrowing of the standard
3959 applied would be constitutionally suspect.

3960 Third, I have heard that companies could cherry pick data
3961 and present this information out of context and in its best light.
3962 This is a legitimate concern, and the updated language makes it
3963 clear that in order to fall under this safe harbor the
3964 communication must clearly disclose limitations of the data and
3965 any contradictory information known to the manufacturer.

3966 Last, I heard concerns about various activities included in
3967 the informative list of communications that would qualify for this
3968 scientific exchange safe harbor, so I removed the list so we don't
3969 have that issue.

3970 Now Mr. Chairman, I am more than willing to continue to work
3971 on this since it is my understanding that we have gotten some
3972 assurances that we can work on this. But I do think it is
3973 important recognizing that this committee should be setting this
3974 path and not be relying on our courts to come in and just strike
3975 down what the FDA has and then create a system where there are
3976 no rules and in which communication and all the fears that members
3977 have raised would in fact would become reality until we then were
3978 able to take action later. I would rather act in advance than
3979 to wait until we have a problem.

3980 And so Mr. Chairman, I hope that we can resolve this matter.
3981 It is obvious that companies are hesitant to share information

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3982 and at some point they are going to feel they have no choice but
3983 to go to the courts. And so I want to preempt that by coming out
3984 with constitutionally sound, reasonable rules of the road for us
3985 to move forward. And with that I can yield back or I can yield
3986 to Mr. Guthrie, whichever you prefer, Mr. Chairman.

3987 The Chairman. Why don't you yield to Mr. Guthrie?

3988 Mr. Griffith. I will do that. I yield to Mr. Guthrie.

3989 Mr. Guthrie. Thank you, Mr. Chairman. And I appreciate the
3990 concerns of the ranking member brought forth on safety, and I also
3991 appreciate that he said he is sure it wasn't the intent of either
3992 the sponsors of these amendments and certainly not -- our object
3993 is to try to move towards a more value-based payment system.

3994 We talked about drug prices earlier. That is what our intent
3995 is with this. And for instance, we had the hepatitis C drug that
3996 came out that was expensive and the plans hadn't prepared for it,
3997 hadn't prepared for it. And I in no way want an unapproved drug
3998 to be promoted and advertised, but I do think it is appropriate
3999 when it is moving down the pathway towards being approved that
4000 sophisticated players in the system, that the payers, the PBMs,
4001 the payers, the health plans can sit down with the drug companies
4002 and get the information so they can plan.

4003 They say they need this information 12 to 18 months ahead
4004 of time. I think that you are talking about sophisticated
4005 negotiators not trying to advertise publicly to the public and
4006 it allows health plans to start pricing, you know, some people

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4007 say, well, if you have a hepatitis C drug it is expensive but you
4008 are not going to have liver failure, which is more expensive. And
4009 so it allows that value-based to go forward. I think it is an
4010 important group moving forward.

4011 I know I am over my time, but with reassurance of all parties
4012 that we can work on this and make sure we do cover, because I don't
4013 want to have any exposure to safety, but we do make sure those
4014 concerns are covered but allow plans and pharmaceutical companies
4015 to come together preapproval, so when the product is approved and
4016 is on the marketplace and it is effective then people can have
4017 that service instead of waiting through another round, so the
4018 insurance companies and the PBMs can price it actuarially and put
4019 it into their budgets.

4020 So I think this actually brings the product not to the
4021 marketplace faster because FDA decides that, but it puts in the
4022 hands of the consumer faster because their payers, their insurance
4023 companies decide in a lot of ways what they were willing to pay
4024 for which gives people access to these important drugs. And that
4025 is what we are trying to do here, so if there is some reassurance
4026 I will withdraw my amendment with no objection.

4027 The Chairman. At this time, before you withdraw, I would
4028 yield to my friend from New Jersey maybe for purposes of a
4029 colloquy. I know you --

4030 Mr. Pallone. Sure.

4031 The Chairman. He and I have had a discussion about this and

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4032 I will yield to him first and then we can proceed.

4033 Mr. Pallone. Thank you, Mr. Chairman. I just want to, I
4034 recognize that members care about the off labeling or off-label
4035 communications issue, which I think is the subject of both the
4036 Guthrie and the Griffith amendment, but I just as I said before,
4037 I don't think it makes sense to deal with this or rush it through
4038 and attach it to the FDA user fee authorization because this is
4039 a must-pass bill.

4040 We have worked on it. We have always done it on a bipartisan
4041 basis. And I would hate to see it, the off-label communication
4042 issue, you know, derail it or slow it down because I do believe
4043 we need to get this bill passed, get it to the Senate, get the
4044 President to sign it so we avoid layoffs and other problems at
4045 the FDA.

4046 But I will certainly agree to work with the majority to
4047 address the off-label communication issue through regular order,
4048 again outside of the user fee issue because I do think it is
4049 something we need to address, Mr. Chairman.

4050 The Chairman. If the gentleman would yield, I appreciate
4051 the gentleman's comments and concerns. I want to commend Mr.
4052 Griffith and Mr. Guthrie for their diligence, diligence and hard
4053 work on these two really important issues. It was my hope that
4054 we would be able to include them on this in a bipartisan way.
4055 Clearly that was not going to occur today, so I appreciate your
4056 indulgence on it.

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4057 And I appreciate your commitment to work with us in the near
4058 term in regular order to resolve the differences that are there,
4059 because I think this is clearly a place where the Congress should
4060 insert itself and not leave this to ad hoc decisions in the courts
4061 and that we could achieve better pricing policies if we had better
4062 communication.

4063 So I appreciate my colleagues on the Republican side
4064 willingness to bear with us to make sure that the user fee
4065 agreement bill can move forward on I believe it will be unanimous
4066 basis or certainly bipartisan, because this is critical to move
4067 forward. You have my commitment that we will step up the pace
4068 on these two issues as we work up other bills and get after this
4069 as well, because I think it is overdue. I think it is something
4070 the committee should address.

4071 And Mr. Pallone, I appreciate your willingness to work with
4072 us on these matters, and with that I would recognize the gentleman
4073 from Kentucky.

4074 Mr. Guthrie. Thank you. I certainly understand we have got
4075 to move the user fee forward and in a bipartisan basis. I hope
4076 in the future working together we can do the off-label
4077 communication in a bipartisan way, and so with that I withdraw
4078 my amendment.

4079 The Chairman. The gentleman withdraws his amendments. Are
4080 they are any other amendments to come before the committee? If
4081 not, the question now arises on favorably reporting H.R. 2430,

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4082 as amended, to the House.

4083 All those in favor will say aye.

4084 Opposed, nay.

4085 The clerk will call the roll.

4086 The Clerk. Mr. Barton?

4087 Mr. Upton?

4088 Mr. Upton. Votes aye.

4089 The Clerk. Mr. Upton votes aye.

4090 Mr. Shimkus?

4091 Mr. Shimkus. Aye.

4092 The Clerk. Mr. Shimkus votes aye.

4093 Mr. Murphy?

4094 Mr. Murphy. Aye.

4095 The Clerk. Mr. Murphy votes aye.

4096 Mr. Burgess?

4097 Mr. Burgess. Aye.

4098 The Clerk. Mr. Burgess votes aye.

4099 Mrs. Blackburn?

4100 Mrs. Blackburn. Aye.

4101 The Clerk. Mrs. Blackburn votes aye.

4102 Mr. Scalise?

4103 Mr. Latta?

4104 Mr. Latta. Aye.

4105 The Clerk. Mr. Latta votes aye.

4106 Mrs. McMorris Rodgers?

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4107 Mrs. McMorris Rodgers. Aye.

4108 The Clerk. Mrs. McMorris Rodgers votes aye.

4109 Mr. Harper?

4110 Mr. Harper. Aye.

4111 The Clerk. Mr. Harper votes aye.

4112 Mr. Lance?

4113 Mr. Lance. Aye.

4114 The Clerk. Mr. Lance votes aye.

4115 Mr. Guthrie?

4116 Mr. Guthrie. Aye.

4117 The Clerk. Mr. Guthrie votes aye.

4118 Mr. Olson?

4119 Mr. Olson. Aye.

4120 The Clerk. Mr. Olson votes aye.

4121 Mr. McKinley?

4122 Mr. McKinley. Aye.

4123 The Clerk. Mr. McKinley votes aye.

4124 Mr. Kinzinger?

4125 Mr. Kinzinger. Aye.

4126 The Clerk. Mr. Kinzinger votes aye.

4127 Mr. Griffith?

4128 Mr. Griffith. Aye.

4129 The Clerk. Mr. Griffith votes aye.

4130 Mr. Bilirakis?

4131 Mr. Bilirakis. Aye.

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4132 The Clerk. Mr. Bilirakis votes aye.
4133 Mr. Johnson?
4134 Mr. Johnson. Aye.
4135 The Clerk. Mr. Johnson votes aye.
4136 Mr. Long?
4137 Mr. Long. Aye.
4138 The Clerk. Mr. Long votes aye.
4139 Mr. Bucshon?
4140 Mr. Bucshon. Aye.
4141 The Clerk. Mr. Bucshon votes aye.
4142 Mr. Flores?
4143 Mr. Flores. Aye.
4144 The Clerk. Mr. Flores votes aye.
4145 Mrs. Brooks?
4146 Mrs. Brooks. Aye.
4147 The Clerk. Mrs. Brooks votes aye.
4148 Mr. Mullin?
4149 Mr. Mullin. Aye.
4150 The Clerk. Mr. Mullin votes aye.
4151 Mr. Hudson?
4152 Mr. Hudson. Aye.
4153 The Clerk. Mr. Hudson votes aye.
4154 Mr. Collins?
4155 Mr. Collins. Aye.
4156 The Clerk. Mr. Collins votes aye.

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4157 Mr. Cramer?
4158 Mr. Walberg?
4159 Mr. Walberg. Aye.
4160 The Clerk. Mr. Walberg votes aye.
4161 Mrs. Walters?
4162 Mrs. Walters. Aye.
4163 The Clerk. Mrs. Walters votes aye.
4164 Mr. Costello?
4165 Mr. Costello. Aye.
4166 The Clerk. Mr. Costello votes aye.
4167 Mr. Carter?
4168 Mr. Carter. Aye.
4169 The Clerk. Mr. Carter votes aye.
4170 Mr. Pallone?
4171 Mr. Pallone. Aye.
4172 The Clerk. Mr. Pallone votes aye.
4173 Mr. Rush?
4174 Mr. Rush. Aye.
4175 The Clerk. Mr. Rush votes aye.
4176 Ms. Eshoo?
4177 Mr. Engel?
4178 Mr. Green?
4179 Ms. DeGette?
4180 Ms. DeGette. Aye.
4181 The Clerk. Ms. DeGette votes aye.

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4182 Mr. Doyle?

4183 Mr. Doyle. Yes.

4184 The Clerk. Mr. Doyle votes aye.

4185 Ms. Schakowsky?

4186 Mr. Butterfield?

4187 Mr. Butterfield. Aye.

4188 The Clerk. Mr. Butterfield votes aye.

4189 Ms. Matsui?

4190 Ms. Matsui. Aye.

4191 The Clerk. Ms. Matsui votes aye.

4192 Ms. Castor?

4193 Ms. Castor. Aye.

4194 The Clerk. Ms. Castor votes aye.

4195 Mr. Sarbanes?

4196 Mr. McNerney?

4197 Mr. McNerney. Aye.

4198 The Clerk. Mr. McNerney votes aye.

4199 Mr. Welch?

4200 Mr. Welch. Aye.

4201 The Clerk. Mr. Welch votes aye.

4202 Mr. Lujan?

4203 Mr. Lujan. Aye.

4204 The Clerk. Mr. Lujan votes aye.

4205 Mr. Tonko?

4206 Mr. Tonko. Aye.

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4207 The Clerk. Mr. Tonko votes aye.
4208 Ms. Clarke?
4209 Ms. Clarke. Aye.
4210 The Clerk. Ms. Clarke votes aye.
4211 Mr. Loeb sack?
4212 Mr. Loeb sack. Aye.
4213 The Clerk. Mr. Loeb sack votes aye.
4214 Mr. Schrader?
4215 Mr. Schrader. Aye.
4216 The Clerk. Mr. Schrader votes aye.
4217 Mr. Kennedy?
4218 Mr. Kennedy. Aye.
4219 The Clerk. Mr. Kennedy votes aye.
4220 Mr. Cardenas?
4221 Mr. Cardenas. Aye.
4222 The Clerk. Mr. Cardenas votes aye.
4223 Mr. Ruiz?
4224 Mr. Ruiz. Aye.
4225 The Clerk. Mr. Ruiz votes aye.
4226 Mr. Peters?
4227 Mr. Peters. Aye.
4228 The Clerk. Mr. Peters votes aye.
4229 Mrs. Dingell?
4230 Mrs. Dingell. Aye.
4231 The Clerk. Mrs. Dingell votes aye.

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4232 Chairman Walden?

4233 The Chairman. Walden votes aye. Are there other members
4234 not recorded? Mr. Barton?

4235 Mr. Barton. Votes aye.

4236 The Clerk. Mr. Barton votes aye.

4237 The Chairman. Mr. Scalise?

4238 Mr. Scalise. Aye.

4239 The Clerk. Mr. Scalise votes aye.

4240 The Chairman. Mr. Cramer?

4241 Mr. Cramer. Aye.

4242 The Clerk. Mr. Cramer votes aye.

4243 The Chairman. Ms. Eshoo?

4244 Ms. Eshoo. Aye.

4245 The Clerk. Ms. Eshoo votes aye.

4246 The Chairman. Mr. Green?

4247 Mr. Green. Aye.

4248 The Clerk. Mr. Green votes aye.

4249 The Chairman. Mr. Sarbanes?

4250 Mr. Sarbanes. Aye.

4251 The Clerk. Mr. Sarbanes votes aye.

4252 The Chairman. Are there other members who are not recorded?

4253 Mr. Engel? Okay, we will wait. That is fine, yeah.

4254 Is the gentlelady recorded?

4255 The Clerk. Ms. Schakowsky is not recorded.

4256 The Chairman. How would you like to vote Ms. Schakowsky?

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4257 Ms. Schakowsky. Aye.

4258 The Chairman. Ms. Schakowsky votes aye.

4259 The Clerk. Ms. Schakowsky votes aye.

4260 The Chairman. Any other members not recorded who are here?

4261 I think everybody is recorded now. The clerk will report the
4262 tally.

4263 The Clerk. Mr. Chairman, on that vote there were 54 ayes
4264 and zero noes.

4265 [Applause.]

4266 The Chairman. Therefore, the ayes have it and the
4267 legislation, as amended, is adopted. A couple of housekeeping
4268 notes, we have a letter from the National Electrical Contractors
4269 Association in support of the Energy Infrastructure and
4270 Efficiency legislation that I would like to enter into the record.
4271 Without objection, so ordered.

4272 [The information follows:]

4273

4274 *****COMMITTEE INSERT*****

4275 The Chairman. I recognize the gentleman from New Jersey.
4276 Mr. Pallone. Thank you, Mr. Chairman. Pursuant to House
4277 Rule 11 Clause 2(1), I am giving notice of our intention to file
4278 minority views for inclusion in any legislative reports that this
4279 committee forwards to the House on those measures we have
4280 considered. Under that rule, the minority is accorded up to 2
4281 additional calendar days to file its views with the committee
4282 clerk. And thank you again, I would yield back.

4283 The Chairman. The gentleman yields back. The chair
4284 recognizes the gentleman from Texas, Dr. Burgess.

4285 Mr. Burgess. Thank you, Mr. Chairman. I just wanted to for
4286 a moment recognize the fact that this is something that happens
4287 every 5 years, so it is not a frequent occurrence. I think today's
4288 markup was important on the FDA user fee agreements.

4289 And, Mr. Chairman, I want to join you I am sure, in thanking
4290 our staff and all of the members of the committee on both sides
4291 of the dais, staff on both sides who have worked so hard to bring
4292 this thing across the finish line. It was critical that we get
4293 this done. Sometimes the country doesn't think we can work
4294 together. Today we have proved that we can and I am grateful for
4295 your leadership on this, Mr. Chairman.

4296 The Chairman. Thank you.

4297 Mr. Burgess. I yield back.

4298 The Chairman. And you for yours and your ranking member as
4299 well. And to all our staff and all our members, good work today.

NEAL R. GROSS

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4300 We are proving once again the Energy and Commerce Committee can
4301 deliver. Without objection, staff is authorized to make
4302 technical and conforming changes to the legislation considered
4303 by the committee today, so ordered. Without objection, the
4304 committee stands adjourned.

4305 [Whereupon, at 3:22 p.m., the committee was adjourned.]